

FINAL REVIEW: 2007-08 STATE BUDGET ACT

John Laird, Chair Assembly Budget Committee



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THE 2007-2008 STATE BUDGET

Overview

On August 24, 2007, Governor Schwarzenegger signed the budget bills (SB 77 and SB 78) and accompanying trailer bill legislation for the 2007-08 budget year. This ended a seven month process that saw over 150 committee hearings, months of negotiations, and numerous tough decisions.

The Assembly passed the budget package on July 20, 2007 and the Senate passed the budget package on August 21 after a lengthy holdout that resulted in a few minor changes. However, the Governor vetoed more than \$700 from the General Fund (and nearly \$700 million in special, bond, and federal funds), that reversed several key Legislative improvements to the budget.

In total, the budget signed into law contains \$105.6 billion in available General Fund resources, \$102.3 billion in General Fund expenditures, and a total available reserve of \$4.1 billion (including \$1.5 billion in the Budget Stabilization Account and \$2.6 billion in the regular reserve).

At a time of economic uncertainty, this budget holds spending essentially flat, improves the out-year projected General Fund shortfall from what the Governor proposed in the May Revision, and provides what is believed to be the largest reserve in state history.

Perhaps more significant than what the budget is, is what the budget is not. This budget does not make new investments to improve education, this budget does not make significant improvements to health care access, and this budget does not use available public transit funds to improve and lower costs of services and to lower the state's dependence on greenhouse gas emission fuels.

Some key elements of the budget are as follows:

- Tough Solutions. Includes difficult budget solutions, including cutting the CalWORKs COLA, not "buying-out" the Governor's UC and CSU fee increases, reducing current year and budget year Proposition 98 funding by around \$800 million, delaying the State SSI/SSP COLA for five months, reducing Proposition 36 funding by \$25 million, and shifting \$1.259 billion of gas taxes paid at the pump from public transit to benefit the General Fund.
- Economic Recovery Bonds Repayments. Includes \$2.6 billion in repayments of the Economic Recovery Bonds. This includes about \$1.5 billion from the dedicated sales tax and \$1 billion that the Governor could have suspended.

- CalWORKs for Children. Rejects the Governor's most draconian cuts to CalWORKs, including \$314 million in cuts that may have taken aid away from as many as 190,000 of California's neediest children.
- **SSI/SSP COLA.** Rejects the Governor's proposal to cut the January, 2008 COLA for SSI/SSP, instead delays the COLA until June 1 of each year, generating \$123 million in General Fund savings but without any permanent impact to grant levels.
- Medi-Cal Managed Care Rate Increase. Includes \$108 million (\$54 million General Fund) for managed care rate increases, this is half of what the Governor proposed in May Revision and what the Legislature approved, but the Governor vetoed his proposed increase by 50 percent.
- **Homeless Mentally III**. Cuts the Integrated Services for the Homeless Mentally III program due to the Governor's veto of the \$55 million restored by the Legislature.
- K-12 Education. Provides full funding of Growth and COLA for education but makes no new investments for education programs that may not be able to be sustained in future budget years. In addition, reduces budget year Proposition 98 levels by \$427 million without impacting education programs by shifting a portion of Home-to-School Transportation to the Public Transportation Account (PTA) and Reversion Account funds and shifting a portion of deferred maintenance to Reversion Account funds.
- Clean Air and Protecting the Environment. Begins implementation of AB 32 and provides significant funding for clean air and environmental protection efforts with critical bond appropriations.
- Access to Higher Education. Rejects Governor's proposed cut of \$26.3 million for Academic Preparation programs for the UC and CSU.
- Williamson Act. Rejects the Governor's proposal to eliminate the Williamson Act Subvention for local governments.
- Gangs. Provides \$9.5 million in local assistance grants to create meaningful alternatives to gang affiliation by incentivizing regional collaborations between local agencies and community organizations for gang prevention, intervention, re-entry, job training, community services, and suppression. And provides \$7 million for the CHP to assist local law enforcement address local gang problems.
- Juvenile Justice. Reforms the state's system to provide rehabilitative services to juveniles in closer proximity to their families and enhances the capacity of local communities to implement an effective continuum of responses to juvenile crime and delinquency. Provides \$130,000 per ward in block grant assistance to local agencies. The Governor, however, vetoed \$14.9 million in for planning grants.

- **Public Transportation.** Increases the Governor's proposed funding for local transit operations by \$100 million. The Legislature approved an increase of \$200 million, but the Governor vetoed the augmentation by \$100 million.
- **Proposition 42.** Provides full funding for Proposition 42 of around \$1.6 billion, including \$83 million in repayments.
- **Operating Deficits.** Contains a projected net operating surplus of about \$3 million for the 2007-08 budget year, according to the Department of Finance. However, the projected 2008-09 operating deficit is about \$6 billion. The Governor has indicated that he will propose a budget for 2008-09 that eliminates the operating deficit, meaning rather than using an estimated \$4 billion in available carry-in revenues, he will propose either tax increases, budget cuts, or combination of both that total at least \$6 billion.

In summary, the Budget Act of 2007-08 contains a \$4.1 billion reserve, holds spending flat, makes difficult cuts and other General Fund solutions, and repays past debts, while forgoing opportunities for education, health care, and public transit improvements.

Summary of Charts

General Fund Summary (in millions)

	<u>2006-07</u>	<u>2007-08</u>
Prior-year balance	\$10,454	\$4,339
Revenues and Transfers	\$95,541	\$101,239
Total Resources Available	\$105,995	\$105,578
Total Expenditures	\$101,656	\$102,258
Fund Balance	\$4,339	\$3,320
Budget Reserves:		
Reserve for Liquidation of Encumbrances	(\$745)	(\$745)
Special Fund for Economic Uncertainties	\$3,594	\$2,575
Budget Stabilization Account	\$472	\$1,494
Reserve and Budget Stabilization Account	\$4,066	\$4,069

Major Changes from Governor's May Revision (in millions)

	Impact on Reserve
Governor's May Revision Reserve (updated per DOF)	\$2,067
Final Budget Changes to Updated May Revision Reserve	
Reduces Revenue from Tribal Gaming Compacts	-\$22
Reduces Revenue due to reinstating Yacht Sales Tax Loophole	-\$21
Rejects CalWORKs cut to kids	-\$314
Rejects cut SSI/SSP COLA (instead delays COLA 5 months)	-\$25
Adjusts EPSDT Repayment schedule	\$174
Reduces Medi-Cal Estimate (Governor Veto)	\$332
Reduces Medi-Cal Managed Care Rates (Governor Veto)	\$53
Reduces Governor's cut to Public Transit by net \$41 million	-\$41
Rejects cut to Williamson Act Subvention	-\$39
Rejects transfer from EDD Contingent Fund	-\$27
Reduces Current Year and Budget Year Proposition 98	\$749
Funds Juvenile Justice Reform	-\$63
Restores 2006-07 MIOCR Grants, but cut budget year amount	\$15
Rejects Court Security Increase	\$37
Shifts Funding Source for capital projects	\$101
Rejects FI\$CAL new spending proposal, provided some planning funds	\$32
Rejects additional early repayment of ERB	\$595
Increased unallocated reduction (including \$72 million Governor Veto)	\$112
TANF Reserve transfer	\$84
Miscellaneous/Rounding	\$270
Final Conference Reserve	\$4,069
Increase from Governor's Updated May Revision	\$2,002

THE 2007-2008 STATE BUDGET

2007-08 General Fund Summary Comparison (in millions)

	Updated May Revision	Legislature Version	Final Version
Prior-year balance	\$3,896	\$4,339	\$4,339
Revenues and Transfers	\$101,327	\$101,239	\$101,239
Total Resources Available	\$105,223	\$105,578	\$105,578
Total Expenditures	\$103,906	\$102,961	\$102,258
Fund Balance	\$1,317	\$2,616	\$3,320
Budget Reserves:			
Reserve for Liquidation of Encumbrances	(\$745)	(\$745)	(\$745)
Special Fund for Economic Uncertainties	\$572	\$1,871	\$2,575
Budget Stabilization Account	\$1,494	\$1,494	\$1,494
Reserve and Budget Stabilization Account	\$2,066	\$3,365	\$4,069

THE 2007-2008 STATE BUDGET

Governor's Key Vetoes General Fund Only (Unless Noted) - In Millions

Issue	Amount
Health and Human Services	
Discount Drug Program, base veto	\$6.3
Health Coverage for Eligible Children, base veto	\$15.3
Medi-Cal Managed Care, base veto	\$53.1
Medi-Cal Estimate Adjustment, base veto	\$331.9
Children's Outreach Initiative, base veto	\$15.0
Expanded Access to Primary Care, base veto	\$10.0
Local Emergency Preparation, base veto	\$8.5
Integrated Services for Homeless Mentally III	\$54.9
Naturalization Services	\$2.0
Food Bank Funding, base veto	\$2.9
County Technology Refresh	\$9.4
Adult Protective Services	\$12.0
Foster Youth Identity Theft, base veto	\$1.6
Education	
State Library Direct and Interlibrary Loan Service, base veto	\$7.0
Public Library Foundation, primarily base veto	\$8.0
UC Ag and Oceanographic Research	\$3.0
Community College Part-time Faculty Health Insurance	\$4.0
Community College Construction College Pilot	\$1.5
Resources and Environmental Protection	
Fish and Game Warden Recruitment	\$1.5
Local Conservation Corps Grants (bond funds)	(\$12.0)
State Parks Maintenance	\$15.0
State Parks Acquisitions (bond funds)	(\$15.0)
Flood Protection Corridors (bond funds)	(\$40.0)
Clean Construction Equipment (special funds)	(\$40.0)
Public Safety and Law Enforcement	
Conservatorship and Guardianship Reform Act of 2006, base veto	\$17.3
Climate Change Litigation	\$1.0
Juvenile Justice Planning and Competitive Grants	\$14.9
General Government	
County Assessors	\$3.5
Employee Compensation Unallocated Reduction, base veto	\$72.0
Transportation	
Local Public Transit Agencies Support (special funds)	(\$100.0)
All other General Fund Vetoes	\$31.9
Total General Fund Vetoes	\$703.5

Health

Department of Health Care Services—Medi-Cal



- Drug Cost Savings. Includes savings of \$77.4 million (\$38.7 million General Fund), as proposed in the Governor's Budget and May Revision, due to reductions in Medi-Cal payments for drug ingredient costs. The savings results from several changes. First, adoption of trailer bill language (in AB 203, the Health Budget Trailer Bill), proposed by the Administration, authorizes DHCS to change the basis on which Medi-Cal pays pharmacies for prescription drugs. Currently the basis of payment is Average Wholesale Price (AWP) minus 17 percent. The proposed language would allow payment to be based on Average Manufacturer Price's Price (AMP), which generally is lower than AWP. Federal law will require states to base their drug reimbursements on AMP data. However, this savings estimate also includes the effects of (1) implementing a revised "Federal Upper Payment Limit" (FUL) equal to 250 percent of AMP for generic drugs; and (2) recognizing an upcoming lawsuit settlement that is expected to reduce the existing AWP benchmark for many singlesource (brand name drugs) by about five percent. The Legislature also approved Trailer Bill language to authorize Medi-Cal to make a one-time adjustment in the dispensing fee paid to pharmacies in order to maintain access to prescription drugs for Medi-Cal beneficiaries. It is anticipated that the changes in drug ingredient cost payments will reduce those payments to more closely approximate the actual cost of drugs to pharmacies and necessitate some increase in the dispensing fee to ensure that dispensing costs are adequately covered so that pharmacies continue to participate in Medi-Cal. The department is expected to complete a study of dispensing costs for Medi-Cal within the next month or two.
- Papillomavirus Vaccinations. Includes \$11.3 million, (\$5.6 million General Fund), as proposed in the Governor's Budget, for Human Papillomavirus Vaccinations, on a voluntary basis for female Medi-Cal enrollees up to who are either under 18 or in non-family categories through age 26.
- Nursing Home Rates. Rejects Governor's proposed reduction in the growth cap for nursing home rates governed by the methodology established in AB 1629 of 2004 (Frommer). Augments by \$32.6 million (\$16.3 million General Fund) to maintain the existing statutory growth cap of 5.5 percent and maintains the future growth cap at 5.5 percent. Also adopts trailer bill language to extend the existing AB 1629 rate methodology and the authorization for Quality Assurance fees (used to obtain additional federal matching funds) by one year—through 2008-09 (as proposed by the Governor), but with the growth cap continued at 5.5 percent rather than at

medical cost inflation. In addition, the budget provides \$119.9 million (\$60 million General Fund) for rate increases to long-term care facilities not governed by the rate methodology contained in AB 1629--"Level A" Nursing Facilities, Intermediate Care Facilities for the Developmentally Disabled (ICF-DD), Distinct-Part Nursing Facilities, subacute facilities and Rural Swing Beds.

- Managed Care Performance Measures Development. The Budget redirects \$775,000 (federal Title V Maternal and Child Health funds in the Department of Public Health) to fund three positions in the Department of Health Care Services and provide for contract services to proceed with implementation of recommendations regarding performance measures and quality assurance measures for aged, blind and disabled individuals enrolled in Medi-Cal Managed Care plans. Adopted Budget Bill Language to have the department develop an action plan, using their May 7th draft report as a guide.
- County Administration Cost Increase. Includes a May Revision proposed increase of \$73.6 million (\$29.8 million General Fund) for increased county Medi-Cal administration costs due to caseload increases and increased cost of doing business.
- County Performance Standards. Rejects the Administration's proposal to increase county eligibility performance standard from 90 percent to 95 percent at this time due to concerns about the burden imposed on counties by new federal citizenship verification requirements and to concern about deficiencies in technical support and assistance provided to the counties by the department.
- Federal Citizenship Verification Requirements. Approves May Revision request for \$50.4 million (\$25.2 million General Fund) for one-time and ongoing county costs of complying with new federal citizenship verification requirements.
- Minor Consent Services. Approves May Revision request for \$19 million (General Fund) to backfill lost federal funds to maintain pregnancy-related services under the Minor-Consent Program in Medi-Cal. The May Revision indicates that the state will not enforce the federal citizenship verification requirements for minors independently seeking services.
- Continuation of Family PACT Services. Approves Governor's Budget request for \$2.5 million (General Fund) to backfill for lost federal funds for certain Family PACT services, including mammography, Hepatitis B vaccines, five medical procedures related to certain types of contraceptive methods and diagnostic testing regarding cancer. The budget continues to assume the continuation of the current Family PACT waiver, under which the cost of most Family PACT family planning and reproductive health services receives a 90 percent federal match. The federal government currently is providing monthly extensions.
- Medi-Cal Management Information System and Fiscal Intermediary

Procurement. Deletes seven of the 24 positions requested to begin preliminary work on the re-procurement of Medi-Cal MMIS/FI contract for a savings of \$637,000 (\$159,000 General Fund).

- Collection of "Aged" Drug Rebates. Deletes on a workload basis, four of the 11 positions the budget requested to collect drug rebates that have gone unpaid for several years (General Fund savings of \$197,000). Provides the remaining seven positions on a permanent basis to enhance training and maintain staff expertise.
- **Contract Purchasing of Hearing Aids.** Adopts trailer bill language to require contract purchasing of hearing aids by June 30, 2008.
- Contracts for Enteral Nutrition and Medical Supplies. Adopts Trailer Bill language regarding enteral nutrition products and medical supplies to facilitate Medi-Cal contract negotiations and to ensure access to diverse products for enrollees in the Medi-Cal Program. This language assumes \$4 million (\$2 million General Fund) in savings as contained in the Governor's Budget.
- Adult Day Health Reforms. Reduces staffing requested to implement SB 1755 (Chesbro) of 2006, which enacted reforms of Adult Day Health Care services. The Legislature reduce the budget proposal by 13 of 46 requested positions for a savings of \$1.37 million (\$685,000 General Fund). Includes budgeted savings of \$5 million (\$2.5 million General Fund) in Medi-Cal payments for Adult Day Health Care as a result of tightening medical necessity criteria, as authorized by SB 1755. Also adopts Trailer Bill language to clarify the criteria for exemptions from the moratorium on new facilities.
- Programs of All-Inclusive Care for the Elderly (PACE). Adds two positions (\$100,000 General Fund) in the Office of Long-Term Care to assist with development and processing of applications to establish additional PACE programs.
- AIDS Pharmacy Pilot Project. Adds \$1.3 million to continue the AIDS Pharmacy Pilot Project through 2007-08 so that an evaluation of the program's effectiveness can be completed and reviewed.
- Non-Emergency Medical Transportation. Adopts Supplemental Report Language directing the department to report on the adequacy of rates and access.
- Public Assistance and Reporting Information System (PARIS). Adopts Supplemental Report language to develop proposals to use the federal PARIS information system to (1) identify veterans on Medi-Cal in order to use federal veteran's health coverage instead of Medi-Cal or to supplement Medi-Cal services for veterans and (2) to eliminate duplicate benefits for Medi-Cal enrollees and welfare recipients who have moved to another state.
- Third-Party Recoveries. Adopted Trailer Bill language regarding recovery of Medi-

Cal costs from beneficiary tort settlements in order to be consistent with a 2006 U.S. Supreme Court decision (*Arkansas Dept. of Health and Human Services et al v. Ahlborn*). Specifies that any recovery of a Medi-Cal lien is limited to being paid out of the portion of the beneficiary's recovery that is designated for medical damages net of attorney fees and litigation costs. Also provides for DHCS to be notified of tort actions on behalf of Medi-Cal beneficiaries and provides standing to intervene in the determination of the amount of a settlement that is designated for medical expenses or medical care. DHCS estimates that these statutory changes will avoid a loss of \$22 million (General Fund) in Medi-Cal recoveries from tort settlements. Also adopted Trailer Bill language regarding the responsibilities of health insurers to reimburse Medi-Cal for covered costs in order to conform with recent federal law changes.

MAJOR VETOES

More than half of the Governor's \$703 million of General Fund vetoes were reductions in Medi-Cal funding.

- Medi-Cal Estimate Reduction. The Governor reduced the Medi-Cal local assistance appropriation by \$644.9 million (\$331.9 million General Fund). The veto message indicates that the Governor based his action on historical data showing that the General Fund cost of Medi-Cal has been more than \$400 million less than the department's estimate for the last three years. Because Medi-Cal is an entitlement program, this veto should not restrict either enrollment or services. If actual costs exceed the amount budgeted, then supplemental funding will have to be provided.
- Medi-Cal Managed Care Rates. The Governor reduced funding for Medi-Cal managed care rate increases by \$106.3 million (\$53.1 General Fund). The Legislature approved the Governor's May Revision request for \$214 million (\$107 million General Fund) to increase rates for Medi-Cal managed care plans. Rates will be based on a new rate methodology that takes into account the specific population served and services provided by each plan (versus the former methodology that used extrapolations to other plans from the experience of one plan). The May Revision proposed to "hold harmless" plans that would otherwise receive a rate cut under the new methodology. Absent, the hold-harmless policy, about half of the cost of rate increases would have been offset by savings from rate reductions to certain plans. The amount of the Governor's veto reduction corresponds to the cost of the hold-harmless policy. However, the department indicates that it is still considering how to allocate the remaining funds, and may not fully implement all of the potential rate cuts. The Legislature also adopted Trailer Bill language to codify the basic approach used by the department for the new rate methodology and to move ratesetting for Medi-Cal County Organized Health Systems to the department from the California Medical Assistance Commission.

- SB 437 Self-Certification Pilot and New Enrollment Gateway. The Legislature approved the Governor's request for a total of \$32.1 million (\$15.4 million General Fund) to begin implementation of SB 437 (Escutia) of 2006, which authorized a pilot project for self-certification of income in the Healthy Families Program (HFP) and a two-county pilot to evaluate self-certification of income and assets for certain eligibility categories in Medi-Cal. The budget proposal also would have funded development of an additional enrollment gateway linked to Women, Infant and Children (WIC) Supplemental Food Program, and enhanced presumptive eligibility for the HFP. The Governor eliminated all funding for this program in order to delay implementation by one year. The amount reduced in DHCS-Medi-Cal was \$27 million (\$13.5 million General Fund). The Governor also eliminated the other portions of the funding in the Managed Risk Medical Insurance Board (MRMIB) for the HFP--\$5 million (\$1.8 million General Fund), and a small amount (\$246,000) in the Department of Public Health (DPH) for work on the WIC gateway. The budget had estimated that these efforts would have increased enrollment in Medi-Cal and HHP by a total of about 44,000 by the end of 2007-08. This additional enrollment would have moved the state further toward meeting the recently announced federal requirement of enrolling at least 95 percent of eligible children in families below 200 percent of the federal poverty level prior to approval of expansions of eligibility to higher income groups, as the Governor has proposed.
- Children's Outreach Initiative. The Governor deleted all of the funding that he had proposed for county allocations for his Children's Outreach Initiative and for associated Medi-Cal administrative costs--\$19.7 million (\$9.8 million General Fund) budgeted for Medi-Cal and \$14.9 million (\$5.2 million General Fund) allocation on behalf of the HFP, but funded in DHCS. The money was to fund the second year of collaborative programs that counties had developed in cooperation with community networks.
- Fresno Field Office. The Governor vetoed budget bill language that prohibited the closure of the Fresno Medi-Cal field office.

Department of Health Care Services— Children's Medical Services & Primary Care and Rural Health

MAJOR ACTIONS

 California Children Services (CCS) Program. Provides a total of \$234.7 million (\$96.4 million General Fund) for the CCS Program as requested in the May Revision. The Conference Budget also includes Budget Bill language directing the department to resolve problems of access to home care durable equipment, home health services, and medical supplies needed for children to be discharged from hospital care and return to their homes.

- Newborn Hearing Screening Program. Approves Governor's request for \$1.9 million (\$1.5 million General Fund) to expand the program to all infants by requiring all hospitals with licensed perinatal services to offer hearing screening services and by making available hearing screening services to newborns who are not delivered in hospitals.
- Genetically Handicapped Persons Program (GHPP). Provides a total of \$49.5 million, as requested by the Governor.
- Child Health and Disability Prevention Program (CHDP). Approves Governor's request for \$2.8 million (\$2.7 million General Fund) for the CHDP Program to provide vaccinations and health screenings for children not otherwise eligible for the Medi-Cal or Healthy Families programs.
- County Medical Services Program (CMSP). Includes Trailer Bill language to suspend the 2007-08 appropriation of \$20.2 million (General Fund) for the County Medical Services Program (CMSP) for 2007-08, as has been done the past several years since the CMSP has had other available funds.



- AB 2911 Drug Discount Program. The Governor vetoed \$6.3 million and 16 positions to implement the California Discount Prescription Drug Program established by AB 2911 (Nuñez) of 2006. The funding had been requested by Governor. The program would provide drug discounts to Californians with incomes under 300 percent of poverty who do not qualify for no-cost Medi-Cal. The Governor stated that he was directing the department to "identify resources to move forward with implementation."
- Expanded Access to Primary Care (EAPC) Grants. The Governor reduced EAPC grant funding by \$10 million (General Fund). However, the Governor also indicated that he will seek legislation to replace this funding with Proposition 99 tobacco tax money. The EAPC grants are provided to community clinics in order to assist them in providing primary care to low-income uninsured Californians.

Department of Public Health

- Position Redirections. Restores 10 positions (plus one in Medi-Cal) of the 57 program positions that were proposed for redirection in the Governor's Budget to establish the administrative and management structure of the new Department of Public Health pursuant to SB 162 of 2006, which splits the Department of Health Services into the Department of Health Care Services (primarily Medi-Cal) and the Department of Public Health. The restoration of program positions makes use of available federal funds and special funds and does not require any fee increases.
- **Budget Accountability.** Adopts trailer bill and supplemental report language to require more transparency and accountability in budgeting for the department. Specifically, amounts budgeted for significant program areas would have to be identified and an annual report on vacancies would be required.
- Mitigation of Licensing and Certification Fee Increases. Reduces the fee increases proposed in the Governor's Budget through the following actions:
 - Applies of \$7 million of current-year savings to offset 2007-08 costs.
 - Reduces 2007-08 budgeted costs by \$400,000 by recognizing a more realistic time frame for filling new nurse evaluator positions.
 - Increases General Fund support by \$2.6 million to replace fee revenue and reduce the 2007-08 fee increases for community clinics and certain other health facilities.
 - Increases General Fund support by \$182,000 to offset half of the planned 2007-08 fees for district hospitals with less than 100 beds, which paid no fees in 2006-07.
 - Adopted Trailer Bill language to require the budgeted General Fund support in 2007-08 and to phase-out partial General Fund support no earlier than 2009-10.
- Licensing and Certification Fee Methodology. Directs the department to unbundle fees for different clinic types in order to provide appropriate fee levels for each type of clinic. Adopted trailer bill language to allow the department to revise fee structures during 2007-08 to address problems identified by provider groups as long as revisions are budget-neutral and do not shift costs to other provider groups. Approves Budget Bill language for an audit of the department's fee-setting methodologies by the Office of State Audits and Evaluations in the Department of Finance.

- Long-Term Care Facilities. Approves \$2.5 million of fee revenue to support 16 positions to implement Senate Bill 1312 (Alquist), Statutes of 2006, which requires surveys and inspections for compliance with state standards to the extent that state standards exceed federal law, and provide greater protection to residents of long-term care facilities.
- Medical Error Reporting by Hospitals. Approves \$7.1 million of \$7.2 million requested from the Licensing and Certification Fund to implement the reporting and follow-up of adverse medical events in hospitals (reduced one position). This budget request implements SB 1301 (Alquist) of 2006.
- **Prostate Cancer Treatment.** Approves Governor's Budget request for \$3.5 million to continue the Prostrate Cancer Treatment Program.
- **Prenatal Screening.** Approves increase of \$15.8 million in the Prenatal Screening Program to implement an expanded screening panel and an additional \$4.6 million and six positions to implement improved prenatal screening and additional activities regarding the causes of birth defects, as proposed by the Governor's Budget.
- Food-Borne Illness Prevention and Response. Reduces the budget request for \$2.1 million by \$1,167,000 (General Fund) by deleting four positions and \$500,000 for research that duplicated other research funded recently provided to the University of California.
- HIV Name Reporting. Approves \$2.0 million General Fund requested for additional local assistance to increase surveillance staff to implement HIV name reporting activities.
- Office of AIDS. Approves May Revision proposal to use \$17.1 million of additional drug rebate revenue and a \$10.5 million reduction in the 2007-08 cost estimate for the AIDS Drug Assistance Program (ADAP) as follows:
 - \$9.3 million General Fund savings in ADAP.
 - \$5.6 million redirected to Care Services-Consortia.
 - \$5.3 million redirection to Early Intervention.
 - \$4 million redirection for increased testing under the Therapeutic Monitoring Program.
 - \$3.5 million redirection for home and community-based care case management.
 - \$1.8 million of General Fund support to partially backfill federal funding reductions to Eligible Metropolitan Areas and Transitional Grant Areas under Part A of the Ryan White HIV/AIDS Treatment Modernization Act of 2006.

The Conference Budget includes an additional \$5.6 million (General Fund) to maintain the 2006-07 funding level for HIV/AIDS Education and Prevention Programs.

Adopts Trailer Bill language to facilitate changes to the ADAP formulary to keep up with changes in drug treatment therapies.

- Environmental Bio-monitoring Program. Approves \$3.2 million (General Fund) to begin implementation of the environmental contaminant bio-monitoring program authorized by SB 1379 (Perata) of 2006. The Conference funding level represents an increase of \$2 million over the amount proposed by the Governor in order to accelerate implementation by purchasing equipment and adding five additional staff. Additional funds for this program are provided in the budgets of the Department of Toxic Substances Control and the Office of Environmental Health Hazard Assessment.
- Proposition 84 Safe-Drinking Water Bond Funds. Approves the Administration's request for a total of \$47.3 million of Proposition 84 bond funds for Safe Drinking Water programs, including (1) \$9.1 million for emergency grants; (2) \$27.2 million for small community water drinking systems; and (3) \$9.1 million for prevention and mitigation of groundwater contamination.
- Federal Bioterrorism Funds Extension. Adopts trailer bill language to extend the sunset regarding the use of federal bioterrorism funds at the state and local level for three years, and added language for all cost compliance reports and audit exceptions to be provided to the Legislature upon request.



- Position Redirections. The Governor vetoed the Legislature's restoration of 10 positions (plus one in Medi-Cal) of the 57 program positions that were proposed for redirection in the Governor's Budget to establish the administrative and management structure of the new Department of Public Health pursuant to SB 162 of 2006, which split the Department of Health Services into the Department of Health Care Services (primarily Medi-Cal) and the Department of Public Health. The restoration of program positions made use of available federal funds and special funds and would not have required any fee increases.
- Hospital Infectious Disease Control Program. The Governor deleted \$1.7 million (\$1.3 million General Fund) and 12 positions that had been requested to implement SB 739 (Speier) of 2006, which imposes reporting requirements and establishes a program to monitor and prevent hospital-acquired infections.

 Local Pandemic Flu Allocations. The Governor deleted \$8.5 million, General Fund, that had been requested in the budget to continue allocations to local health departments for pandemic flu preparedness and response planning.

Managed Risk Medical Insurance Board

MAJOR ACTIONS

- Healthy Families Program. Approves May Revision estimate of \$1.1 billion (\$400 million General Fund) to provide coverage for 920,000 children—an increase of 7.7 percent over 2006-07. This amount also includes funds to pay for an estimated 3.1 percent increase in health plan rates.
- Healthy Families-to-Medi Cal Bridge. Approves May Revision request for a shift of about \$1.4 million of General Fund costs from Healthy Families to Medi-Cal in order to provide temporary Medi-Cal presumptive eligibility for children discontinued from Healthy Families. This program will replace a former bridge program that provided temporary continuation of Healthy Families enrollment that has ended due to termination of a federal waiver.
- Major Risk Medical Insurance Program (MRMIP). Reduces Proposition 99 Tobacco Tax funding by \$8.3 million due to reduced tobacco tax revenues. This reduction can be absorbed by the program due to enrollment savings in MRMIP. This action substitutes for a May Revision proposal to backfill the Proposition 99 revenue shortfall by replacing \$8.3 million of Proposition 99 funds for the Access for Infants and Mothers (AIM) Program with General Fund money. Total funding for AIM is not affected.



SB 437 Self-Certification Pilot. The Governor eliminated all funding for this program in order to delay implementation by one year. The amount reduced in the Healthy Families Program was \$5 million (\$1.8 million General Fund), The budget had estimated that these efforts would have increased enrollment in Medi-Cal and HHP by a total of about 44,000 by the end of 2007-08. Please see the Medi-Cal section of this report for a more complete discussion of this veto.

Department of Developmental Services

MAJOR ACTIONS

- Health Care for Leavers of Agnews Developmental Center. Adopts trailer bill language to ensure that the outpatient clinic at Agnews remains available for an extended time, provides that two mobile clinics, funded with \$1 million through the department's Wellness Initiative, are acquired and used to serve residents away from Agnews, funds health care coordinators at the three Bay Area Regional Centers (\$126,000 General Fund, \$503,000 total funds), and requires private health plan providers to adopt protocols and practices to adequately serve this population.
- Cost Containment. Continues a variety of cost containment measures for regional centers, for an approximate total General Fund savings of \$172.7 million (\$250 million total funds) in the budget year. Requires the Department of Developmental Services to develop a plan of options for consideration by the Administration and the Legislature to better control regional center costs of operating and providing state-supported services, to be submitted by October 1, 2007.
- Salary Adjustments. Approves salary increases in developmental centers for mental health classifications as a result of the *Coleman v. Governor Schwarzenegger* federal court order (approximately \$7.1 million total, \$4.2 million General Fund) and for dental staff pursuant to the *Perez* case (\$1.3 million total, \$747,000 General Fund).
- Intermediate Care Facilities for the Developmentally Disabled-Continuous Nursing (ICF/DD-CN). Adopts Supplemental Report and Budget Bill Language requiring reporting on the bundling of rates for the reimbursement of these facilities, associated cost effects, and quality of seamless service-delivery for consumers.

Department of Mental Health

- Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) Program.
 - Deficiency Repayment. Addresses the current and prior year deficiencies in the EPSDT program caused by administrative and accounting errors by approving a total increase of \$59.7 million (General Fund) to fund the 2006-07 deficiency, a total increase of \$107.9 million (General Fund) to fund 2007-08, and establish reimbursement to counties for \$260.2 million (General Fund) over a three-year period with payments of \$86.7 million.

- Development of Administrative Structure. Adopts trailer bill language requiring the department to work collaboratively with the Legislature to develop an appropriate administrative structure in 2008-09, including the passage of legislation to address this in law.
- Options for Cost Containment. Adopts trailer bill language charging the department to develop and submit a plan to the Legislature by October 1, 2007 of options for reforms that would control program costs and address the recommendations of the Department of Finance Office of State Audits and Evaluation, while seeking to minimize the negative impacts on clients and families.
- **Proposition 63.** Approves the continued implementation of the Mental Health Services Act (MHSA), including a modification to provide \$895,000 in MHSA funds for the Oversight and Accountability Commission's budget.
- Salary Adjustments. Approves various salary increases based on the department's staffing plan due to the *Coleman* lawsuit, the *Perez* case, and the Consent Judgment with the federal United States Department of Justice regarding the federal Civil Rights of Institutionalized Persons Act (CRIPA).
- Incompetent to Stand Trial (IST). Approves the May Revision requested pilot project and \$4.3 million (General Fund) to secure private provider contracts for additional IST beds to address demand for higher bed capacity.
- Sexually Violent Predators (SVPs). Approves the modifications in the May Revision as they relate to adjusted caseload and evaluation needs for the SVP population in state hospitals due to recent changes in law.
- California Health Interview Survey. Provides \$1 million (\$700,000 Mental Health Services Act Funds and \$300,000 reimbursements) for the continuation and augmentation of data components for the California Health Interview Survey.
- Metropolitan State Hospital Fence. Rejects the Administration's change proposal and instead requires the department to work with the City of Norwalk and other interested parties to develop a proposal to address the scope of the fence project and report back to the Legislature by January 20, 2008.



Integrated Services for Homeless Mentally III Adults Program. The Governor vetoed \$54.9 million (General Fund) that the Legislature had restored for this program that provides comprehensive services to individuals who are homeless or at risk of homelessness and have a serious mental illness. The program was established by AB 2034 (Steinberg, Statutes of 2000) and is a competitive grant program that provides support to counties for these services.

Office of Statewide Health Planning and Development

- Facility Construction Monitoring. Approves \$2.4 million from the Hospital Building Fund and one position to procure a replacement automation system for the Office of Statewide Health Planning and Development's Logbook Database System. This system is used by OSHPD's Facilities Development Division to track health facility construction projects through plan review and construction.
- Seismic Safety Requirements. Approves \$1.4 million from the Hospital Building Fund (\$1.2 million one-time) and three positions to implement Chapter 679, Statutes of 2006 (SB 1661), which provides general acute care hospitals that meet specified criteria the opportunity to obtain an additional two-year extension of the deadline by which they have to comply with statutory structural and nonstructural seismic safety requirements.
- Hospital Charity Care. Approves \$688,000 from the California Health Planning and Data Fund (\$459,000 one-time) to develop an on-line system to implement Chapter 775, Statutes of 2006 (AB 774). AB 774 requires OSHPD to collect from each hospital a copy of its charity care policy, discount payment policy, eligibility procedures, review process, and application form for financial assistance and make that information available to the public.

Human Services

Department of Social Services

CalWORKs and Food Programs

- Governor's Reduction Proposals. Rejects the Administration's proposals to impose full-family sanctions, eliminate certain safety net grants, and terminate grants for children of CalWORKs-ineligible parents, including the associated trailer bill language.
- Review of County Plans. Adopts trailer bill language requiring DSS to review CalWORKs county plans to identify promising practices in the areas of upfront engagement and reengagement to further assist families in overcoming barriers to employment and increase participation in work, collaborate with the County Welfare Directors Association (CWDA) and others to address related issues related to sanctioned and time-limited families in the program, and report this information to the Legislature by September 1, 2008.
- CalWORKs Options. Adopts trailer bill language requiring the DSS to provide options for consideration by the Administration and the Legislature for CalWORKs welfare-to work participation and increasing parent participation in work. States that these options should address ways to promote family stability as well as ideas for training and technical assistance the DSS could provide counties targeted at increasing the work participation rate. Requires submission of this information to the Legislature no later than October 1, 2007.
- **Cost of Living Adjustment.** Retains the Governor's proposal to suspend the CalWORKs COLA.
- Temporary Assistance Program. Modifies the Administration's trailer bill to specify that the implementation date of the TAP program is moved from October 1, 2007 to April 1, 2009.
- Reporting in CalWORKs and Food Stamp Programs. Rejects the Administration's proposal to implement a semi-annual reporting (SAR) requirement for the CalWORKs, federal Food Stamp, and CFAP programs beginning in 2008-09. The existing quarterly reporting requirement remains in place. Rejects \$17.2 million

(\$3.7 million General Fund) to fund one-time automation costs necessary to implement the SAR system.



Food Bank Support. The Legislature approved \$1.5 million (General Fund) to fund local food banks and Foodlink, a private organization that stores and delivers food during emergencies to provide relief to Californians from the effects of last winter's freeze. The Governor vetoed an additional \$2.9 million (General Fund) originally provided for this purpose, but which he states is no longer needed. The Legislature adopted trailer bill language that would permit any unused funds to be used for other emergency food needs in the state.

Human Services Automation Projects



- LEADER Replacement. Approves the \$2 million of additional funds to be used for planning activities for replacing the LEADER system, used by Los Angeles County for human services programs.
- CWS/CMS Maintenance and Operation. Approves \$5.3 million (\$2.6 million General Fund) in new funding for the Child Welfare Services/Case Management System (CWS/CMS). This amount includes \$5.0 million (\$2.4 million for maintenance and operation of the current system and \$343,000 (\$171,000 General Fund) for updated planning costs for the new system to replace CWS/CMS.
- CMIPS II Procurement. Approves \$25.0 million (\$11.6 million General Fund) for procurement of the new automation system for the In-Home Supportive Services program, known as the Case Management Information and Payrolling System (CMIPS) II.
- ISAWS Migration. Approves an additional \$36.6 million (\$16.0 million General Fund) to complete the Interim Statewide Automated Welfare System (ISAWS) Migration planning and begin implementation activities.
- CalWIN Implementation Delay. Approves the reduction of \$40.5 million (\$15.3 million General Fund) to the SAWS CalWORKs Information Network/Welfare Client Data (CalWIN) System to reflect a change from implementation to the maintenance and operation phase of the project.

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County Equipment Replacement. The Governor vetoed \$9.4 million (General Fund) for replacement of outdated and failing workstations and help desk support that counties use to administer state-mandated human services programs. This amount included \$2.5 million (General Fund) for CWS/CMS, \$6.2 million (General Fund) for the SAWS CalWIN and LEADER systems, and \$700,000 (General Fund) for CalWIN help desk support.

Child Welfare and Foster Care

- Foster Care Payments. Provides \$9.7 million (General Fund) for a rate increase of five percent, commencing January 1, 2008, for (1) foster family home base rates, specialized care increments, and group home rates; (2) Adoption Assistance Program cases prospectively; and (3) all Kin-GAP and Emergency Assistance cases. This rate increase assists in addressing concerns about quality of care, staff retention, and availability of services for children in foster care.
- Support for Adoptions. Provides a \$2 million (General Fund) augmentation for an increase in the rate for the Private Adoption Agency Reimbursement Payments Program, commencing February 1, 2008. The intent of the rate increase is to cover more of the expenses in adoptions cases, and thus encourage more providers to participate in the program.
- Transitional Housing for Emancipated Foster Youth. Provides a total augmentation of \$20.2 million (General Fund) for the Transitional Housing Program Plus, which provides affordable housing and comprehensive support services to former foster youth, age 18 to 24, over a 24-month period. Adopts trailer bill language allowing up to \$10.5 million of these additional funds to be used for eligible costs incurred in the 2006-07 fiscal year.
- KIN-GAP Clothing Allowance. Provides \$750,000 General Fund and adopts trailer bill language to fund the state clothing allowance at 100 percent and to permit three smaller counties to receive the clothing allowance.
- Dual Agency Rates. Adopts the Administration's proposal to clarify the rate structure for children who are regional center consumers and in receipt of either Aid to Families with Dependent Children-Foster Care (AFDC-FC) or Adoption Assistance Payments (AAP) benefits (also called "dual agency" children). Approves trailer bill language to strengthen the grandfather provisions of the proposal and to require DSS and the Department of Developmental Services to collect information on the number of adoptions and regional center services provided to ensure that the

proposal is not negatively impacting adoptions of or services to dual agency children.

- Foster Care Overpayments. Adopts trailer bill language to revise existing procedures relating to the collection by counties of overpayments for foster care providers, and imposes related duties on the DSS.
- Gomez v. Saenz Settlement. Adopts trailer bill language to require the DSS, in consultation with the CWDA, to track actual county costs in the 2007–08 fiscal year to implement a specified court case settlement requiring counties to implement a notification and grievance process for individuals listed on the Child Abuse Central Index (CACI).

MAJOR VETOES

- Title IV-E Evaluation. The Governor vetoed budget bill language added by the Legislature to require the department to collaborate with stakeholders on the Title IV-E waiver evaluation timeline, components, and execution upon enactment of the Budget.
- Sibling Searches and Foster Youth Identity Theft. The Governor vetoed \$274,000 (\$187,000 General Fund) and 3.0 positions provided in the Governor's Budget and approved by the Legislature for DSS to assist in sibling searched within the adoptions program. This was accompanied by a second reduction of \$4,010,000 (\$2,594,000 General Fund and \$1,416,000 Federal Trust Fund) on a one-time basis for similar purposes and that would have been applied toward the prevention of foster youth identity theft. The Governor is delaying implementation of these services for one year.

In Home Supportive Services



- State Participation in Wages. Rejects the Governor's proposal to freeze In-Home Supportive Services (IHSS) state participation in wages to January 10, 2007 levels, thus retaining the state's role in wages for these providers pursuant to current law. The cost of this continuation is \$14.1 million (General Fund) in the budget year.
- Quality Assurance. Approves the Administration's request for \$149.2 million (\$48.5 million General Fund) to reflect a lower level of Quality Assurance (QA) savings due to the revised methodology based on actual implementation data. Adopts Supplemental Report Language to require the department to report quarterly on IHSS utilization. Adopts budget bill language to require the department to report

at budget hearings on the impact of the QA regulations.

Direct Deposit. Adopts trailer bill language to require the department and the Office of the State Controller (SCO) to establish a program of direct deposit to IHSS providers by June 30, 2008 and for the department to complete certain specified tasks by March 31, 2008. Adopts Supplemental Reporting Language requiring the department and the SCO to provide information on implementation to stakeholders on a quarterly basis.

SSI/SSP

MAJOR ACTIONS

- Federal COLA Pass Through. Rejects the Governor's proposal to cut the January, 2008 COLA for SSI/SSP, instead delays the COLA until June 1 of each year, generating \$123 million in General Fund savings but without any permanent impact to grant levels. The SSI/SSP provides cash assistance to 1.2 million eligible aged, blind, and disabled persons.
- Cash Assistance Program for Immigrants (CAPI). Adopts trailer bill language to permit CAPI recipients who naturalize to continue to receive benefits as they participate in the application and administrative appeal process of the Social Security Administration.

Adult Protective Services



• Adult Protective Services. The Governor vetoed a \$12 million (General Fund) augmentation to the Adult Protective Services Program that was intended to allow for staffing and other improvements to assist the caseload in the program.

Community Care Licensing

MAJOR ACTIONS

 Increase Licensing Inspections. Approves \$2.5 million (\$2.4 million General Fund) and 34.5 positions to increase facility inspections from 20 percent to 30 percent of facilities each year and to increase follow-up visits to remedy enforcement deficiencies in DSS. Review of Licensing Visits. Approves trailer bill language requiring the DSS to develop with stakeholders and submit trailer bill language to the Legislature on or before February 1, 2008 that reflects appropriate indicators to trigger an annual increase in the number of facilities that receive unannounced visits.



 Information on Provider Licensing. The Governor vetoed \$1.6 million (General Fund) provided by the Legislature to update the Community Care Licensing (CCL) public website pages and deleted provisional language on notification to the Legislature related to this.

Child Care and Development

MAJOR ACTIONS

- Income Eligibility. Rejects the Administration's proposal to freeze the State Median Income (SMI), the eligibility standard for state child care programs, at the current level, providing \$6.8 million in Proposition 98 funds to adjust the SMI for 2007-08.
- **Child Care Shift.** Maintains the shift as proposed in the Governor's Jan. 10 budget in Proposition 98 funds to support state-supported child care for Stages 2 and 3.
- Child Care Quality Plan. Adopts changes in budget bill language calling for increased stakeholder input for the Child Care Development Fund Plan formulated through the State Department of Education.
- Facilities Fund Use. Approves the Governor's proposal to transfer \$5 million from the Child Care Facilities Revolving Fund program to the Facilities Renovation and Repair program to ensure more timely use of state resources in the strengthening of child care infrastructure.
- Program Integrity. Approves trailer bill language requiring the California Department of Education (CDE) to conduct a study and submit a report to the Legislature, by September 2008, to establish best statewide practices for the prevention, detection, identification, and investigation of improper payments in all subsidized child care programs.

PreSchool

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Wrap-Around Care. The Governor vetoed \$5 million and eliminated language that would have expanded the authorized use of these funds to include wrap-around child care for children participating in any state preschool program. The Governor stated that making these funds available to all preschool programs would undermine the Pre-Kindergarten Family Literacy (PKFL) program and therefore is setting these funds aside for legislation that would restore the priority for these funds in the PKFL programs.

Afterschool

MAJOR ACTIONS

- Afterschool Administration. Approves a transfer of \$341,000 to fund programrelated activities for the 12 positions approved in 2006 to support the After School Education and Safety program.
- ◆ 21st Century Community Learning Centers Program. Approves an increase of \$57.2 million for this program, available from one-time carryover funds from unspent prior year funds.
- Technical Support for Afterschool Care. Approves \$1.5 million (General Fund) be reappropriated from unexpended funds to be utilized in combination with federal funds to provide technical assistance activities for the After School Education and Safety program and the 21st Century Community Learning Center program.

Department of Child Support Services

- Child Support County Funding. Approves \$68 million (\$23 million General Fund) for Local Child Support Agencies (LCSAs) to backfill for lost Federal Financial Participation due to changes in the Deficit Reduction Act of 2005.
- Automation Certification. Provides funding for the California Child Support Automation System and the Statewide Disbursement Unit that is projected to allow for federal certification in the budget year.
- **Performance Accountability.** Requires the department to report to the Legislature actual performance data on child support data and all comparative data for managing program performance provided to local child support agencies on a

quarterly basis.

 Suspension of Program Incentives. Approves trailer bill language to continue the suspension of the Health Insurance Incentives Program and the Improved Performance Incentives Program.

Department of Aging

- Senior Legal Hotline. Provides \$250,000 (General Fund) through the department for support of the Senior Legal Hotline operated by Legal Services of Northern California.
- Mental Health Services. Approves \$93,000 in Mental Health Services Act (MHSA) funds and one permanent position for the department to coordinate and monitor efforts to improve access to mental health services for older persons and adults with disabilities.
- ADHC Program Reform. Approves \$194,000 (\$94,000 General Fund) and one position to provide legal analysis and consultation on complex issues arising from implementation of Adult Day Health Care (ADHC) Program reforms.
- Fingerprinting of Ombudsmen Staff. Approves \$293,000 (General Fund) for CDA to contract with the California Department of Social Services and the 33 Area Agencies on Aging to process criminal record clearances and conduct fingerprinting locally for Long-Term Care Ombudsmen staff and volunteers as mandated by Chapter 902, Statutes of 2006 (SB 1759).
- Chronic Disease Management. Provides \$547,000 in federal fund authority for a three-year federal grant to implement an evidence-based health promotion community-based programs designed to encourage older adults with chronic health problems to learn skills to better manage their health conditions.

Dept. of Community Services & Development

MAJOR VETO

• Naturalization Services Program. The Governor vetoed the \$2 million (General Fund) augmentation provided by the Legislature to this program that conducts citizenship training through community-based nonprofits. The current level of funding, \$3 million, allows for a partial year of service for clients in a high-demand program.

Department of Alcohol and Drug Programs

- Proposition 36. Provides an additional \$40 million (General Fund), for a total of \$100 million, to support the Substance Abuse and Crime Prevention Act (Proposition 36) and reduces funding in the Offender Treatment Program (OTP) from \$60 million to \$20 million. This shift of resources, while maintaining an overall funding level that is consistent with the Governor's proposal, allows for continued investment in the successful Prop. 36 programs, while maintaining the intensified services offered in the OTP.
- Methamphetamine Prevention. Approves redirection of \$197,000 (General Fund) from existing funding (\$10 million) provided for the California Methamphetamine Initiative (CMI) to provide two limited-term positions to the department to provide support to the CMI.
- Licensing Reform Phase II. Approves \$1.2 million (General Fund) and 12.5 positions (4.5 limited term) to conduct biennial compliance visits of licensed and/or certified programs, and federally required monitoring reviews and complaint investigations of Drug Medi-Cal providers, with the establishment of fees.
- Residential Aftercare Drug Treatment. Approves \$519,000 (General Fund) and six positions (two limited-term) to license and certify additional drug treatment providers as a result of enactment of Chapter 875, Statutes of 2006 (SB 1453), which requires non-violent prison inmates who participated in drug treatment in prison to enter a 150-day residential aftercare drug treatment program upon their release from prison.
- **Drug Court Implementation.** Approves redirection of \$341,000 (General Fund) from the existing Comprehensive Drug Court Implementation local assistance appropriation to establish four permanent positions to administer the expanded funding provided in 2006-07 for adult felon drug courts and dependency drug courts.

Department of Rehabilitation

- HIV Demonstration Project. Authorizes \$3.3 million in federal fund authority for the Department of Rehabilitation (DOR) to continue to implement the California HIV/Auto-Immune Disorder Demonstration Project. The funding is from a federal Social Services Administration (SSA) grant available to states to study various interventions to assist Supplemental Security Income Program beneficiaries in returning to work. The SSA awarded DOR \$12 million over five years for implementation of this project.
- MHSA Implementation. Approves \$203,000 in Mental Health Services Act (MHSA) funds and two limited term positions for DOR to assist in the implementation of provisions of the MHSA that relate to assisting persons with severe psychiatric disabilities to obtain employment and independent living skills.
- Electronic Records System. Authorizes \$466,000 of increased federal fund authority to begin the initial development and procurement process for a new Electronic Records System to replace the existing field computer system.
- Fiscal Reporting. Adopts trailer bill language to clarify the DOR estimate process and to require reporting of caseload and funding data for the Supportive Employment Program and Work Activity Program in 2007-08.

K-12 Education

Department of Education

MAJOR ACTIONS

Ongoing funds

- COLA Increase. Provides full funding for a 4.53% cost-of-living adjustment for discretionary funds (revenue limits) and categorical programs, at a total cost of \$2.1 billion. This was proposed by the Governor in his May Revision proposal.
- Use of Public Transportation Funds for the Home-to-School Transportation **Program.** Uses \$99 million in Public Transportation Account (PTA) Funds to pay for 17% of the costs of the state Home-to-School Transportation Program, which supports the transportation costs of K-12 school districts. The remaining 83% of the cost of the home-to-school transportation program is funded out of ongoing Proposition 98 funds and Proposition 98 reversion account funds, for total statewide funding of \$577 million – a level that provides full growth and COLA for the program. Rejects the administration's January 10 proposed use of PTA funds for the Hometo-School Transportation program, in which the Proposition 98 minimum funding guarantee was adjusted downward to account for the use of these funds. Also rejects the April and May proposals to use PTA funds to offset the General Fund costs of meeting the Proposition 98 minimum funding guarantee for schools. The budget's use of PTA funds for the home-to-school transportation program takes place outside of the Proposition 98 minimum funding guarantee, and therefore there is no interaction between the PTA funds and Proposition 98 funds for K-14 education.
- Recognizes and addresses the May Revision shortfall in ongoing funds. At a May 17, 2007 subcommittee hearing, the Administration acknowledged that the Governor's May Revision proposal contained a technical error. Specifically, the May Revision inadvertently failed to include approximately \$366 million in ongoing costs from a revenue limit equalization expansion that was initiated last year. Revenue limit costs are continuously appropriated, and so the \$366 million will be appropriated regardless of the May Revision's inclusion of them or not. However, this technical error had the effect of underestimating required K-12 expenditures, and over-estimated the amount of Proposition 98 funds that are available for augmentations above base-level funding. That is, the technical error led to a misperception in the May Revision that there was \$366 million in Proposition 98 funds available for new programs or expansions of existing programs, when in reality these funds were needed to pay for base funding (revenue limit)

apportionments). Indeed, the Governor's May Revision included approximately \$230 million in new programs or program expansions. When the administration acknowledged the technical error in the May Subcommittee hearing, it also acknowledged that it could no longer fund the various new programs and expansions proposed in his May Revision at the level it had proposed. This budget therefore considers the Governor's May Revision proposals for new programs and program expansions withdrawn and instead uses any uncommitted funding within the Proposition 98 minimum funding level to pay for growth and COLA on base programs.

- Provides base funding. Acknowledges and addresses, as noted above in the final budget, the May Revision technical error, and makes funding base programs a priority. It correspondingly fully funds COLA on revenue limits and categorical programs. It also uses approximately \$137 million in one-time Proposition 98 to pay for base programs, specifically to a) \$115 million to pay for 42% of the ongoing costs of the deferred maintenance programs, and b) \$102 million to pay for the ongoing costs of the High Priority Schools Grant program.
- Total Proposition 98 funding. Provides a total funding level of \$57 billion in ongoing Proposition 98 funding for K-12 education and community colleges. While this ongoing funding level is approximately \$427 million less than the total Proposition 98 funding level proposed by the Governor in his May Revision, and \$314 million less than total Proposition 98 funding proposed by the Governor in his January 10 budget, these Proposition 98 funds are supplemented with Public Transportation Account funds and one-time Proposition 98 reversion account funds to ensure a fully-funded COLA and base funding for K-12 apportionments and categorical programs, thereby protecting school districts from any reductions. The total Proposition 98 funding level reflects updated General Fund revenue estimates and the effect this has on the minimum Proposition 98 funding guarantee.
- School meals. Provides an increase of \$24.9 million to increase the school breakfast and lunch state reimbursement rate by 4.7 cents from \$0.1634 to \$0.21 per meal, as proposed by the Governor's May Revision. (This state amount is on top of a per-meal rate paid for with federal funds.) Also includes budget control language proposed by the Governor's May Revision that a) links the increase to legislation that requires school districts to improve the quality of the meals served, b) ensures that Child Nutrition Program expenditures do not exceed amounts appropriated in the budget, and c) requires CDE to notify the Department of Finance in writing 30 days prior to paying prior-year reimbursement claims for nutrition programs.
- Community Based English Tutoring. Provides \$50 million to continue the Community Based English Tutoring program at last year's funding level, as proposed by the Governor in his January 10 budget and the May Revision. This program provides funds to school districts to offer English-as-a-Second-Language programs to non-English-speaking adults, including parents of K-12 students. The

program was created 10 years ago by a related initiative, Proposition 227. The initiative appropriated \$50 million a year for this program over ten years. (The 2006-07 fiscal year was the 10th and final year that the initiative appropriated funding for the program.) Last year the Legislature approved legislation (SB 368 (Escutia), Chapter 632, Statutes of 2006) authorizing the state to continue funding for the program through the annual budget process, in the same way the state funds other categorical programs. That legislation also made minor changes and improvements to the program. The Governor's January 10 budget and May Revision proposals proposed to continue funding the program at the previous level, at \$50 million. The final budget includes this funding level.

- Arts and Music control language. Makes changes to the control language regarding the \$110 million included in the budget for the Arts and Music Block Grant. Specifically, the changes require that each receiving school district distribute funds to all schoolsites on the basis of an equal amount per students, *unless* the district adopts a resolution in a public meeting to allocate the funds in a different manner. The language changes also require each receiving school district to provide a summary report of how they spent the funds to CDE, which must in turn submit an expenditure report to the administration and the Legislature.
- **Childcare funding**. Adopts Governor's January 10 proposal to increase the share of childcare that is paid for with Proposition 98 funds by \$269 million.
- Statewide testing of 2nd graders. Provides \$2.1 million in Proposition 98 funds to continue funding for testing 2nd graders as part of the statewide testing system. This is accompanied by trailer bill language that continues authorization for 2nd grade testing through July 1, 2011. (Under current law, the authorization for testing 2nd graders under the state testing system ends July 1, 2007.)
- Legislative intent for future equalization. Specifies legislative intent to give priority to funding revenue limit equalization during the 2008-09 fiscal year, if there are any additional funds after funding COLA and enrollment growth adjustments for K-12 education programs.

<u>**One-time funds.</u>** Includes a total expenditure level of \$626 million in one-time Proposition 98 funds for K-12 expenditures. This includes a) \$102 million in prior-year savings from the High Priority Grant program to fund the 2007-08 costs of the same program, b) \$25.7 million in prior-year childcare savings to fund the 2007-08 costs of childcare programs, and c) \$498.7 million in one-time Proposition 98 expenditures from the Proposition 98 reversion account, which captures unused funding from prior-year Proposition 98 appropriations, for various K-12 appropriations. The budget does not includes any Proposition 98 "settle-up" funds needed to meet a revised 2006-07 Proposition 98 minimum funding level, which were proposed in the Governor's May Revision. This is due to revised General Fund revenue estimates, which led to a lower estimate of the 2006-07 Proposition 98 funding guarantee, and thus eliminated the need to provide settle-up funds at this juncture, until there is more certainty surrounding</u>

the 2006-07 final Proposition 98 funding guarantee. The total \$498.7 million in onetime K-12 appropriations from the Proposition 98 reversion account includes the following:

- Williams Settlement Emergency Facilities Repair Program. Includes a total increase of \$100 million to the School Facilities Emergency Repair Account, pursuant to the terms of the Elizer Williams v. State of California lawsuit settlement of 2004. That settlement was intended to ensure that the lowest-performing 30% of schools have access to funds to take care of emergency repairs. According to the LAO, there is at least \$300 million already available from previous appropriations in the School Facilities Emergency Repair Account, which funds this program, before the additional \$100 million provided by this budget. Due to the anticipated surplus in funds in this account over the expected expenditures in the 2007-08 fiscal year, the budget redirects \$250 million in funds from this account back to the Proposition 98 reversion account for various K-12 base program expenditures (bullets below). However, in the event that approved claims for the emergency facilities repair program exceed the amount available in the account, the budget contains a control section providing the Director of Finance the authority to move funds between home-to-school transportation, Public Transportation Account Funds and the General Fund, to ensure that there is sufficient funding in the account to fund approved claims. The control section also requires that total funding for the hometo-school transportation program remain unchanged from the total funding level provided in this budget.
- Home-to-School Transportation program. Provides \$250 million in Proposition 98 reversion account funds for this program. The budget also contains \$99 million in Public Transportation Account funds for this program, as well as \$228 million in Proposition 98 ongoing funds (that count toward the 2007-08 minimum funding guarantee), for a total funding level of \$577 million. This total funding level provides base funding for the program, adjusted for COLA.
- **Deferred maintenance.** Provides \$115.5 million in Proposition 98 reversion account funds for this program, to supplement the \$162 million in ongoing Proposition 98 funds to ensure that this program receives base funding, adjusted for COLA.
- High Speed Network maintenance. Adopts a May Revision proposal to provide a \$1.9 million one-time increase to the High Speed Network for system maintenance and service enhancements. This is on top of the January 10 proposed funding level of \$10.4 million in Proposition 98 funds for the system (a \$6 million increase in Proposition 98 funds for the program over last year's funding level). The budget also includes budget control language for the entire California Education Network,

¹ That is, the control section provides the Director of Finance the authority to move funds between the various budget items, and potentially change the *mix* of funds that go toward the home-to-school transportation program, but to leave the total funding level for the home-to-school transportation program unchanged.

which covers the K-12 High Speed Network as well as the network for the higher education segments. The control language is intended to address audit findings about the system that raised concerns about the need to protect state assets.

- FCMAT reports for emergency loan districts. Added the following amounts of one-time Proposition 98 funds to pay for reports prepared by the Fiscal Crisis and Management Assistance Team. These reports are required by statute and provide information to the state on the progress that these districts make toward improved management goals: \$150,000 for Oakland Unified School District, \$125,000 for Vallejo Unified and \$110,000 for West Fresno Unified.
- Teacher credentials block grant. Includes \$8.8 million for the Teacher Credentials Block Grant, to ensure that the program is fully funded in 2007-08. This was a January 10 proposal.
- Community Day School deficiencies. Includes \$4.1 million to pay for prior-year shortfalls in funding for this program, which provides supplemental funding to school districts and county offices that set up special schools to address high-risk students or students who have been expelled from regular schools.

Other proposals funded with federal funds.

- Individual student growth score pilot. Adds \$150,000 in federal Title VI testing funds for a pilot project to evaluate different ways of providing data on students' individual year-to-year growth on statewide tests. Individual student growth scores on statewide tests may provide additional data to schools and parents on how much progress students make from year-to-year information which is not currently available from statewide testing data.
- Set-aside of Title I funds for the future needs of Program Improvement schools and districts. Sets aside \$23.9 million in Title I "set-aside" funds² in anticipation of an increase in the number of Program Improvement schools and districts³ in 2008-09. Includes accompanying budget bill language specifying that the funds may be programmed pursuant to legislation adopted during the 2007-08 regular legislative session.
- Reading First. Appropriates \$34 million in one-time federal Reading First carryover funds for a three-year pilot project to encourage the development of professional development in reading for special education teachers. Accompanying budget control language specifies that the \$34 million is to be available over three years. The proposal also includes \$500,000 for CDE to contract with an external entity to evaluate the pilot project.

² Title I funds that the federal government allows states to set aside to help address the improvement

needs of schools and school districts that are not meeting annual statewide performance benchmarks. ³ Program Improvement schools and districts are schools and districts that have not meet statewide performance benchmarks for at least two years in a row.

- California Longitudinal Pupil Achievement Data System (CALPADS). Adds \$1.2 million in federal Statewide Longitudinal Data System Grant funds for the costs of the information technology component of this longitudinal student data system, for a total of \$1.98 million in federal funds for this purpose.
- Special education proposals. Adds the following amounts using one-time federal special education carryover funds:
 - \$450,000 to pay for increased costs of CDE's interagency agreement with the Office of Administrative Hearings for dispute resolution related to special education students.
 - \$450,000 to CDE to pay for base state operations program to monitor local compliance with federal and state law regarding special education students.

Other state operations proposals

- **State Board of Education.** Restores funding for the State Board of Education. This funding was not included in last year's budget.
- Review of Native American Instructional Materials. Reappropriates \$50,000 for CDE's costs of reviewing instructional materials regarding California Native American history, culture and tribal sovereignty.
- CDE's reporting on handling of civil rights review. Requires CDE to report next year on its handling of student civil rights complains through the uniform complaint procedures.



- Helping "program improvement" school districts deal with federally-required sanctions. The Governor vetoed the following augmentations intended to help federally-identified "program improvement" school districts that face federallyrequired sanctions because they have not made progress toward federal improvement goals. (State-administered sanctions to school districts are a new requirement under the No Child Left Behind Act, and may be administered for the first time in the fall of 2007.)
 - \$350,000 in federal funds and 4 positions in CDE to administer the new sanctions and

- \$7.1 million in federal Title I funds for the costs of District Assistance and Intervention Teams that can assist these districts that face sanctions in improving their performance. In his veto message, the Governor specifies his intent to set aside the funds for a future appropriation.
- Evaluations related to English learners. The Governor vetoed a total of \$800,000 million in federal Title III one-time carryover funds for two evaluations related to English learners: a) \$300,000 for an evaluation of a future pilot project that will develop alternative instructional materials to help English learners master English (this is pursuant to legislation separate from the budget) and b) \$500,000 out of \$1 million appropriated for the evaluation of a project funded in last year's budget to identify best practices for teaching English learners. (The Governor's veto leaves \$500,000 for the evaluation of the best practices pilot project.)
- Promoting the use of interpreters by school districts. The Governor vetoed \$50,000 in federal Title III one-time carryover funds for CDE to evaluate districts' use of interpreters when they communicate with non-English-speaking parents. He also vetoed language requiring CDE to a) report back on the different ways that districts communicate orally with non-English-speaking parents, and b) identify the best ways for districts to communicate with non-English-speaking parents of K-12 public school students.
- Funding for the monitoring of English learners and special education students in alternative schools. The Governor vetoed a total of \$2.7 million in federal Title III and federal special education funding⁴ to pay for seven additional limited-term positions to monitor the compliance of alternative schools, court schools and Division of Juvenile Justice schools with federal and state law requirements regarding special education and English learner students.
- Incarcerated youth coordinator. The Governor vetoed \$150,000 General Fund for a new position within CDE to coordinate educational services for incarcerated youth.
- Poverty study. The Governor vetoed \$130,000 in one-time federal Title I carryover funds for CDE to do a study to identify options for the state in improving measures of student socioeconomic status. The objective of the study was to identify options for identifying needy students for the purposes of targeted school funding.
- **Special education proposals.** The Governor vetoed the following proposals, which used one-time federal special education carryover funds:
 - \$150,000 for an evaluation of the dispute resolution program run by the Office of Administrative Hearings.

⁴ \$1.05 million (3 limited-term positions) in federal special education funds and \$1.6 million (4 limited-term positions) in federal Title III carryover funds. This funding was provided on a one-time basis to be available over three years.

 \$400,000 for CDE to identify best practices and develop corresponding materials that help students with specific learning disabilities receive appropriate instruction to achieve academically. The Governor also vetoed corresponding language requiring CDE to convene an advisory committee to a) identify research-based information for the identification, evaluation and instruction of students with specific learning disabilities, b) identify professional development materials needed for training and technical assistance and c) identify research-based information on effective practices to prevent disproportionality consistent with federal law. The funds were also intended to help CDE pay for the development and dissemination of materials related to the recommendations of the advisory committee.

Higher Education

California State Library



- **Transaction Based Reimbursements.** The Governor vetoed \$7 million for the Direct Loan and Interlibrary Loan Services Program. This funding allows local libraries to recover costs incurred when libraries share resources with other library districts.
- PLF. The Governor vetoed the \$1 million legislative augmentation plus \$7 million of the base funding for the PLF. Total funding for the PLF in 2007-08 is \$14.3 million. PLF funds are used for competitive grants for local public libraries to enhance library services, purchase of books, bookmobiles, and other library priorities.

University of California (UC)



- Enrollment Growth Funding. Provides \$52.9 million General Fund, or 2.5 percent, for enrollment growth based on Legislature's previously approved marginal cost methodology, to fund an additional 5,340 full-time equivalent students (FTES).
- Base Budget Increase. Provides a \$116.7 million increase General Fund, or four percent, to the basic support budget.
- Student Fees. Assumes an increase of \$104.7 million associated with the UC Board of Regents approves seven percent student fee increase for all students and 10 percent increases for law students at UCLA, UC Berkeley and UC Davis and business students at UCLA and UC Berkeley.
- Institutional Financial Aid. Approves the student fee revenue 33 percent set-aside for financial aid for undergraduate and professional students and 45 percent setaside for graduate students.
- UC Merced. Approves \$14 million General Fund in one-time funds for the costs associated with the UC Merced campus including support for faculty salaries and recruitment, instructional technology, library materials, student services and

operational support.

- Entry-Level Master's Nursing Program. Approves \$1.7 million General Fund to continue funding the expansion of entry-level master's nursing programs.
- Program in Medical Education for the Latino Community (PRIME-LC). Approves an additional \$570,000 for the next cohort of 38 students. Total funding for 2007-08 is approved at \$1 million.
- Math and Science Initiative. Approves \$1.1 million to continue to support the math and science resource centers to increase the number of math and science teachers.
- California State Summer School for Math and Science (COSMOS). Approves an increase of \$500,000 to support the program. Total funding for this program would total \$2.1 million in 2007-08.
- Student Academic Preparation and Educational Programs (SAPEP). Restores \$19.7 million General Fund for student academic preparation and educational programs. Total funding for these programs in 2007-08 will be \$31.3 million. Of this amount, \$19.3 million are General Fund and \$12 million are UC funds.
- Miguel Contreras Labor Program. Restores \$6 million General Fund for the Miguel Contreras labor program, which funds the Centers for Labor Research and Education at UC Berkeley's and UCLA's Institutes for Industrial Relations.
- California Institutes of Science and Innovation. Rejects the \$15 million General Fund augmentation to support the operating costs of the four Institutes. These institutes are currently funded at \$4.8 million.
- Petascale Supercomputer. Rejects the \$5 million General Fund augmentation to the UC's support budget, which would have been provided as state-matching funds to enhance the UC's bid to build a \$200 million petascale computer.
- Helios Energy Research Facility. Approves \$70 million in lease-revenue bonds for this capital outlay project. The research at this facility will focus on alternative fuels, new energy sources and reduction of green house emissions.
- **Tobacco-Related Research.** Approves \$2 million in one-time additional funding from Proposition 99 for tobacco-research related programs.
- **PRIME-Telemedicine Facilities.** Approves \$140.6 in bond funds (out of \$199 million) to support the design, construction, and equipment of facilities that expand and enhance medical education programs with an emphasis on telemedicine.
- Charles R. Drew University of Medicine and Science. Approves \$10 million in Proposition 1D bond funds to fund part of the construction costs for a new Life

Science Research Building and a Nursing Education Building. Drew University is providing \$10 million in matching funds for the capital outlay projects.



- Agricultural Research. The Governor vetoed a legislative increase of \$1.5 million to support statewide agricultural research. Funding for Agricultural research will total \$76 million in the current year.
- Scripps Institution of Oceanography. The Governor vetoed a legislative increase of \$1.5 million to support research at Scripps Institution of Oceanography at UC San Diego. Funding for the Scripps Institute will total \$8.5 million in the current year.
- UC-Mexico Research. The Governor vetoed \$500,000 for UC-Mexico research, which supports funding to finance the UC's Casa de California in Mexico City.

California State University (CSU)

MAJOR ACTIONS

- Enrollment Growth Funding. Provides a \$64.4 million increase, or 2.5 percent, for enrollment growth based on Legislature's previously approved marginal cost methodology, to fund an additional 8,355 FTES.
- **Base Budget Increase.** Provides a \$108.9 million increase General Fund, or four percent, to the basic support budget.
- **Student Fees.** Assumes an increase of \$97.8 million associated with the CSU Board of Trustees approved 10 percent student fee increase for all students.
- Institutional Financial Aid. Approves the student fee revenue 33 percent set-aside for financial aid.
- Nursing Program Enrollment Expansion. Approves \$6.2 million to continue funding the enrollment expansion of undergraduate and Entry-Level Master's (ELM) nursing programs.
- Math and Science Initiative. Approves \$2.7 million to support the establishment of three regional math and science teacher recruitment centers and continue to expand the campuses' programs to increase the number of math and science teachers.
- Academic Preparation Programs and Student Support Services Programs.

Restores \$7 million in General Fund for academic preparation programs and student support services programs. Total funding for these programs in 2007-08 will be \$52 million. Of this amount, \$7 million are General Fund and \$45 million are CSU funds.

California Community Colleges (CCC)



- Enrollment Growth Funding. Approves a \$109.9 million increase in ongoing funds to fund a two percent enrollment growth to fund an additional 23,000 FTES.
- Student Fee Reduction Backfill. Approves an increase of \$30.4 million in ongoing funds to backfill the remaining student fee revenue included in the 2006-07 Budget Act. Last year, the Legislature reduced student fees from \$26 to \$20 per unit and backfilled the \$40 million in loss student fee revenue for the 2007 spring term.
- General Purpose Cost-of-Living-Adjustment (COLA). Approves \$248.5 million for a 4.53 percent COLA for general purpose apportionments.
- Growth and COLA for Categorical Programs. Approves \$21.2 million for a 4.53 percent COLA for categorical programs.
- Matriculation Services. Rejects the \$10 million augmentation for matriculation services.
- Current and Prior Year Unused Enrollment Growth Funding. Approves the proposed \$80 million reduction to the base due to unused enrollment growth funding.
- Career Technical Education. Approves \$20 million in ongoing funds and \$32 million in one-time funds for a total of \$52 million for career technical education programs.
- Nursing Program Enrollment Expansion. Approves \$4 million in one-time funds to support start-up costs for four new nursing programs awarded through a competitive grant process, and approves \$22.1 million in ongoing funds for nursing program support and enrollment expansion.
- Nursing/Allied Health Equipment. Approves \$8 million in one-time funds for the purchase of equipment or other one-time investment in nursing and allied health programs.
- **Deferred Maintenance.** Approves \$8 million in one-time funds and \$27.3 million in ongoing funds for deferred maintenance, instructional equipment and hazardous

substances abatement projects.

 Textbook Assistance Program. Approves \$1.9 million in ongoing funds to provide grants to qualifying Extended Opportunity Program (EOP) students to help defray the cost of textbooks.



- Career Development and College Preparation Programs. The Governor vetoed a legislative augmentation of \$13.8 million in ongoing funds to increase the perstudent rate for career development and college preparation programs. These are selected noncredit programs. According to his veto message, these funds are "premature" and "inconsistent" with the agreement reached in last year's SB 361 (Scott), Chapter 631, Statutes of 2006.
- 2006-07 One-time Basic Skills Overcap Enrollment Funding. The Governor vetoed \$33.1 million in unused one-time basic skills funds, which the Legislature restored during the budget process, to support English, math, reading, writing, computer literacy, workplace preparation courses among others.
- 2007-08 Ongoing Basic Skills Overcap Enrollment Funding. The Governor vetoed the Legislature's redirection of \$33.1 million in ongoing funds to basic skills programs. According to his veto message, he is setting these funds aside to for legislation that appropriates these funds for improving outcomes of "at-risk" students in a manner more consistent with the proposed Student Success Initiative.
- Part-Time Faculty Health Insurance. The Governor vetoed a legislative augmentation of \$4 million in one-time funds for part-time faculty health insurance reimbursements. Total funding available in 2007-08 would be \$1 million. According to his veto message, the program was established as an incentive program to "encourage additional district investments in benefits for part-time faculty."

California Student Aid Commission

- Cal Grant Baseline Adjustments. Reduces the baseline by \$42 million reflecting the revised caseload for the budget year.
- Assumption Program of Loans for Education (APLE) Math and Science Set-Aside. Rejects the proposed 600 APLE awards set-aside for participants in the Governor's Math and Science Initiative.

- State Nursing APLE (SNAPLE) and Nurses in State Facilities APLE Warrants (SNAPLE-SF) Warrants. Rejects proposal to carry over the unused warrants for both programs instead of allowing them to be issued and adopts revised language authorizing 100 new warrants for each program in the budget year.
- Shift State Operations from Student Loan Operating Fund (SLOF) to General Fund. Approves \$15.3 million shift from SLOF to the General Fund to support the administrative costs of the Cal Grant program and other financial aid awareness programs.
- Shift California Student Opportunity and Access Program from Student Loan Operating Fund to General Fund. Approves \$5 million shift from SLOF to the General Fund and augments it by \$3.5 million for total funding of the program of \$8.5 million.



- California Student Opportunity and Access Program (Cal-SOAP) Reduction. The Governor reduced the \$8.5 million appropriation for the CalSOAP program by \$2.2 million. The program provides financial aid awareness throughout California. Total funding for the program in 2007-08 will be \$6.3 million.
- **Public Interest Attorney Loan Repayment Program.** The Governor vetoed the \$100,000 legislative augmentation to support 1.0 position to administer the program, which was established in statute in 2001.

Resources and Environmental Protection

Resources Agency



- San Joaquin River Restoration. Approves \$13.9 million (Proposition 84) to support implementation of a settlement agreement between the federal government, local water users, and environmental advocates to restore portions of the San Joaquin River, including channel modifications and ecosystem restoration projects that will be implemented by the Department of Water Resources and the Department of Fish and Game.
- CALFED Bay-Delta Program. Rejects \$80.1 million (Bond Funds) of the Governor's CALFED budget proposals that included South Delta Improvements Program, surface storage feasibility studies, Delta water quality program, supplemental analyses of water conveyance methods in the Delta, and Proposition 84-funded science program research grants. Funding from these programs will be addressed in subsequent legislation.

Tahoe Conservancy



- Environmental Impact Program. Approves \$23.5 million (various funds) for support and local assistance to continue the state's efforts to support the Environmental Impact Program for the Lake Tahoe Basin.
- Lake Tahoe Fuels Reduction and Biomass. Approves \$1 million (Proposition 84) for the Department of Forestry in conjunction with the Tahoe Conservancy for forest fuel reduction efforts. Rejects \$4.1 million (Proposition 84) requested to provide grants for the construction of biomass energy generating facilities. This action is consistent with other actions to reject funding from the Sustainable Communities section of Proposition 84 and to move discussion to policy committee.

Sierra Nevada Conservancy

MAJOR ACTIONS

 Conservancy Funding. Approves \$17.5 million (Proposition 84) to the conservancy for the protection of rivers, lakes, and streams in the Sierra Nevada region, along with their watersheds and associated land, water, and other natural resources. The Governor's Budget adds \$17.5 million of this funding to the Conservancy in 2007-08.

Department of Conservation



- "Green" Plastic Containers. Approves \$2.4 million (Beverage Container Recycling Fund) for the department of conservation to work with the Department of Toxic Substances to reduce plastic bottle waste, provide lifecycle assessment, and work with industry to introduce green chemistry practices.
- Conservation Easement Planning. Approves \$12.3 million (Proposition 84) and four positions to assist communities to build sustainable, clean communities, and facilitate planning efforts to develop conservation easements.
- AB 3056 Implementation. Approves \$2 million (Beverage Container Recycling Fund) and 23 positions to carry out the provisions of Chapter 907, Statutes of 2006 (AB 3056).
- Sustainable Communities. Rejects \$10.4 million (Proposition 84) for the department to develop and implement programs to use grants to encourage green principles into the local planning process. This action is consistent with other actions to reject funding from the Sustainable Communities section of Proposition 84 and to move discussion to policy committee.

Department of Forestry and Fire Protection

MAJOR ACTIONS

Lake Tahoe Fuels Reduction and Biomass. Approves \$1 million (Proposition 84) for the Department of Forestry in conjunction with the Tahoe Conservancy for forest fuel reduction efforts. Rejects \$4.1 million (Proposition 84) requested to provide grants for the construction of biomass energy generating facilities. This action is consistent with other actions to reject funding from the Sustainable Communities section of Proposition 84 and to move discussion to policy committee.

- Computer Aided Dispatch System. Approves \$6.7 million (General Fund) to complete the department's computer aided dispatch system improvements that will modernize the system and make it compatible with other law enforcement agencies.
- Southern California Fuels Management. Approves \$3.5 million (General Fund) for southern California wildfire fuels management.
- Urban Forestry. Approves \$4.49 million (Proposition 84) for urban forestry programs that provide grant funding for projects such as tree planting and vegetation maintenance programs.

Department of Fish and Game

- Salton Sea. Augments \$13.3 million (Proposition 84) for Salton Sea restoration.
- Quagga Mussels. Approves \$5.7 million (General Fund) for the exclusion and eradication of the quagga mussel.
- CALFED Ecosystem Restoration. Approves \$47 million (Proposition 84) for CALFED Bay Delta Ecosystem Restoration Programs.
- Yuba River Flood Control. Approves \$7.4 million (Yuba Feather Flood Protection Subaccount) to continue environmental mitigation, restoration, and enhancement measures for the Yuba Feather River Flood Control Project, which adds flood protection for over 25,000 residences.
- Lower Colorado River Multi Species Habitat Conservation Plan. Approves \$6.8 million (Proposition 84) for the acquisition of lands for natural resource protection and public access to natural resources, consistent with the purpose of the Lower Colorado River Multi-Species Habitat Conservation Plan.
- CEQA Staff Increase. Approves \$4.5 million (Fish and Game Preservation Fund) and 34 positions for the California Environmental Quality Act (CEQA) Review Program. Chapter 667, Statutes of 2006, increased the fees collected by Fish and Game for CEQA reviews by an estimated \$4.5 million.

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- Fish and Game Wardens. The Governor vetoed \$1.5 million (General Fund) from a total augmentation of \$3 million (General Fund) for overtime pay, increased academy capacity and other recruitment and retention purposes for wardens.
- Coastal Wetlands Staffing. The Governor vetoed an \$838,000 (Coastal Wetlands Fund) legislative augmentation for coastal wetlands staffing and projects statewide and maintains a \$136,000 (Coastal Wetlands Fund) ongoing funding level for this program.

Wildlife Conservation Board

MAJOR ACTIONS

- Wildlife Corridors. Approves budget bill language that directs the Board to conduct Vegetation and Wildlife Corridor mapping in priority areas in the state as determined by the board.
- **Proposition 84.** Approves \$58.6 million (Proposition 84) for the first year of funding of the various programs allocated funding to in Proposition 84.

Conservation Corps

MAJOR VETOES

 Local Conservation Corps. The Governor vetoed a \$12 million (Proposition 84) augmentation to advance bond fund for local non profit conservation corps grants.

Coastal Conservancy

- Ocean Protection Council. Approves \$28 million (Proposition 84) for the Ocean Protection Council to expend on implementation of the Marine Life Protection Act.
- Proposition 84. Approves \$84.4 million (Proposition 84) for the Conservancy's five ongoing programs.

Coastal Commission

MAJOR VETO

• **Coastal Enforcement.** The Governor vetoed \$380,000 (General Fund) for three new positions for increased enforcement of the Coastal Act.

Department of Parks and Recreation

MAJOR ACTIONS

- **Empire Mine Remediation.** Approves \$4.1 million (General Fund) and six positions for the continued implementation of remediation and treatment measures.
- Proposition 84 Administration. Approves \$1.1 million (Proposition 84) funds and 76.8 positions for planning and administration for the state park system, program delivery for local grant programs, and statewide bond administration.
- Deferred Maintenance. \$86 million (General Fund) reversion from funding allocated to the Department of Parks and Recreation for deferred maintenance in the 2006-07 Budget.



- Ongoing Maintenance. The Governor vetoed \$15 million (General Fund) on a one time basis from the department's maintenance budget. This reduction constitutes a 20 percent reduction to the department's maintenance budget.
- Opportunity Land Grants. The Governor vetoed \$15 million (Proposition 84) augmentation for opportunity land purchases of new State Parks lands. \$10 million (Proposition 84) remains in the budget for this purpose.

Department of Water Resources

- **MAJOR ACTIONS**
- General Fund Reversion. Funds various flood control programs directly out of Propositions 1E and 84 that were previously funded out of the General Fund. This plan will generate a \$184 million in General Fund savings.

- Flood Control Subventions. Reverts \$16 million (General Fund) from the local flood subvention program. This reversion will have no effect on flood control projects that are currently underway.
- Water Conservation in Landscaping Act. Approves \$400,000 (General Fund) to implement the Water Conservation in Landscaping Act.
- Climate Change. Rejects \$2.0 million (Proposition 84) and 10 PYs to evaluate potential reductions in greenhouse gas emissions through management of water resources and how the state can mitigate the effects of climate change through new water management strategies. This proposal will be reconsidered through a policy bill.
- **Pelagic Fish Decline.** Approves three new positions (State Water Project Funds) to implement the Pelagic Fish Action Plan.
- Flood Protection. Approves \$8.4 million (General Fund) and 35 positions for levee maintenance activities, including San Francisco Bay-Sacramento-San Joaquin River Delta levees, improved emergency response capabilities, and floodplain mapping.
- Flood Protection. Approves the first year of funding for total amount of \$474.6 million from Propositions 1E and 84 and 52 positions for investments to improve the state's flood control systems. This funding includes \$401 million for local assistance including flood control subventions, grants for projects to improve flood protection in urban Central Valley areas, support for local maintenance and improvements of delta levees, grants for new flood control feasibility studies and levee evaluations, and programs to improve floodway corridors. Additionally, \$61.6 million is provided for state operations, including development of a California Flood Plan, support for floodplain evaluations and delineation, sediment removal to improve channel flows, and administrative and technical assistance for grant programs.
- Surface Storage Feasibility Studies. Rejects \$15.8 million (\$3.7 million Proposition 50; \$12 million Proposition 84) to complete feasibility studies for three proposed reservoirs.
- All American Canal. Approves \$47.3 million (General Fund) and \$34.7 million (Proposition 84) for the lining of the All American and Coachella canals, and other projects considered essential to reduce the state's use of Colorado River water.
- Integrated Regional Water Management. Approves \$170 million (Proposition 50) in Integrated Regional Water Management (IRWM) grants and program costs. Rejects the first year of funding of \$270 million (Propositions 1E and 84) for projects to protect communities from drought, protect and improve water quality, and reduce dependence on imported water.

Delta Water Quality. Rejects \$25 million (Proposition 84) programs, including \$25.1 million for the Delta Water Quality Program, \$15.1 million for Statewide Water Planning, and \$9.3 million for the Urban Streams Grant Program. This funding will be discussed in a subsequent policy bill.



- **Basin Planning.** The Governor vetoed a \$4.6 million (Proposition 84) legislative augmentation that was made to shift funding for basin planning from the Water Board to the Department of Water Resources.
- Flood Protection Corridors. The Governor vetoed \$10 million (Proposition 84) and \$30 million (Prop 1E) from a total legislative approved \$32 million (Proposition 1E) and \$25 million (Proposition 84) for increased flood protection corridor funding.

Energy Resources Conservation and Development Commission

MAJOR ACTIONS

- Building Standards Enforcement. Augments building standards compliance and enforcement by 3 PYs and \$359,000 (ERPA).
- **Solar homes.** Retains \$994,000 and 4.8 positions to implement SB 1 and the New Solar Homes Partnership.



◆ AB 32 Implementation. The Governor vetoed \$966,000 (ERPA) for Climate Change analyses to be completed by the Energy Commission.

Secretary for Environmental Protection

MAJOR ACTIONS

 AB 32 (Núñez) Implementation. Approves \$545,000 (APCF) and three technical staff for the Secretary to implement AB 32 (Núñez). Rejects \$500,000 in contracts for scientific and economic analysis.

Air Resources Board



- Trade Corridors. Approves \$250 million (Proposition 1B) to implement the Trade Corridor Incentives Program that will grant funding to: upgrade old, high emitting trucks that service ports, rail yards and intrastate commerce; electrification of piers; clean locomotive technology; and replacement of harbor craft diesel engines.
- Carol Moyer Oversight. Approves 6.0 positions from existing funds for increased oversight and accountability for the Carl Moyer Air Quality Incentives Program. This funding will be used for both oversight and assistance for those communities that have underperforming programs.
- AB 32 (Núñez) Implementation. Approves \$22 million (Special Funds) and 121 positions to implement greenhouse gas reduction goals outlined in AB 32 (Núñez). The expenditure of funds and positions provided in the budget will follow timelines outlined by AB 32 (Núñez) and will encompass the assessment of direct and market based measures for the purposes of the development of a comprehensive scoping plan.
- High Emitting School Buses. Approves \$193 million (Highway Safety, Traffic Reduction, Air Quality, and Port Security Fund) with a two year expenditure period and 2.9 positions to replace pre-1987 school buses and retrofit old diesel school buses.
- Hydrogen Highway. Approves \$6.0 million (Motor Vehicle Account) and 7.7 positions for the Air Resources Board for matching funds for up to eight publicly accessible hydrogen fueling stations.

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- Heavy Duty Diesel. The Governor vetoed \$658,000 (Motor Vehicle Account) and 7.0 PYs for increased enforcement of Heavy Duty Diesel power vehicles.
- **Construction Equipment.** The Governor vetoed \$20 million augmentation (Air Pollution Control Account) for clean construction equipment grants.

The Integrated Waste Board

MAJOR ACTIONS

- Fraud Prevention. Approves \$518,000 various special funds and 4.8 positions to conduct financial, performance, and service audits to enhance the Board's ability to ensure that its waste diversion, used oil and tire recycling and electronic waste programs are properly administered.
- Household Hazardous Waste. Approves \$716,000 (Integrated Waste Management Account) and 1.9 positions for the Household Hazardous Waste grant program to develop and promote alternatives to the illegal disposal of household hazardous waste items.
- Electronic Waste. Approves \$435,000 (Electronic Waste Recovery and Recycling Account) and 4.8 positions to improve the Board's ability to promptly process payments to recyclers, and enforce the state's electronic waste program requirements.

State Water Resources Control Board

- Proposition 84. Approves \$75.7 million (Proposition 84) and eight positions for the State Water Pollution Control Revolving Fund Program that adds low interest loans or grants to construct municipal wastewater treatment facilities, storm water pollution control projects, non-point source pollution projects, and estuary enhancement projects. This funding includes the state share of federal matching funds.
- Agricultural Water Quality Grant Program. Approves \$6.2 million (Proposition 84) and 1.5 positions for the Agricultural Water Quality Grant Program. This program adds grants for public agencies or nonprofit organizations to improve agricultural

water quality, including projects related to research and construction of agricultural drainage water improvements.

- Urban Stormwater Grant Program. Approves \$14.6 million (Proposition 84) and three positions for the Urban Storm Water Grant Program. This program adds grants to local public agencies for projects that contain storm water runoff, such as diverting the runoff to treatment facilities.
- Clean Beaches. Approves \$8.8 million (Proposition 84) and 5.7 positions for the Clean Beaches Grant Program. This program adds grants to public agencies for water quality projects in coastal waters, estuaries, and bays. Projects include upgrading septic systems, storm water pollution reduction programs, and clean beach projects in Santa Monica. Proposition 84 specifies that 20 percent of the funds for clean beaches be allocated to the Santa Monica Bay Restoration Commission.
- Water Basin Plans. Rejects \$6.1 million (Proposition 84) and 11.9 positions for basin and land use planning activities. This program will provide grants to local agencies to incorporate watershed protection efforts into land use policy, including projects such as restoring creeks and wetlands, directing runoff to permeable surfaces, and increasing water reuse. This proposal was rejected as it was funded from a section in Proposition 84 that was moved to policy committee.
- **Brownfield Remediation.** Retains \$3.1 million (Cleanup and Abatement Account) and 25.1 positions for the Water Board to accelerate the cleanup of approximately 750 additional brownfield sites.



 Water Quality Assessments. The Governor vetoed \$242,000 (General Fund) and 2PYs that was approved by the legislature to accelerate North Coast Water Board water quality assessment workload.

Department of Food and Agriculture

- High Risk Pest Exclusion. Augments by \$2.2 million (General Fund) for high-risk pest exclusion activities performed by local Agriculture Commissioners and Statewide Boarder Stations.
- Pest Prevention and Eradication. Approves a total of \$9.5 million (General Fund) for the following pest prevention and eradication programs: \$2.0 million (General

Fund) to eradicate the Light Brown Apple Moth; \$4.2 million (General Fund) and 45.6 limited term positions to fund a two year project to eradicate the Diaprepes Rood Weevil in Southern California; \$2.4 million (General Fund) and 33.2 positions for eradication and exclusion of the Quagga Mussel; and \$977,000 (General Fund) for the eradication of the Japanese Dodder.

General Government

Secretary for Business, Transportation & Housing



- Tourism Commission. Approves \$6.3 million (General Fund) reduction in the ongoing state contribution to tourism marketing pursuant to Chapter 790, Statutes of 2006 (AB 2592), which authorizes a new assessment of the rental car industry to support the marketing efforts of the California Travel and Tourism Commission.
- International Trade Study. Rejects \$300,000 (General Fund) and 3.0 positions to carry out Chapter 663, Statutes of 2006 (SB 1513), which requires the Business, Transportation and Housing Agency to produce a comprehensive study of the need for state programs to facilitate foreign trade, develop an international trade and investment strategy, and convene a statewide partnership for international trade and investment.
- Small Business Loan Guarantee Program. Approves a one-time General Fund appropriation of \$832,000 to match \$4.3 million in federal funds to provide additional loan guarantees to small businesses, particularly in areas that have suffered sudden job loss due to natural disasters or manufacturing plant closures.

Department of Corporations

- BSA Audit Response. Approves \$2.1 million (Corporations Fund) and 17 positions to address staffing deficiencies in the lender fiduciary program that were raised by the Bureau of State Audits.
- Increased Enforcement. Adds \$973,000 (Corporations Fund) for six additional PYs to increase enforcement.

Department of Insurance

MAJOR ACTIONS

- Workers Compensation Enforcement. Adds \$1.3 million (Insurance Fund) for workers compensation enforcement.
- Insurance Fraud Prevention. Adds \$3.2 million (Insurance Fund) to provide grants to local district attorneys for workers compensation and healthcare insurance fraud cases.

Electricity Oversight Board



Elimination of the Board. The Governor vetoed \$1.1 million from the Electricity Oversight Board's budget with intent that plans be prepared to eliminate the board for the following budget year though the statutory elimination of the Board was rejected by the Legislature. This veto does not include reciprocal augmentations in other state entities to transfer EOB staff that will be eliminated by this action.

Department of Housing and Community Development

- Housing and Emergency Shelter Trust Fund Act of 2006 (Proposition 1C) Positions. Approves 45.0 positions to support the programs funded by the passage of Proposition 1C.
- Building Equity in Neighborhoods Programs (BEGIN). Approves a \$40 million allocation in Proposition 1C funds in the budget year for BEGIN. The program provides grants to cities and counties to make deferred payment second mortgage loans to qualified buyers of newly constructed homes.
- Transit-Related Development (TOD). Approves a \$95 million allocation in Proposition 1C funds in the budget year. Appropriation for this new program is subject to legislation. This new transit-oriented development program provides funds to be used for developing or facilitating the development of higher density uses (infill development) within close proximity to transit stations that will increase public transit ridership.

- Regional Planning, Housing, and Infill Incentive Account. Approves a \$300 million allocation in Proposition 1C funds in the budget year. The \$850 million approved in the bond would provide incentive grants for capital outlay related to infill housing development.
- Multi-Family Housing for Homeless Youth. Approves a \$15 million allocation in Proposition 1C funds in the budget year. Youth between the ages of 18 and 24 years of age and who meet specified requirements are eligible transitional, emergency or permanent housing, which is tied to supportive services.
- Joe Serna Jr. Farmworker Housing Grant Fund. Approves a \$40 million allocation in Proposition 1C funds in the budget year. This program provides grants to local government agencies, nonprofit corporations, and federally recognized Indian tribes to assist in the construction or rehabilitation of housing projects for agricultural worker households.
- Emergency Housing and Assistance Fund (EHAP). Approves a \$10 million allocation in Proposition 1C funds in the budget year. The program provides operating facility grants for emergency shelters, transitional housing projects, and supportive services for homeless individuals and families.

California Science Center



- California African American Museum (CAAM). Approves \$2.3 million in General Fund to renovate and expand the CAAM. The total General Fund cost is estimated at \$43.6 million out of the total project cost of \$65.4 million. The renovation and expansion of the 24 year-old building would allow for education programming space, larger library space, a new 300 seat theatre, and new revenue-generating space including a café, a retail store, and meeting space.
- Science Center Phase II Facility. Approves \$1.9 million in General Fund and 4.5 positions for staffing and operations of the expanded facility. The state has funded \$31.3 million for design and construction of this project.

Department of Consumer Affairs

MAJOR ACTIONS

- **Board of Barbering and Cosmetology.** Approves an \$188,000 augmentation (Special Fund) and 1.5 permanent positions to implement new workload requirements generated by AB 861, Chapter 411, Statutes of 2006. The bill authorized probationary licenses and requires a report.
- Bureau of Automotive Repair (BAR). Approves an augmentation of \$12.3 million (Vehicle Inspection and Repair Fund) and 9.1 positions to incorporate the visible smoke test into the Smog Check Program pursuant to AB 1870, Chapter 761, Statutes of 2006.
- Bureau of Private Postsecondary and Vocational Education. Approves \$3.1 million reduction as proposed by the administration to support the Bureau. The Bureau is scheduled to sunset on July 1, 2007. There are two policy bills moving through the process that would address the continuation of the Bureau and the reforms that would follow. The Governor's January 10th budget included an augmentation request of \$3.4 million. The augmentation request has been withdrawn pending resolution of the status of the Bureau.
- Professional Fiduciaries Bureau. Approves \$1.1 million (Special Fund) and 5.0 positions the newly created Bureau established by SB 1550, Chapter 491, Statutes of 2006. The bill establishes the Bureau as the state's licensing and regulation of persons acting as professional fiduciaries.

Department of General Services

- Green Building Initiative Implementation. Approves 5.0 additional positions to support the Sustainability Program and approves \$3 million (Service Revolving Fund) to hire private consultants to perform Leadership in Energy and Environment Design (LEED) certification of state buildings as required by the California Global Warming Solutions Act of 2006.
- Fleet Analysis and Reporting System. Approves \$614,000 (Service Revolving Fund) and 2.0 positions to continue the development of a Fleet Analysis and Reporting System (FARS) to improve tracking and accountability for state vehicles. The Governor vetoed the reporting requirement for an implementation progress report on the system.

Employment Development Department

MAJOR ACTIONS

- Job Services Program. Restores \$27.1 million in General fund and 271 positions to the Job Services Program, however, the Governor vetoed \$12 million of this amount. The programs provides a variety of job services including services to the disabled, long-term unemployed, welfare recipients, parolees, veterans and youth.
- Disability Insurance Branch Automation Project-Phase 3. Approves \$1.6 million and 6.6 positions to fund the second year of a four-year project of an IT system that would provide greater access to services for claimants, medical providers, and employers. Total cost of the project will amount to \$28.9 million.



Job Services Program. The Governor reduced the Legislature's restoration of \$27.1 million in General fund for the program by \$12 million. The programs provides a variety of job services including services to the disabled, long-term unemployed, welfare recipients, parolees, veterans and youth. Total funding for the program in 2007-08 is \$15 million.

Department of Industrial Relations

- Workers' Compensation. Approves 31.0 limited-term positions into permanent positions to support the Workers' Compensation increase in workload.
- Industrial Welfare Commission. Rejects \$449,000 in General Fund to restore funding and 3.0 positions for the Commission.
- Employer/Employee Labor Law Education. Approves a permanent augmentation of \$211,000 to accelerate the implementation of the new labor-law education plan by one year-from 2008-09 to 2007-08. The funding would be used to establish a toll free 800 number that workers could call to get information about worker rights and labor laws, to support 1.0 position to respond to the hotline and to develop a bus advertising campaign to inform the public about the hotline number.

Special Fund Loan to the Targeted Inspection and Consultation Fund (TICF). Approves authority for a loan not to exceed \$13.0 million from the Workers' Compensation Administration Revolving Fund to the TICF, which primarily supports the California Occupational Health and Safety Administration (Cal-OSHA) and amends the proposed language requiring a long-term plan to address the TICF's fund imbalance and a detailed loan repayment schedule.

Board of Chiropractic Examiners

MAJOR ACTIONS

Funding for the Chiropractic Examiners Board. Approves \$1.5 million (Special Fund) to support the Board for six months in 2007-08 with the expectation that the rest of the funding would be appropriated through pending legislation. The Board licenses and regulates the chiropractic industry. It also sets educational standards for recognized chiropractic colleges, reviews complaints, and investigates possible violations of the Chiropractic Act and regulations.

Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun



Augmentation in Funding for Training. Approves an augmentation of \$438,000 for three years and \$160,000 ongoing (Special Fund) for a total funding of \$2 million in 2007-08 to increase the Board's training capacity from 9 to 13 pilots to address the anticipated increase in pilot retirements. The Board licenses and regulates maritime pilots who guide vessels entering or leaving the Bays of San Francisco, San Pablo and Suisun.

Commission on State Mandates

MAJOR ACTIONS

 Reappropriation to Pay Claims for Prior Years. Approves May Revision request to reappropriate \$41 million (General Fund) to pay remaining local government claims for reimbursement of mandates subject to Proposition 1A. As proposed by the Governor's Budget, there is no new General Fund funding for local government mandate costs incurred in 2007-08. Mandate Claiming Process Changes. Adopts Trailer Bill language to make various technical changes to mandate law to conform better with current budget and claiming practices post-Proposition 1A. These changes include moving the due date for local governments to file annual claims from January 15th to February 15th and moving the date that payment is due to local governments, and from which interest accrues, from March 15th to August 15th.

State Board of Equalization

MAJOR ACTIONS

- U.S. Customs Program. Approves budget request for \$1.1 million (\$696,000 General Fund) to expand the U.S. Customs Program from five positions to 16.5 positions. This program collects California import data from the Department of U.S. Customs and Border Protection to ensure payment of use tax by California-based purchasers. The budget estimates the proposed positions will generate \$15.2 million in revenues in 2007-08, of which \$9.4 million will accrue to the General Fund and \$5.8 million to local governments.
- Assessment of Fractionally-Owned Aircraft Fleets. Adopts Trailer Bill language that authorizes a streamlined methodology for assessment of "fractionally-owned" aircraft fleets based on each county's share of worldwide takeoffs and landings, similar to the methodology employed for assessment of commercial scheduled airlines. Fractionally-owned aircraft fleets are relatively new and operate on a basis similar to timeshares. Although they are subject to property tax, assessments generally have been deferred for several years in anticipation of legislation to allow a simplified approach. The Trailer Bill language will facilitate collection of an estimated total of \$42 million of property tax revenue in 2007-08, including back assessments. Of this amount, \$14 million will go to K-14 education entities and result in a General Fund savings by reducing the state's Proposition 98 funding obligation. Cities and counties will receive the remaining revenue. Ongoing annual state savings after 2007-08 (assuming either Proposition 98 Test 2 or 3 remain in effect) will be approximately \$3.5 million.

MAJOR VETOES

Pilot Project with Assessors to Enhance Use Tax Collection. The Governor vetoed \$400,000 that the Legislature appropriated to the State Board of Equalization for a pilot program with up to three county assessor offices to provide additional information about the obligation to pay use tax to businesses that receive annual business property statements, and to share information provided on the statements about recent equipment purchases with the board to evaluate potential opportunities for better enforcement of use tax payment by businesses.

Grants to Assessors. The Governor vetoed \$3.5 million (in Item 9210, Local Government Financing) for general one-time grants to all county assessors, provided that at least \$30 million of assessments for fractionally-owned aircraft fleets have occurred. Grants will be allocated in proportion to each county's share of total statewide property tax revenue received by K-14 education.

Franchise Tax Board

- Tax Gap Efforts. Approves, with some redirection, \$19.6 million (General Fund) and 230 positions for various efforts to close the state's estimated \$6.5 billion tax gap--the difference between the amount of tax owed and the amount paid. Of the proposed resources, \$13.6 million and 180.5 positions continue six existing pilot programs proposed for permanent establishment. The existing programs concentrate on detecting non-filers and filers of fraudulent returns and on audit and collections activities. The FTB estimates these programs will generate \$64.7 million in revenues in 2007-08, and \$68.5 million in revenues in 2008-09. The remaining \$6 million and 49.5 positions are for new initiatives to educate independent contractors about filing requirements, expand the corporate non-filer program, address out-of-state tax avoidance, and increase investigations of persons who fail to file a return, or who file fraudulent returns. The budget estimates these initiatives will generate \$12.8 million in revenues in 2007-08, and \$29.8 million in revenues in 2008-09. A redirection of some resources within the proposal increases the revenue estimate by \$2 million in 2007-08.
- Call-Center Staffing. Deletes Governor's Budget request for \$1.3 million and 27 positions to increase staffing and reduce wait times at the FTB's taxpayer call center.
- Tax Agency Information Sharing. Provides \$250,000 (General Fund, redirected from savings in the Tax Gap proposal) for a technology consultant and adopts Budget Bill language to identify technology solutions to enhanced data sharing among the state's three major tax agencies—the Franchise Tax Board, State Board of Equalization and the Employment Development Department. The funding responds to a need identified in the plan presented by the tax agencies as part of their Federal-State Partnership and also responds to a report and recommendations by the Legislative Analyst.
- Repeal of the Teacher Retention Tax Credit. Trailer Bill language in SB 87 repeals the Teacher Retention Tax Credit, as proposed in the Governor's Budget, resulting in an annual estimated General Fund revenue gain of \$165 million. The credit was suspended in 2002 and also for the 2004 through 2006 tax years. This Personal Income Tax benefit provides for credits ranging up to \$1,500 to teachers,

depending on their years of service, with the highest benefit going to the most senior teachers.

Tax Relief Programs



- Senior Citizen Programs. Includes a total of \$203.5 million to fund Senior Citizens' Property Tax Assistance and Deferral Programs and Senior Citizens' Renters' Assistance in 2007-08, as requested by the Governor.
- Homeowner's Exemption. Includes \$447 million to backfill local government revenues losses due to the Homeowner's Property Tax Exemption, as requested by the Governor.
- Williamson Act. Rejects May Revision proposal to save \$39.1 million by eliminating Open-Space (Williamson Act) Subventions to local governments (primarily counties). These subventions partially backfill property tax revenue losses due to the lower assessed value granted to agricultural and other qualifying lands that are under open space contracts.

Economic Recovery Bonds Debt Service



- Required Payments. Includes, as budgeted, \$2.6 billion to repay the Economic Recovery Bonds (ERBs). This amount includes \$1.5 billion from the dedicated quarter-cent sales tax and an additional \$1 billion (50 percent of the amount transferred from the General Fund to the Budget Stabilization Account), consistent with Proposition 58. Under Proposition 58, the Governor could have waived the additional \$1 billion payment from the Budget Stabilization Account by acting prior to June 1, but chose not to do so. The payments also include \$53 million of General Fund proceeds from the sale of surplus property that must be used to repay the ERBs under Proposition 60A.
- Additional Accelerated Repayment. Rejects the Governor's Budget proposal to appropriate \$595 million from the General Fund to further accelerate repayment of the Economic Recovery Bonds (ERBs) beyond any requirement in existing law or the constitution. Although the additional repayment could have resulted in some interest savings on the ERBs, that savings would have been offset by additional interest costs for cash-flow borrowing or by the loss of interest earnings on cash reserves.

Unallocated Reductions

MAJOR ACTIONS

• Control Sections 4.04 and 4.05. Increases General Fund savings from these Control Sections by \$40 million-to a total of \$186.3 million---compared with the Governor's May Revision proposal. The savings consist of (1) \$86 million in Control Section 4.04 from eliminating the "price increase adjustment" budgeted for operating expenses and equipment in state agencies except for constitutional officers, the Legislature and the Judiciary (agencies will have to find other savings to compensate for actual price increases in the costs of goods and services that they purchase) and (2) an additional \$100.3 million of General Fund savings that will be identified by the administration during 2007-08 and reported to the Legislature pursuant to Control Section 4.05. The administration proposed eliminating half (rather than all) of the price increase adjustments for most departments, which would have resulted in a savings of \$46 million in Control Section 4.04 plus an additional \$6.4 million of savings from elimination of the remaining half of the priceincrease funding for Health and Human Services departments (those savings are separately budgeted in the individual department items since they were proposed to offset various Spring Finance Letter funding requests for those departments). The 2007-08 Budget Acteliminates the remainder of the price increase funding to increase General Fund savings by \$40 million.

MAJOR VETO

Employee Compensation. The Governor reduced \$72 million, General Fund, from Item 9800-001-0001 (Augmentation for Employee Compensation) that was budgeted for existing employee compensation costs in 2007-08. The Governor stated that he is directing departments to absorb this reduction in proportion to their General Fund personal services spending in April of 2007. Consequently, this veto adds an additional unallocated reduction to the budget.

Elimination of Boards and Commissions

- Budget Action. Rejects the Governor's Budget proposal for the elimination of the following boards and commissions (no General Fund savings was proposed) as part of the budget (consideration should be through the policy process instead):
 - Electricity Oversight Board (However, see the section on the board for the Governor's veto action.)

- o California Consumer Power and Conservation Financing Agency
- o Heritage Preservation Commission
- o California Quality Education Commission

Gambling Control Commission



 MICS audit and compliance. Provides \$900,000 and seven positions to establish an audit and compliance unit to review and enforce the minimum internal control standards (MICS) adopted by gaming tribes pursuant to the terms of their respective gaming compacts.



 Local Mitigation. Removes \$30 million in local assistance funding for mitigation grants, which are intend to lessen the negative communal impacts of tribal gaming casinos. The Bureau of State Audits furnished evidence of local government expenditures that are outside the scope of mitigation grant funding.

Military Department

- Honor Funerals. Provides \$1.8 million and 22.1 positions to meet the demand for increased military funeral honor ceremonies in California.
- Armory Maintenance and Modernization. Provides \$3.5 million to provide for the ongoing facilities needs of state armories.
- Mental Health Services. Provides \$165,000 and one position to provide emergency crisis counseling, combat stress evaluations and mental health services to the state military services.

Department of Veteran's Affairs

- **GLAVC Veteran Home.** Provides \$621,000 to support start-up cost associated with the opening of the Greater Los Angeles/Venture Counties Veterans home.
- Skilled Nursing Facility. Provides \$2.3 million and 18.9 positions to re-open the 40 bed skilled nursing facility at the Barstow veterans' homes.

Public Safety

Office of Emergency Services & Office of Homeland Security

- Statewide Anti-Gang Coordinator. Provides \$446,000 (General Fund) to establish a statewide anti-gang coordinator.
- Gang Prevention. Provides \$9.5 million (Restitution Fund) in local assistance grants to cities and community based organization to provide meaningful alternatives to gang affiliation, as well as requires grantees to provide a dollar for dollar match.
- **Gang Suppression.** Provides \$4.8 million (Federal Funds) to provide local assistance grants to augment the effort of suppressing gang-related violence.
- **Domestic Violence.** Provides \$300,000 (Special Fund) to increase domestic violence counseling and education to underrepresented communities.
- Local Law Enforcement. Provides \$1 million (Restitution Fund) to support four existing Internet Crimes Against Children (ICAC) taskforces in San Diego, Sacramento, San Jose, and Los Angeles. ICACs investigate information technology crimes by offenders using the Internet, online communication systems and other technologies.
- Port Security. Provides \$40 million (Proposition 1B) to establish the California Port Security Grant Program. The grant program will provide assistance to ports in preparing for, responding to, and protecting against acts of terrorism.
- Transit Security. Provides \$100 million (Proposition 1B) to establish the Transit Security Grant Program to assist local transit authorities in high-risk urban areas in preparing for, responding to, and mitigating against acts of terrorism.

Department of Justice

MAJOR ACTIONS

- Witness Protection. Provides \$3.7 million to increase state support for local district attorney offices. The Department of Justice provides reimbursements to local district attorneys to costs incurred in providing witness protection in sensitive cases.
- **Megan's Law.** Provides \$611,000 to support enhancements to the Megan's Law website and database.
- Proposition 69. Provides \$11.2 million (General Fund) to back-fill the DNA Fingerprint, Unsolved Crime, and Innocence Protection Act. Recently, the Bureau of State Audits has been authorized to conduct an audit of the collections and remittances by local agencies to the DNA ID fund.
- **Firearms.** Provides \$541,000 (Special Fund) to update the Automated Firearms Systems database to improve search ability.



• Climate Change Litigation. Eliminates \$1 million for the pursuit of climate change litigation on behalf of the state.

Department of Corrections and Rehabilitation

- Population Adjustment. Provides \$10 million (General Fund) to support projected changes in the department's adult and juvenile populations. The spring population projection predictions an end-year adult institution population of 178,236 and a parole population of 126,068. The end-year population project of juvenile institutions is 2,340 and a juvenile parole population of 2,385.
- Juvenile Population Shift. Provides \$130,000 per ward in block grant assistance by providing rehabilitative services in closer proximity to the families of offender and enhance the capacity of local communities to implement an effective continuum of responses to juvenile crime and delinquency.
- **Recidivism Reduction Strategies.** Provides \$90.1 million to implement various rehabilitation programs in order to reduce the recidivism rate of state offenders.

- **Gang Member Intervention.** Provides \$805,000 to expand Project IMPACT, which provides workshops, seminars and counseling to decrease gang affiliation among juveniles within state institutions, as well as provides aftercare housing for wards that denounce gang membership.
- Medical Care Lawsuit Compliance (Plata Lawsuit). Provides \$253 million to support the department's compliance with the federal receiver's budget year funding request to support improvement's the department medical care delivery system.
- Jessica's Law. Provides \$62.4 million to meet statutory requirement requiring the oversight of high risk sex offenders.
- Probation Services. Provides \$10 million and trailer bill language to support two pilot probation programs within local agencies.
- Mentally III Offenders. Provides \$29.7 million in local assistance to county sheriffs to fully fund the 2006-07 funding cycle for the Mentally III Offender Crime Reduction grant program.



• **Juvenile Justice**. Eliminates \$14.9 million in planning grants to allow counties to plan for changes in state law governing county custody and rehabilitative services for youthful offenders.

Judicial Branch

- New Trial Court Judgeships. Provides \$27.7 million to support the facility modifications and staffing for up to 50 new judgeships in the budget year.
- Access to Justice. Provides \$2.5 million to support the expansion of Self-Help programs.
- New Court Construction. Provides \$25.4 million to begin construction of eight new court facilities in the counties of Madera, Riverside, San Bernardino, San Joaquin, Tulare, San Benito, Calaveras and Lassen.

THE 2007-2008 STATE BUDGET



- **Conservatorship.** Eliminates \$17.4 million to implement the Conservatorship and Guardianship Reform Act of 2006, which increases oversight over the conservatorship and guardianship system for elderly and dependent adults.
- **Increased Interpreter Services.** Eliminates provision language to provide \$5.3 million to increase the recruitment, retention and training of trial court interpreters.

Office of the Inspector General

MAJOR ACTIONS

- **Rehabilitation Oversight.** Provides \$517,000 to support the establishment of the California Rehabilitation Oversight Board as mandated by Assembly Bill 900.
- Audit and Investigations. Provides \$1.8 million and ten positions to increase the number of audits and investigations of the Department of Corrections and Rehabilitation in order ensure statutory compliance.



• Juvenile Superintendents. Eliminates \$959,000 to review the Governor's candidates for superintendent of juvenile correctional facilities, in a manner similar to the review of wardens of adult institutions.

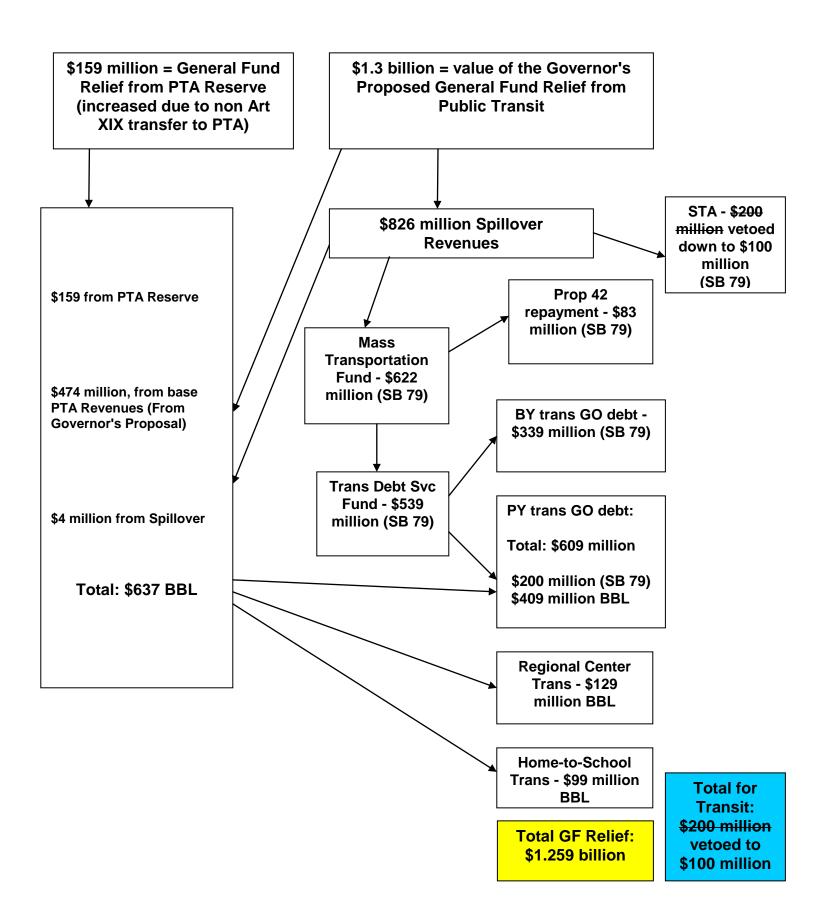
Transportation

Department of Transportation (Caltrans)

MAJOR ACTIONS

- Proposition 42. Provides \$1.6 billion for full funding for Proposition 42. This includes repayment of \$83 million for past suspension of Proposition 42, in accordance with Proposition 1A, as passed in November of 2006.
- Public Transportation Account (PTA) General Fund Solutions. Provides \$1.259 billion million in General Fund relief from the PTA and restores \$100 million of the Governor's proposal to cut \$1.3 billion from public transits in accordance with the following:
 - Provides total General Fund relief of \$1.259 billion by using PTA and Spillover revenues for Home-to-School Transportation (\$99 million), prior year and budget year General Obligation debt payments (\$948 million), Proposition 42 loan repayment (\$83 million), and Regional Center Transportation (\$129 million). (The Governor vetoed \$200 million for General Obligation debt payments and the \$83 million for Proposition 42 loan repayment due to perceived technical drafting problems with SB 79, as of this writing the Governor is requesting this General Fund relief be restored through additional legislation.)
 - Restores \$100 million of the Governor's \$1.3 billion proposed cut to public transit. This provides an addition \$100 million for local transit operations. The budget that passed the Legislature included a \$200 million increase for local operations, but the Governor vetoed \$100 million of this amount.
 - Rejects the Governor's proposal to permanently use \$830 million of Spillover revenues for General Fund purposes and instead limits such use to 50 percent of the Spillover in future years. The remaining Spillover will be divided 67 percent for local operations and 33 percent for state PTA. In 2008-09, this will provide a total of \$467 million for transit, including \$313 million for local operations, from the projected Spillover revenues.

The following chart summarizes the final dispensation of the public transit cuts and the \$100 million restoration for local transit operations.



- Public Transit Improvements. Makes significant improvements to all three aspects of public transit (local operations, STIP transit capital, and Proposition 1B) that were threatened by the Governor's budget proposals, despite the \$1.259 billion in public transit General Fund solutions outlined above. First, the final budget increases funding for local transit operations be \$100 million in the budget year and nearly doubles the funding proposed by the Governor on an ongoing basis (discussed under Special Transportation Programs, below). Second, the budget increases funding for STIP transit capital by about \$540 million, ensuring that the recent 2006 STIP augmentation will be funded without significant delays or disruptions. And third, the budget appropriated Proposition 1B transit funds for additional transit projects, rather than to backfill other budget cuts as proposed by the Governor.
- Proposition 1B. Approves about \$4 billion in Proposition 1B funds, but rejects the Governor's request for authority to move appropriation authority from category to category and rejects the Governor's request for a three year appropriation. Instead, approves reasonable flexibility language to ensure there is adequate funding to make use of all peak construction months.
- Capital Outlay Support. Rejects the Governor's proposal to fill the entire increase for capital outlay support with contacting out positions and instead divides the increase between state staff and contract staff along the existing 90 percent to 10 percent ratio. As a result, this saves approximately \$45 million that can be used for other transportation priorities.
- Environmental Enhancement and Mitigation Program (EEMP). Augments the budget by \$10 million for EEMP to award grants to local agencies to undertake mitigation projects that are directly related to the environmental impacts of modifying existing transportation facilities or constructing new facilities.

High Speed Rail Authority

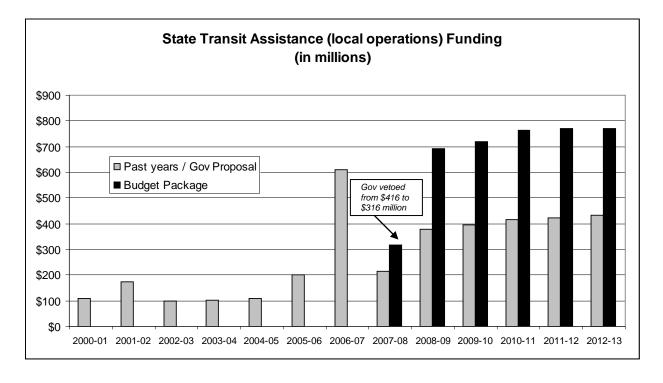
MAJOR ACTION

 Budget Increase. Provides an increase of \$15.5 million to keep the contract, environmental, and other critical work going during the budget year. This funding comes from Proposition 116 bond funds (\$15.5 million).

Special Transportation Programs

MAJOR ACTION

State Transit Assistance (STA). Provides \$316 million for STA, an increase of \$100 million above the Governor's May Revision. The increase is due to the partial rejection of the Governor's \$1.3 billion cut to public transit. As the chart below shows, while the budget takes away hundreds of millions from public transit, the budget does increase the Governor's proposal and makes significant increases above the Governor's proposal on an on-going basis.





State Transit Assistance (STA). The Governor vetoed \$100 million for STA which was provided in the Transportation Trailer Bill, SB 79. This veto is half of the \$200 million augmentation approved by the Legislature. With this veto, \$316 million remains for STA, an increase of \$100 million above the Governor's May Revision.

California Highway Patrol

- Additional CHP officers. Approves \$17.5 million for 50 additional uniformed CHP officers and 40 support positions. This increase is in addition to the 240 uniformed officers and 70 support positions approved in the current year and are being phased in over the current and budget years. The significant proposed growth in CHP personnel is the result of the state's rapid growth in population, in the licensed drivers, and in the development of new communities.
- Local Law Enforcement Gang Assistance. Provides \$7 million for the CHP to assist local law enforcement agencies address gang problems.

Appendix: Budget & Trailer Bills List

			Assembly Vote (Y-N-NV)			Senate Vote (Y-N-NV)		
Bill #	Торіс	Chapter #	Total	Dem	Rep	Total	Dem	Rep
SB 77	Budget Act	Ch. 171	56-23-1	47-0-1	9-23-0	27-12-1	25-0-0	2-12-1
SB 78	Supplemental Budget	Ch. 172	59-20-1	47-0-1	12-20-0	30-9-1	25-0-0	5-9-1
SB 79	Transportation	Ch. 173	63-15-2	46-0-2	17-15-0	27-12-1	25-0-0	2-12-1
SB 80	Education	Ch.174	72-6-2	46-0-2	26-6-0	28-11-1	25-0-0	3-11-1
SB 81	Public Safety	Ch.175	73-4-3	47-0-1	26-4-2	36-3-1	25-0-0	11-3-1
SB 82	DOJ/Judicial	Ch. 176	71-7-2	47-0-1	24-7-1	35-4-1	25-0-0	10-4-1
SB 84	Human Services	Ch. 177	65-11-2	47-0-1	18-11-3	27-11-2	25-0-0	2-11-2
SB 85	Resources	Ch. 178	61-17-2	47-0-1	15-16-1	27-12-1	25-0-0	2-12-1
SB 86	General Government	Ch. 179	55-22-2	46-0-2	9-22-1	27-12-1	25-0-0	2-12-1
SB 87	Revenues	Ch. 180	54-21-5	43-0-5	11-21-0	27-12-1	25-0-0	2-12-1
SB 88	Prop 1B	Ch. 181	74-3-3	46-0-2	28-3-1	28-11-1	25-0-0	3-11-1
SB 89	Ed Fund I	Ch.182	74-3-3	46-0-2	28-3-1	28-5-7	20-4-1	8-1-6
SB 90	CIO	Ch. 183	66-11-3	46-0-2	20-11-1	25-13-2	25-0-0	0-13-2
SB 91	Ed Fund II	Ch. 184	74-3-3	46-0-2	28-3-1	23-13-4	23-0-2	0-13-2
SB 97	CEQA	Ch.185	60-13-7	28-13-7	32-0-0	31-6-3	17-6-2	14-0-1
AB 199	Additional General Gov't	Ch. 186	63-8-9	32-8-8	31-0-1	34-3-3	20-3-2	14-0-1
AB 201	Additional Prop 1B	Ch. 187	77-0-3	46-0-2	31-0-1	37-0-3	24-0-1	13-0-2
AB 203	Health	Ch. 188	54-24-2	46-0-2	8-24-0	28-9-3	24-0-1	4-9-2