

2009-10 Budget Conference Committee on SB 61

Upon Call of the Chair – Room 4203

GENERAL GOVERNMENT

Assemblymember Noreen Evans, Chair
Senator Denise Moreno Ducheny, Vice Chair
Members: Senator Bob Dutton, Senator Mark Leno, Senator Alan Lowenthal, and Senator Mimi Walters
Assemblymember Bob Blumenfield, Assemblymember Kevin De León, Assemblymember Roger Niello, and Assemblymember Jim Nielsen

Table of Contents

<u>Item #</u>	<u>Title</u>	Page
0559	Labor and Workforce Development Heat Illness Prevention Outreach Program	. 1
7100	Employment Development Department Workforce Investment Act (WIA) Discretionary Funds – Allocate Additional WIA Funds including American Recovery & Reinvestment Act of 2009 (ARRA) Dollars	
7120	California Workforce Investment Board Provide ARRA Workforce Investment Act Discretionary Funds for Regional Planning and One-Stop Career Center Evaluation	. 3
7100	Employment Development Department ARRA Funds Available for Unemployment Insurance Claim Filing and Benefit Distribution System Modernization	. 4
7350	Department of Industrial Relations Shift Division of Occupational Safety and Health and Division of Labor Standards Enforcement from GF support to Special Fund	. 5
8380	Department of Personnel Administration Eliminate Rural Health Care Equity Program	. 6
9801	Statewide Issues – Public Employment and Retirement Contract for Lower Cost Health Care Coverage	. 7

Table of Contents

<u>Item #</u>	<u>Title</u>	Page
Control Section 3.55	Preferred Provider Organization Rebate	. 8
Control Section 3.90	Reduction for Employee Compensation	. 9
0650	Office of Planning and Research Establish Funding for American Recovery and Reinvestment Act of 2009 Task Force and Inspector General	. 10
0840	State Controller 21 ST Century Project	. 11
Control Section 25.25	21 st Century Project Adjust 21 st Century Project Expenditure Authority Upon Approval of an Updated Special Project Report	. 12
0911	Citizens Redistricting Initiative Support for the "Voters FIRST Act" (Prop 11).	. 13
8855	Bureau of State Audits Discretionary Versus Non-Discretionary GF Costs in the Bureau of State Audits Budget.	. 14

Table of Contents

<u>Item #</u>	<u>Title</u>	Page
2240	Department of Housing and Community Development	
	Allocation of Funding to Emergency Housing Assistant Program	. 15
	American Recovery and Reinvestment Act of 2009	. 16
2260	California Housing Finance Authority	
	California Homebuyer's Downpayment Assistance Program	. 17
8420	State Compensation Insurance Fund	
	Sell a Portion of the State Compensation Insurance Fund	. 18
8940	Military Department	
	Service Member Care Team: Support Mental Health Needs of the California	
	National Guard	. 19
9620	Payment of Interest on General Fund Loans	
	Governor's May Revision Cash Solutions: Payment Deferrals	. 20
	Governor's May Revision Cash Solutions: NOW Accounts and Investments in RANs,	0.1
	RAWs, and Warrants	. 21
	CASH MANAGEMENT ITEMS RECOMMENDED FOR VOTE ONLY	. 22
	GENERAL GOVERNMENT ITEMS RECOMMENDED FOR VOTE ONLY	. 23

0559	Labor and Workforce Development		
	2009	May	

Issue Description Budget Act Revise Comments

0559-001-3078 Labor and Workforce Development Agency (Note: This agency has been identified for elimination)

NIC Heat Illness Prevention Outreach Program

1,530,000

0

The Governor proposed, and the enacted 2009-10 budget bill contains, \$1.5 million special fund (from fees and penalties) to develop and implement a two-year media campaign designed to educate workers and employers and help prevent heat illness in the workplace.

Neither house took action to delete the funding, but the fund source is fungible to the GF and an alternative may be available (see also Item 7350-001-3121, Issue 303). Additionally, the Senate wished to better target the outreach effort using existing program structures.

7100 Employment Development Departr	nent
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

301 TBL (See also Issue	Workforce Investment Act (WIA) Discretionary Funds— Allocate Additional WIA Funds, Including American Recovery & Reinvestment Act of 2009 (ARRA) Dollars	64,000,000	114,900,000 (Total) 74,500,000 (regular WIA)
301, Item 7120- 001- 0890)	Governor proposes allocation of: (1) an additional \$10.5 million in "regular" WIA funds; and (2) \$40.4 million (out of \$74 million) in WIA discretionary funds provided in the ARRA. Of this latter amount, \$35.9 million is proposed for 2009-10, \$3.9 million for 2010-11, and the remaining \$32.9 million for 2008-09 (through the section letter process). The February enacted budget contains \$64 million in WIA discretionary funds. All told, \$147.8 million in WIA funds are currently available for allocation.		35,860,000 (ARRA)

7120	California Workforce Investment Board
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

7120-001-0890 California Workforce Investment Board

301	Provide ARRA Workforce Investment Act (WIA)	3,030,000	290,000
(See	Discretionary Funds for		
also	Regional Planning and One-		
Issue	Stop Career Center		
301,	Evaluation		
Item			
7100-	The Governor requests one		
001-	position and \$609,000		
0869)	(\$290,000 in 2009-10 and		
	\$319,000 in 2010-11) in ARRA		
	WIA discretionary funds for		
	coordination of regional		
	planning and an evaluation of		
	the One-Stop Career Center		
	costs.		

7100 Employment Development Departme

		2009	May	
Issue	Description	Budget Act	Revise	Comments

Employment Development Department 7100-001-0871

ARRA Funds Available for BBL

58,000,000

Unemployment Insurance (UI) Claim Filing and Benefit Distribution System

Modernization

The Governor proposes provisional language to allow the Department of Finance to augment, upon 30-day notification to the Legislature, funding for UI modernization.

California received \$59 million for UI administration. The Governor requested, and the Legislature approved through the section letter process, a \$1 million augmentation in 2008-09 to begin a database conversion; however, the Administration has not yet completed review of all modernization project plans for the remaining \$58 million.

7350	Department of Industrial Relations
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		2009	May	
Issue	Description	Budget Act	Revise	Comments
7350-	001-0001; 7350-001-3121; 7350)-001-3152	Department of	f Industrial Relations
302 303 304 305 306 307	Shift Division of Occupational Safety and Health (DOSH) and Division of Labor Standards Enforcement (DLSE) from GF support to Special Fund	66,894,000 (GF) 15,403,000 (DOSH special fund)	(GF) 48,039,000	
TBL	The Governor proposes to shift DOSH and DLSE from GF to special funds supported by fees on employers. The GF would have to provide a "start-up loan" to a new DLSE special fund while these fees are being collected, but would be repaid within the fiscal year. Also includes increased staffing and related costs – \$7.8 million and 51.5 positions for DOSH in 09-10 and \$13.5 million and 131.5 positions for DLSE over three years.	0 (new DLSE special fund)	21,762,000 (new DLSE special fund)	

8380	Department of Personnel Administration				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

8380-004-0001 **Department of Personnel Administration**

300 Eliminate Rural Health Care 15,374,000 -15,374,00 **TBL Equity (RHCE) Program**

> The Governor proposes to delete funding for the RHCE, which provides reimbursements of certain health care expenses for State employees who do not have access to a Health Maintenance Organization (HMO).

9801	Statewide Issues			
		2009	May	
Issue	Description	Budget Act	Revise	Comments
9801	Statewide Issues -	- Public Employ	ment and Reti	irement
TBL	Contract for Lower Cost	2,279,509,000	-132,212,000	
	Health Care Coverage	(GF)	(GF)	
	The Governor proposes to	826,651,000	-47,946,000	
	decrease health care costs by approximately 10 percent (\$132	(Other Funds)	(Other Funds)	
	million GF in budget year)	(Note: These	(Note: The	
	beginning in January 2010 by	amounts do not	above	
	contracting for lower cost health	appear in a	amounts	
	care coverage either through	distinct budget	reflect seven	
	CalPERS or directly from an	act item, but	months of	
	insurer. Savings beginning in	are instead	savings, and	
	2010-11 would prefund Other	assumed in	do not appear	
	Post-Employment Benefit	items	in a distinct	
	(OPEB) costs.	throughout the	budget act	
		budget.)	item, but are	
			instead	
			assumed in	
			items	
			throughout the	
			budget.)	

Control Section 3.55		Preferred Provider O	rganization Rebate	
		2009	May	
Issue	Description	Budget Act	Revise	Comments

Control Section 3.55 Preferred Provider Organization Rebate

300 **Preferred Provider** -100,000,000 **TBL Organization (PPO) Rebate** (GF)

> The CalPERS Board has adopted, and the Governor proposes to recognize, a plan to use \$100 million in excess reserves from its PPOs to return excess contributions previously paid by members and employers through a two-month payment "holiday" in fiscal year 2009-10.

Control Section 3.90		Reduction for Employee Compensation		
		2009	May	
Issue	Description	Budget Act	Revise	Comments

Control Section 3.90 Reduction for Employee Compensation

304 **Five-Percent Salary Reduction** -1,024,326,000 -470,000,000 TBL for All State Workers (GF) (GF)

> The Governor requests the authority to reduce all employees' salaries by an additional five percent. The request includes the California Association of Highway Patrolmen (the only union with a current contract), and, unlike employee compensation reductions approved in the February enacted budget, would not provide employees with a furlough day.

> Additionally, the Assembly adopted language exempting the Bureau of State Audits from all proposed reductions. The Senate took no action.

-688,375,000 -137,000,000 (Other Funds) (Other Funds)

0650	Planning and Rese	arch		
		2009	May	
Issue	Description	Budget Act	Revise	Comments
0650-	001-0001 Office of Planning	and Research	(Note: This office ha	as been identified for elimination)
251	Establish Funding for American Recovery and Reinvestment Act of 2009 (ARRA) Task Force and Inspector General	0	0 (6,767,000 to be federally reimbursed—a	
	The Governor requests four positions and authority to expend up to \$6.8 million in federal reimbursements to fund the ARRA Task Force and Inspector General (IG) that he established administratively in spring 2009 using existing resources.		net zero impact to this item of appropriation)	
	The Task Force and IG are intended to provide oversight and accountability for the expenditure of an estimated \$85 billion the state expects to receive under ARRA.			

0840	State Controller			
Issue	Description	2009 Budget Act	May Revise	Comments
0840-	001-Various State Control	ler		
052 BBL	21st Century Project	9,600,000	7,159,000	
	The May Revision proposes an increase of \$22.4 million (\$7.2 million GF) and 7 positions to implement the first year of a reprocurement of the Human Resources Management System (21st Century Project). This amount would be in addition to \$9.6 million (GF) and 80.6 positions included as a placeholder in the 2009-10 enacted budget. The former primary contractor for this information technology project was terminated for non-performance	(Less 10 percent veto)	(and 15,242,000 other funds)	

Contr	ol Section 25.25	21 st Century Project			
Issue	Description	2009 Budget Act	May Revise	Comments	
Contr	ol Section 25.25	21 st Century Project			
052	Adjust 21 st Century Project Expenditure Authority Use Approval of an Updated Special Project Report (S	Jpon	15,200,000 (various funds)		
	The Governor requests aut for the DOF to adjust, follo 30-day notification to the Legislature, the amount appropriated for the 21 st Corpoject by up to \$15.2 mill (various funds). Currently project costs are split—approximately 50 percent and 50 percent other funds	entury lion GF,			
	The Administration anticipan updated SPR to be apprearly in the budget year.				
	(Conforms to Item 0840-06 Various, Issue 052)	01-			

0911	Citizens Redistricting	Initiative
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

0911-001-0001 **Citizens Redistricting Initiative**

059 **Support for the "Voters** FIRST Act" (Prop 11)

The Governor proposes \$3 million GF, to be made available for three years, for the Citizens Redistricting Commission, the Secretary of State, and the Bureau of State Audits to carry out their responsibility under Prop 11.

The initiative requires the Legislature to appropriate adequate funding, but not less than \$3 million, to support the requirements of Prop 11.

Assembly did not hear this proposal.

Senate approved.

0 3,000,000

Item 0911----- General Government

8855	Bureau of State Audits				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

8855-001-0001 **Bureau of State Audits**

NIC Discretionary Versus Non-Discretionary GF Costs in the **Bureau of State Audits (BSA) Budget**

10,282,000

The BSA performs various mandatory activities (including the single federal audit required for continued receipt of federal funds), as well as various discretionary activities (including audits assigned by the Joint Legislative Audit Committee). The BSA recovers some of its costs through the statewide cost recovery program (approximately \$6 million), while the rest is GF. Due to expanded mandatory requirements (e.g, ARRA and Prop 11), the committee may wish to consider reducing the amount of funding available to the BSA for discretionary activities.

2240	Department	of Housing and	Community	Development
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

2240-105-0001 **Department of Housing and Community Development**

203 **Allocation of Funding to** 0 4,000,000

BBL Emergency Housing Assistance Program (EHAP).

> The Governor vetoed GF support of EHAP in the 2008-09 Budget Act. EHAP provides funding to local homeless shelters.

Assembly restored the funding for this item (\$4 million) and added provisional language to require priority be given to facilities that serve veterans.

Senate took no action.

2240	Department of Housing	g and Communit	y Development
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

2240-101-0890 **Department of Housing and Community Development**

200 **American Recovery and** Reinvestment Act of 2009 (ARRA)

166,757,000 129,119,000

The Governor requests authority to expend ARRA funds for three programs:

- 1) \$10,652,000 for the Community Development Block Grant program.
- 2) \$44,467,000 for a Homeless Prevention and Rapid Re-Housing Program to be implemented through the existing Federal Emergency Shelter Grant Program.
- 3) \$74,000,000 for the Neighborhood Stabilization Program.

2260	California Housing Finance Authority
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

2260 **California Housing Finance Authority**

TBL California Homebuyer's **Downpayment Assistance Program**

The Governor plans to submit trailer bill language to provide greater flexibility to the California Housing Finance Authority's (CalHFA) Homebuyer's Downpayment Assistance Program (CHDAP) in meeting the needs of housing and lending markets in turmoil.

0 **TBL**

8420	State Compensation Insurance Fund
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		2009	May	
Issue	Description	Budget Act	Revise	Comments

8420 **State Compensation Insurance Fund**

TBL Sell a Portion of the State **Compensation Insurance** Fund (SCIF)

-1,000,000,000

The Governor proposes to sell a portion of SCIF's Book of Business (private clients) to a private entity for \$1 billion in 2009-10 revenue.

8940	Military Departme	nt		
Issue	Description	2009 Budget Act	May Revise	Comments
8940-	001-0001 Military Departmen	nt		
NIC	Service Member Care Team: Support Mental Health Needs of the California National Guard (CNG)	0	0	
	The Governor's January 10 budget proposal contained eight positions and \$1 million GF to support the mental health readiness needs of the CNG. Both houses of the Legislature denied the request without prejudice due to lack of GF resources, but directed the Administration to pursue alternative support through Proposition 63 (the Mental Health Services Act) funds.			
	The committee may wish to have the Administration report on its progress toward this goal.			

9620	Payment of Interest on General Fund Loans					
		2009	May			
Issue	Description	Budget Act	Revise	Comments		

Payment of Interest on General Fund Loans 9620-001-0001

Daymant of Interest on Consuel Fund Looks

TBL Governor's May Revision -210,000,000 **Cash Solutions: Payment** Deferrals.

> Payment deferrals are usually repaid within the fiscal year. New deferrals total about \$9.7 billion but no more than \$4.4 billion is deferred at any one time.

K-12: Various deferrals/repayments from a couple of weeks to several months - \$8.6 billion. **Higher Ed:** \$540 million for

three months.

Local Prop 42: \$288 million for three and six months.

County Mental Health: \$300

million for 11 months.

(General Fund savings from reduced external borrowing)

000

9620	Payment of Intere	st on General F		
Issue	Description	2009 Budget Act	May Revise	Comments
TBL	Governor's May Revision Cash Solutions: NOW Accounts and Investments in RANs, RAWs, and Warrants. The Administration proposes new statute to allow the Pooled Money Investment Board (PMIB) to invest in Negotiable Order of Withdrawal (NOW) Accounts, which are federally insured through Dec 31, 2009, and pay higher interest.			RANs are Revenue Anticipation Notes, which is debt repaid within the fiscal year. RAWs are Revenue Anticipation Warrants, which is repaid in a later fiscal year. Registered Warrants are IOUs.
	The Administration proposes language to allow the Lottery funds, State Compensation Insurance Fund (SCIF) funds, and Surplus fund to be invested in state indebtedness of RANs, RAWs and Registered Warrants.			

CASH MANAGEMENT ITEMS RECOMMENDED FOR VOTE ONLY

	ITEM	ISSUE	ISSUE	AMOUNT	PROPOSED ACTION
			Cash Management		
1	9620-001-0001	001	April Finance Letter: Adminstration budget bill language allowing expenditure for interest and penalties if the Controller is forced to delay payments. Senate deleted part of the language that would require Department of Finance approval of Controller's payment plan. Assembly took no action on BBL.	BBL (language only)	Approve Senate
2	9620-001-0001	TBL	May Finance Letter: Remove sunset on borrowability of Lottery Fund. This sunset was originally placed due to Proposition 1C on the May 2009 ballot. With voter rejection of Prop 1C, the sunset is no longer necessary. The Administration suggests up to \$360 million may be available for cashflow borrowing in 2009-10.	TBL	Approve May Revision

Cash Management Vote Only

Cash Management Page 22

#	Item/Issue No.	Description	2009 Budget Act	May Revise	Action
		Laban			
		Labor			
	7100-001-0869	Employment Development Department			
1	302	Reimburse EDD \$4.5 million from the Energy Resources Conservation and Development Commission's Alternative and Renewable Fuel and Vehicle Technology Program for Workforce Training Program Funds Distributed through the Workforce Investment Act Program	0	0 (Nets to zero)	Approve
	7100-001-0870 7100-011-0890	Employment Development Department			
2	301	Disburse Wagner-Peyser Reemployment Services Funds Provided under ARRA	167,362,000	36,068,000	Approve
3	306	Shift the Automated Collection Enhancement System from GF support to ARRA (Reduces Item 7100-001-0001 by \$1,155,000)	0	1,155,000	Approve
	7100-001-0870 7100-011-0890 7100-101-0871 7100-111-0890 7100-001-0588 7100-101-0588 7100-101-0908	Employment Development Department			
4	350, 351, 352, 353, 354	Various Technical Adjustments to Reflect Updated Estimates for Adminstration and Benefit Costs in the Unemployment Insurance and Disability Insurance Programs and Benefit Costs in the School Employees Fund	Various Amounts		Approve

#	Item/Issue No.	Description	2009 Budget Act	May Revise	Action
	7100-001-0869 7100-101-0869 7100-021-0890 7100-101-0890	Employment Development Department			
5	355	Workforce Investment Act May Revise to Reflect Projected Increase in State Operations and Local Assistance	152,297,000 (State Operations) 320,616,000 (Local Assistance)	(State Operations) 37,042,000	
	7350-001-3150	Department of Industrial Relations			
6	205	Provide GF \$1.3 Million Loan to Support Start-Up of Public Works Labor Compliance Program Authorized by Chapter 7, Statutes of 2009 (SBX2 9, Padilla)	0	1,283,000	Approve
		Employee Compensation and Public Retirement			
	1900-015-0815 1900-015-0820 1900-015-0822 1900-015-0830 1900-015-0833 1900-015-0884	Public Employees' Retirement System			
7	300 301	Incoporate PERS' Approved Budget into the State Budget (PERS budget is for display only and all adjustments are therefore non-add see also CS 3.60)	Various Amounts		Approve
	CS 3.60	PERS Retirement Rates			
8	300	Reflect current rates provided by PERS	Various Rates		Approve
	9800-001-0001 9800-001-0494 9800-001-0988	Augmentation for Employee Compensation			
9	301	Revised Estimate for Allocation for Employee Compensation	Various Amounts		Approve
1					

#	Item/Issue No.	Description	2009 Budget Act	May Revise Action	
		Misc. General Government / State Administration			
	0502-001-0001 and various special funds	Office of the State Chief Information Officer			
10	102	Establish Position Authority for Six Administratively Established Positions (No New Funding)	No	Yes Approve	
11	001 002 003 004 321	Implement Technical Budget Adjustments to Reflect the Governor's Reorganization Plan Number One (GRP #1) (See also CS 15.30, Issue 200)	Various Amounts		
	CS 15.30	Information Technology Performance Reporting and Savings			
12	200	Authorize DOF to Reduce Departmental Budgets to Reflect IT Savings Generated by GRP #1 (See also Item 0502-001-0001, Issues 001, 002, 003, and 004)	N/A	N/A Approve	
	0650-001-0001 0650-001-0214 0650-101-0214	Office of Planning and Research (Identified for Elimination)			
13	100	State Operations - Rescind Transfer of Gang and Youth Violence Policy from CalEMA to OPR	1,182,000 (GF) 285,000 (Special Fund)	(GF) -285,000	
14	102	Local Assistance - Rescind Transfer of Gang and Youth Violence Policy from CalEMA to OPR	9,215,000	-9,215,000 Approve	
	0650-001-0001 0650-490	Office of Planning and Research (Identified for Elimination)			
15	252	Reappropriate 2008-09 Balance for Census Program	0	777,000 Approve	

#	Item/Issue No.	Description	2009 Budget Act	May Revise	Action
	0650-001-0001	Office of Planning and Research			
		(Identified for Elimination)	_	_	
16	253	Receive and Distribute ARRA Funds for UC and	0	0	Approve
	254	CSU (\$663,000,000), and CDCR (\$358,000,000)		(Pass through =	
				net zero)	
	0650-102-0890	Office of Planning and Research		1101 2010)	
	0000 102 0000	(Identified for Elimination)			
17	255	Receive and Distribute ARRA Funds for the	0	1,110,000,000	Approve
		Department of Education			
	0840-001-0001	State Controller			
	and various				
1.0	special funds				
18	050	Funding Source Redistribution of the Governor's	0		Approve
		2009 Budget Act Veto to More Accurately Reflect the Mix of Funding for Fiscal Year 2009-10		(Net zero change overall, but	
		(See also CS 25.50)		987,000 increase	
		(555 4.55 55 25.55)		to GF)	
	CS 25.50	Reimbursement of Costs for the Ongoing			
		Maintenance and Support of the			
		Apportionment Payment System			
19	050	Reflect the redistribution of funds	Various		Approve
		(See also Item 0840-001-0001 and various	Amounts	Amounts	
	2010 001 0001	special funds, Issue 50)			
20	0840-001-0001 051	State Controller Increase Reimbursement Authority by \$772,000	0	0	Approve
20	051	to Perform Audits for Caltrans and the	U	(nets to zero)	Approve
		Department of Public Health		(11013 10 2010)	
	0968-101-0890	California Tax Credit Allocation Committee			
	0968-001-0457				
21	100	May Revision: Budget authority for \$517 million	0	517,000,000	Approve
		in federal stimulus funds for affordable rental			
		housing. Similar to Section 28.00 Letter			
		approved for 2008-09 funds. Committee will			
		work in cooperation with the Department of Housing and Community Development and			
		California Housing Finance Agency.			
		Samonia Hodoling Finance / Igoney.			

#	Item/Issue No.	Description	2009 Budget Act	May Revise	Action
	1100-001-0001	California Science Center	<u> </u>		
22	301	Delay opening of Phase II expansion	2,800,000		Reject this proposal, and instead transfer \$2.8 million from the Exposition Park Improvement Fund (1100-001-0267) directly to the GF to achieve the same amount of savings without delaying opening of the facility.
	1760-001-0001	Department of General Services			
23	302	Suspend funding of Capitol repair projects for one year.	5,379,000	-5,379,000	
24	303	Shift Capitol Security Barrier System Funding from GF to Special Fund (To be recovered from state agencies via the statewide surcharge see also Item 1760-001-0666)	1,204,000	-1,204,000	Approve
	1760-001-0666	Department of General Services			
25	303	Shift Capitol Security Barrier System Funding from GF to Special Fund (To be recovered from state agencies via the statewide surcharge see also Item 1760-001-0001)	O	1,204,000	Approve
	2240-001-0648	Department of Housing and Community Development			
26	300	Provide Reimbursement Authority to Underwrite and Provide Loan Origination Services for the Tax Credit Assistance Program Administered by the Tax Allocation Credit Committee. (Conforms to Item 0968-101-0890; Issue 100.)	0	500,000	Approve
	8260-001-0890 8260-101-0890	California Arts Council			
27	250	Allow use of increased federal grant funds		478,000	Approve adjustment to federal funds received
	8880-001-0001	FI\$Cal			
28	TBL	TBL Report on Fit-Gap Analysis	0	Assembly approved TBL Senate took no action	Approve TBL (Assembly)
				acii011	

#	Item/Issue No.	Description	2009 Budget Act	May Revise	Action
	8940-001-0001	Military Department			
	8940-001-1014				
29	102	Emergency Response Initiative - Aviation Firefighting Equipment	0	Assenbly approved 2,200,000	
				Senate denied without prejudice	
	8955 GF Revenue	Department of Veterans Affairs			
30	TBL	Member Fee Increase (TBL)	0	action	Approve revised TBL, in which non-veteran spouse fees are applied to future residents only. Reduce revenue estimate accordingly by
				Senate approved TBL -2,805,000	
31	NIC	Suspend Opening of Adult Day Health Care (ADHC) Services at Greater Los Angeles/Ventura County (GLAVC) Veterans Homes	1,800,000		Suspend indefinitely the opening of ADHC services at GLAVC. Score \$1.8 million GF savings.
	9600-510-0001 and various other non- budget-act adjustments	General Oblibation Bond Debt Service			
32	Various	May Revision: Various "non-budget-act" adjustments to conform to new debt obligation estimates (note, debt service is continuously appropriated). Changes net to General Fund reduction of \$172 million for a new GF total of \$4.5 billion.	0		Approve with any additional conforming changes needed to conform to other budget actions.
	CS 4.30	Lease-Revenue Bond Debt Service Adjustments	'		
33	301	Technical Corrections for the Payment of Lease- Revenue Debt Service Due to Identification of Certain Excess Construction Funds and Revised	Various Amounts	Amounts	
		Debt Service Payment Estimates		(including -51,364,000 GF)	

#	Item/Issue No.	Description	2009 Budget Act	May Revise Action
	CS 4.85	Transfer of Bond Proceeds to GF		
34	301	May Revision: New Control Section to allow transfer of bond proceeds to General Fund. Use of these energy-related bond funds has expired.	0	-12,500,000 Approve (GF Benefit)
	CS 24.65	Authorize DOF to Offset GF Debt Related Expenditures from Future Lottery Revenues and Lottery Securitization Bonds		
35	701	Delete Control Section 24.65 due to the failure of the Lottery Securitization measure at the May Special Election	-6,142,651,000 (GF)	