

AGENDA

ASSEMBLY BUDGET SUBCOMMITTEE NO. 4 ON STATE ADMINISTRATION

ASSEMBLYMEMBER TOM DALY, CHAIR

WEDNESDAY, MAY 22, 2013

1:30 P.M. - STATE CAPITOL ROOM 447

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ITEMS FOR VOTE ONLY

2240 HOUSING AND COMMUNITY DEVELOPMENT DEPARTMENT

VOTE-ONLY ISSUE 1: HOUSING RELATED PARKS PROGRAM

May Revision: The May Revision requests a permanent baseline Budget Act appropriation of \$25 million for new awards pursuant to Proposition 1C Housing Related Parks Program (HRPP).

BACKGROUND

The Subcommittee heard this item at its April 9, 2013, meeting. HRPP provides financial incentives to cities and counties for the approval and preservation of units affordable to very low and low-income households. Funds awarded under HRPP are used within local communities to create or rehabilitate park-related projects.

In 2010 and 2011, HCD was awarded about \$20 million in funds for HRPP. HCD anticipates an increase in the number of jurisdictions submitting applications in the next round for two reasons. First, the housing market continues to recover and applicants are becoming more familiar with the HRPP program. Second, last year, changes enacted through AB 1672 (Torres), Chapter 779, Statutes of 2012, expanded the HRPP eligibility to include units substantially rehabilitated, preserved, or acquired for low and very low-income households. The changes enacted by AB 1672 should expedite the expenditure of fund and increase the number of eligible units.

The suspension of HCD's ability to make new awards during 2008-09 and 2009-10 due to the freeze on bond funds delayed the first HRPP awards. To date, HCD has about \$160 million available for awards. There was no appropriation of the HRPP fund in 2012-13.

STAFF COMMENTS

Staff recommends approving the appropriation of \$25 million for FY 2013-14. However, staff also recommends removing the language that makes \$25 million a permanent baseline in the Budget Act. Staff would direct HCD to return next year with a BCP to request additional funding for transparency and legislative oversight of the program.

Staff Recommendation: Adopt the May Revision Proposal and remove the language that makes the \$25 million a permanent baseline in the Budget Act.

VOTE-ONLY ISSUE 2: EMERGENCY HOUSING ASSISTANCE PROGRAM

The Subcommittee may consider transferring \$1 million from the General Fund to the Emergency Housing and Assistance Fund for the purpose of coordinating and integrating the Emergency and Assistance Program (EHAP and EHAP-CD) funds with the federal Homeless Emergency Assistance and Rapid Transition to Housing Act (HEARTH Act) funds.

BACKGROUND

The EHAP Program consists of two parts the Emergency Housing and Assistance Program – Operating Facilities Grant (EHAP) and the Emergency Housing and Assistance Program – Capital Development (EHAP-CD). EHAP provides operating facility grants for emergency shelters, transitional housing projects, and supportive services for homeless individuals and families. EHAP-CP provides capital funding for acquisition, new construction, and rehabilitation of emergency shelters, transitional housing, and safe havens for persons experiencing homelessness.

STAFF COMMENTS

This augmentation will increase the efficiency of taxpayer dollars by allowing the Department of Housing and Community Development to streamline the application process for funding.

Staff Recommendation: Transfer \$1 million from the General Fund to the Emergency Housing and Assistance Fund.

VOTE-ONLY ISSUE 3: PROPOSITION 1C INFILL AND TRANSIT ORIENTED DEVELOPMENT

The subcommittee may consider adopting placeholder trailer bill language to do the following:

- 1) extend the liquidation period for funds previously appropriated from the Regional, Planning, Housing and Infill Incentive Account and the Transit Oriented Implementation Fund and task the Department of Housing and Community Development to create criteria and a process;
- 2) require HCD to report to the budget committee regarding the criteria and process;
and
- 3) add a technical adjustment for disencumbered funds.

BACKGROUND

In 2006, voters approved Proposition 1C - The Housing and Emergency Shelter Trust Fund Act of 2006. The bond authorizes funding for various categories including a provision to deposit \$850 million in the Regional Planning, Housing, and Infill Incentive Account (IIG) for specified infill incentive grants and brownfield cleanup that promotes infill development. Proposition 1C also includes a provision to deposit \$300 million in the Transit-Oriented Development Account for expenditure on the state transit-oriented program (TOD). The Department of Housing and Community Development (HCD) administers both IIG and TOD programs.

Under IIG Program, HCD offers gap financing grants to cover the costs of infrastructure improvements necessary for the development of infill housing.

Under the TOD Program, HCD provides grants to cities, counties, cities and counties, or transit agencies for the provision of infrastructure necessary for the development of higher density uses within close proximity to a transit station or to facilitate connections between that development and the station.

The Legislature has appropriated all available Proposition 1C funds for the IIG and TOD Programs. HCD has made awards to various projects however, some projects have since become infeasible, and the funding has been disencumbered.

Last year, the Legislature provided HCD authority to re-allocate any available disencumbered funds from the IIG Program during the 2012-13 and 2013-14 fiscal years. HCD also was provided authority to re-allocate any available disencumbered funds from the TOD Program during the 2012-13. Inadvertently the timeframe for TOD did not match the timeframe for IIG disencumbered funds. A technical adjustment is needed to provide for consistency in timeframes between the IIG and TOD.

STAFF COMMENT

While some IIG and TOD projects might not be able to move forward due to the impacts of the housing market and financial lending crisis or other challenges which could result in disencumbered funds, other IIG and TOD projects are meeting the required benchmarks by HCD. Projects meeting the benchmarks still face the potential obstacle of the current liquidation period in state law. The mixed picture of project readiness necessitates the development of a clear and deliberative set of standards by HCD on how to implement any liquidation provision provided by the Legislature. The intent to extend the liquidation provision is to assist projects that are progressing and should not be used to delay the transfer of funds to other shovel-ready projects.

Staff recommends adopting placeholder trailer bill language to extend the liquidation period for funds previously appropriated from the Regional, Planning, Housing and Infill Incentive Account and the Transit Oriented Implementation Fund and task the Department of Housing and Community Development to create criteria and a process, and require HCD to report to the budget committee regarding the criteria and process. Additionally, the staff recommends adopting trailer bill language for the technical adjustment to the disencumbered funds.

Staff Recommendation: Adopt staff recommendation.

VOTE-ONLY ISSUE 4: CLARIFICATION TO ENTERPRISE ZONE STATUTE

The sub chair requests that the Subcommittee consider adopting placeholder trailer bill language to prohibit misuses of claims to the enterprise tax credits.

BACKGROUND

This Subcommittee has heard concerns regarding a loophole that exists in the enterprise zone statute that may allow companies to lay off employees to rehire new employees in order to claim tax credits. This is contrary to the intent of the enterprise zone law.

STAFF COMMENT

The Subcommittee heard these concerns during the informational item on Enterprise Zones during the May 21, 2013, hearing.

Staff Recommendation: Adopt placeholder trailer bill language.

**0515 SECRETARY FOR BUSINESS, CONSUMER SERVICES AND HOUSING AGENCY
0650 OFFICE OF PLANNING AND RESEARCH**

VOTE-ONLY ISSUE 5: STRATEGIC GROWTH COUNCIL

The Subcommittee may consider adding the Secretary of the Business, Consumer Services and Housing Agency to the Strategic Growth Council (SGC) membership to ensure that the State's housing entities are represented on the SGC.

BACKGROUND

Effective July 1, 2013, the Governor's Reorganization Plan No. 2 (GRP 2) eliminates the Business, Transportation and Housing Agency (BT&H) and shifts certain departments and programs under its purview to two new agencies: the Transportation Agency and the Business, Consumer Services and Housing Agency. Under GRP 2, the Department of Housing and Community Development and the California Housing Finance Agency transferred to the new Business, Consumer Services and Housing Agency. The funding for the Office of Planning and Research, which funds the SGC is approved annually in the budget process.

SGC Membership: The SGC currently consists of the Director of State Planning and Research, the Secretary of the Resources Agency, the Secretary for Environmental Protection, the Secretary of Business, Transportation and Housing, the Secretary of California Health and Human Services, and one member of the public appointed by the Governor.

SGC's tasks include various activities, including but not limited to:

- Identifying and reviewing activities and funding programs of member state agencies that may be coordinated to increase the availability of affordable housing and improve transportation systems

STAFF COMMENTS

This proposal developed over conversations regarding housing proposals and needs. Staff recommends adding the Secretary of Business, Consumer Services and Housing Agency to the SGC membership.

Staff Recommendation: Increase the membership of the Strategic Growth Council by adding the Secretary of Business, Consumer Services and Housing Agency.

**7501 DEPARTMENT OF HUMAN RESOURCES
7503 STATE PERSONNEL BOARD**

VOTE-ONLY ISSUE 6: ADDITIONAL APPOINTMENTS FOR EXEMPT EMPLOYEES

The Subcommittee may wish to consider adopting budget trailer bill language to require interim reporting by the Department of Human Resources (CalHR) and State Personnel Board (SBP) to ensure that the issue of additional appointments for exempt employees, and the identification of permanent statutory solution, remains a priority.

BACKGROUND

The Governor's Reorganization Plan 1 of 2011 consolidated the human resources management functions and authorities previously vested with State SPB and Department of Personnel Administration, except for the constitutional responsibilities of SPB into CalHR. The goal was for state departments to have a single entity to offer guidance to non-merit personnel issues, and to allow SPB to retain its constitutional authority over the interpretation of civil service law and the merit-based system.

Recent media news brought attention to a state human resource practice where managers with a fixed salary also assumed a secondary rank-and-file position within the same department.

During the reporting period the state departments that were the highest utilizers of additional appointments were: (1) Corrections and Rehabilitation; (2) State Hospitals; (3) Social Services; and, (4) Motor Vehicles. Further, Corrections was consistently the highest utilizer, representing roughly 47 percent of all additional appointments. The data also shows a correlation to furloughs, as the peak use of additional appointments coincides with peak usage of furloughs.

The affected departments assert that Section 350 of the Personnel Management Policy and Procedures Manual (PMPPM), dated January 1979, sets forth standards and guidelines surrounding eligibility for an additional appointment. Departments also point to Government Code Sections 19050-19237, as the statutes pertaining to additional appointments.

On January 30, 2013, CalHR issued Policy Memo 2013-007 to prohibit departments from making any new additional appointments while it undertook a review of: (1) the relevant laws, rules, and prior procedures that have been applied to additional appointments; and, (2) each exempt employee additional appointment.

On April 25, 2013, CalHR issued Policy Memo 2013-15 to officially ban "additional appointments" for managers and supervisors. This action was taken in advance of the aforementioned reviews being completed. The Memo suggests several other established options to address workload and schedule deadlines, including using non-managers, mandatory overtime, shifting employees between similar job classifications, and limited-duration job and training assignments. Finally, the Memo reminds departments that they can pay managers an "arduous pay" differential for working extreme hours (arduous pay ranges from \$300 to \$1,200 per month and is authorized under current statute).

On Friday, May 17, 2013, CalHR and SPB released its findings following investigations into the use of additional appointments.

STAFF COMMENTS:

The state does not appear to have a consistent statewide policy to use for additional appointments. It is important to examine why the policy of additional appointments have been utilized by these departments throughout the State. These reasons could include impacts from increased workload, furloughs, and salary compaction.

Staff Recommendation: Adopt budget trailer bill language to: (1) require CalHR to report by November 30, 2013, the findings of its review of exempt employee additional appointments; and, (2) require the Administration to submit to the Legislature as part of the 2014-15 Governor's January Budget a statutory solution to the issue of exempt employee additional appointments and a plan for CalHR and State Personnel Board to update the state's human resources manual.

ITEMS TO BE HEARD

7760 DEPARTMENT OF GENERAL SERVICES

ISSUE 1: PROPEL BIOFUELS PROGRAM

The May Revision requests an extension of the liquidation period for grant funds to construct alternative fuel stations at public fueling stations.

BACKGROUND

Executive Order B-18-12 orders that State agencies, departments, and other entities take actions to reduce greenhouse gas emissions by at least 10 percent by 2015, and 20 percent by 2020 as compared to a 2010 baseline. DGS has contracted with Propel Biofuels to design and construct alternative E-85 and biodiesel fueling stations.

The Propel Biofuel Public Fueling Stations Project consists of constructing 75 fueling stations for dispensing E-85 ethanol gasoline and bio-diesel at public fueling stations. Thus far, there are 27 fueling stations in operation and several more currently being built. Station development is ongoing and scheduled to be completed by June 14, 2014.

This proposal requests a one-year extension of the liquidation period for reimbursement authority related to the program. An extension through June 30, 2014 will allow liquidation of the remaining encumbrance. Approval of this request will allow DGS to continue to honor their previously agreed upon contractual obligations.

STAFF COMMENTS

This request is critical to achieve State mandated goals and policies related to carbon emission reduction levels.

Staff Recommendation: Approve May Revision Request.

0860 BOARD OF EQUALIZATION

ISSUE 1: CLARIFY SALES TAX ON SOFTWARE TRAILER BILL LANGUAGE

May Revision. The May Revision proposes trailer bill language to clarify that software delivered on media is tangible physical property subject to sales tax provisions.

BACKGROUND

Under current law, unless specified exempted, the sales of all tangible personal property are subject to the sales and use tax. The sales of services and intangibles are not subject to this tax. Software can be delivered to the end consumer in one of two ways: over the internet or on some form of media such as a tape, a disk, or a cartridge.

Sales of software or other products, such as music and books, that are delivered through the internet are exempt by regulation and are not subject to the sales and use tax. Sales of software delivered on media, however, are considered tangible personal property, and, thus, are taxable.

Current law also states that for an otherwise taxable transaction, the value of any technology transfer agreement is not taxable. A technology transfer agreement (TTA) is an agreement under which, essentially, a right to a patent or copyright is transferred to the buyer in a transaction.

In *Nortel v. Board of Equalization*, the Appeals Court sided with the taxpayer's contention that some transactions constituted technology transfer agreements. Although the *Nortel* court did not hold that software is intangible, the decision in this case has been cited by some to argue that all software, even prepackaged software, is intangible, and thus not subject to tax.

Current statute does not contain an explicit statement that software delivered on media is tangible personal property. However, it is clear from statute that the taxation of prepackaged software was intended by the Legislature. Large retailers are currently and have been, for as long as there has been prepackaged software, collecting sales tax on pre-packaged software.

STAFF COMMENTS

This trailer bill proposes to clarify current law; staff recommends approval of this language.

Staff Recommendation: Adopt May Revision Trailer Bill Language

0890 SECRETARY OF STATE

ISSUE 1: BUSINESS FILINGS AND CALIFORNIA BUSINESS CONNECT

The Governor's Budget contains one BCP related to California Business Connect, an information technology (IT) project that would bring business filings online. Additionally, the May Revision contains a proposal related to business filings.

BACKGROUND

The SOS has had a business filing and registration backlog for years. Last year, the Assembly allocated \$1.2 million of its own operating money to the SOS because Business Entity filing turnaround time reached an all-time high of 85 days. This allowed the SOS to reduce some of the backlog, and return filings and registrations within 30 days.

On May 1st, the Governor signed AB 113 (Budget Committee), Chapter 3, Statutes of 2013. The legislation allocated \$1.6 million to immediately begin reducing this backlog and get the average filing processing time down to five business days. The SOS office is required to report monthly on its progress to the Joint Legislative Budget Committee along with the Department of Finance.

The SOS believes that the implementation of their California Business Connect information technology project will greatly enhance their service, and make it possible to maintain a five-business day processing time. The Governor's Budget proposes an increase of \$3.7 million in Reimbursement authority to continue with the implementation of the project, which would create a centralized information database and put SOS services online.

California Business Connect will replace an antiquated paper-based system, which includes a reliance on 3X5 index cards for records storage. The project aims to create a single intake process for the paper and online filings in order to lessen and eventually eliminate all backlogs. As a result, business filing turn-around times would be reduced, allowing businesses to launch quickly in order to generate jobs and tax revenues for California. This automation effort began in July 2011 and has a projected completion date of June 2016.

The Governor's Budget contains one BCP for SOS related to the IT project California Business Connect:

- 1. California Business Connect Project.** The Governor's Budget requests a \$3.721 million increase in reimbursement authority for Fiscal Year 2013-14. The funds will be used to contract for software customization, a test manager, an information security vendor, and to continue contracting services for project management and independent oversight. Once the vendor is selected, a Special Project Report (SPR) is expected to be submitted to the Legislature requesting approval to realign the project schedule based on the cost of the winning proposal. The project will be paid for entirely by expedited filing fee payments from the reimbursement fund.

The May Revision also contains a proposal related to the business filings backlog along with Budget Bill Language specifying the monthly reporting requirements for the SOS.

- 2. Business Programs Division Backlogs.** The May Revision requests \$5.68 million to support the Business Programs Division. The funds will be used for 56.0 3-year limited-term positions to further eliminate the business filings backlog, in accordance with AB 113. The funds are necessary to achieve and maintain a five business day processing time.

The May Revision also proposes the Budget Bill Language to outline the monthly reporting requirements referenced in AB 113. The provisions are:

- I. The Secretary of State shall report to the Department of Finance and the Joint Legislative Budget Committee on performance of its Business Filings Division (BPD). The report shall include a summary of performance over the preceding quarter including average processing time, number of filings processed, the number of expedited filings, total outstanding filings, a summary of number of staff in the BPD, the number of vacant positions and vacancy rate, the hours of overtime worked, number of temporary workers, and hours they worked.
- II. The report required in Provision 1 shall be made on the last business day of each month through December 2013 and quarterly thereafter (March 30, June 30). However, if the December 2013 or any subsequent report indicates that the average processing time for business filings is more than 5 days, the Secretary shall include a plan to come in compliance with the 5 day standard and shall report on the last day of each month until it is in compliance.

STAFF COMMENTS

Staff has no concerns with these proposals.

Staff Recommendation: Adopt Budget Change Proposal and Budget Bill Language. Approve May Revision request.

0840 STATE CONTROLLER

ISSUE 1: 21ST CENTURY PROJECT

May Revision. The May Revision includes a request for 40 positions and \$14,556,000 (\$11.92 million General Fund) for a one-year limited-term in 2013-14, to support multiple efforts, which include payroll stabilization, reconciliation, and suspension of MyCalPAYS and the legal support for the 21st Century Project.

BACKGROUND

In 2004, the SCO proposed the 21st Century Project (TFC), a new IT project to replace the existing statewide human resources management and payroll systems used to pay state employees. The new system was designed to replace the “legacy systems” which were developed more than 30 years ago. The new system, known as MyCalPAYS, was intended to manage payroll, benefits, and timekeeping in a more central and cost efficient manner than the legacy systems.

The SCO is responsible for issuing pay to the state’s 294,000 employees statewide, and therefore responsible for the implementation and management of the new system. The SCO developed a two-phase procurement process that would allow the agency to first contract to purchase commercial software and second to contract with a vendor to modify the software to meet the state’s systems integration needs. The project had delays early on that extended the schedule by two years and increased project costs from \$130 million to \$180 million. In 2009, SCO terminated the original integration services contract.

In 2010, a new integration services contract was procured and project schedule and costs were revised. The schedule was extended to October 2012 and the total costs rose from \$180 million to \$283 million. Implementation of the project was supposed to occur in five phases or pilots. These early pilots were designed to integrate a small number of employees into the system in order to test the system prior to the full launch of the system. A number of challenges occurred with the early pilots and as a result, SCO sent a cure notice to the primary vendor in order to make changes. Once again, the project costs increased to \$373 million and the schedule of completion moved to September 2013.

In February 2013, the SCO terminated its contract with the vendor citing inaction by the vendor in response to the cure notice and a lack of confidence that the project could be completed by the vendor. The California Technology Agency suspended further work on the project until a new plan could be created. For now, the SCO has reverted to the legacy system to administer payroll processing.

May Revision Proposal. SCO's request includes multiple parts in order to wind-down the 21st Century Project. In addition to the funding requests, the SCO has requested the addition of provisional item to allow a further augmentation SCO's budget by \$2.266 million from all fund sources for payment of data center costs to the Office of Technology related to the suspension of the 21st Century Project. The requested language includes a 30-day notification to the Joint Legislative Budget Committee.

SCO will have to deal with a number of issues moving forward related to the halting of this project, including the "Do the Math" process, legal proceedings, and ensuring the legacy systems continue to function in the absence of the new system.

During the "Do the Math" phase, the SCO will have to reconcile the employees that were undercompensated and overcompensated in pay, health benefits, and retirement benefits. SCO anticipates that this will be the majority of their work in the next six months to one year.

Additionally, SCO will have to undergo legal proceedings with the vendor on their contract. The worst case scenario, SCO would be liable for a breach of contract with SAP and would have to pay out the remainder of the contract estimated to be an additional \$55 million. However, under the best-case scenario, SCO would recover costs from SAP for its failed contract performance. Legal proceedings may take up to three years.

Finally, the concerns over the viability of the legacy system continue. The SCO pursued the 21st Century Project because the legacy system was outdated. In the absence of the new system, the ongoing concerns about the long-term stability of the systems continue to exist.

LAO Recommendation

LAO recommends that project priority shift from an emphasis on legal proceedings as outlined in the May Revision to a thorough assessment of the project. LAO recommends that the Legislature appropriate additional resources to the SCO beyond those included in the current proposal for the assessment. Additionally, LAO recommends that the Legislature direct SCO to contract with a non-state entity to conduct the assessment like as Office of System Integration (OSI). OSI currently provides IT project management and oversight for health and human services projects.

STAFF COMMENTS

The 21st Century Project has had many challenges since its inception. Staff recognizes that there is a need to conduct payroll reconciliation for the 1,300 staff at the SCO impacted by the initial phase of the 21st Century Project. However, the 40.0 requested positions seem to be excessive. The request includes staff for the pending legal case with the SAP rather than concentrating on the SCO staff payroll reconciliation. The state has dedicated a significant amount of General Fund resources with very little return on this project and the Subcommittee may wish to reduce the number of staff included in this request.

Staff concurs with the Legislative Analyst's Office that an assessment must take place over the priority of the legal efforts and therefore the recommendation reflects this priority.

Further, staff recommends amending the budget bill language to include a notification and authorization by the Joint Legislative Budget Committee for continued Legislative oversight of the project.

Staff Recommendation:

Reduce position authority to 30.8 for project administration and "Do the Math."

Redirect \$1 million related to outside legal services requested in the proposal to support an assessment that shall be conducted. The report, at a minimum, should include the issues referenced in the LAO's March Budget recommendation.

Funding shall be available for two months.

The remainder of the requested funds shall be available upon Joint Legislative Budget Committee notification. Notification will be related to specific reporting tasks to be determined at a later date.

Amend budget bill language to include authorization from the Joint Legislative Budget Committee.

ISSUE 2: INTEGRATED DATA MANAGEMENT SYSTEM AND MISC. SOFTWARE PRODUCTS

May Revision. The May Revision requests \$3,018,00 in 2013-14 and \$3,482,000 in 2014-15 through 2017-18 for increased Office of Technology (OTech) Data Center costs to support California Integrated Data Management System (CA-IDMS) technology services and miscellaneous software products for which SCO is the sole user.

BACKGROUND

OTech provides hardware or software that is unique to a small group of customers and in particular, CA-IDMS is one of those services. CA-IDMS platform is a suite of software products running on the mainframe at OTech and used by the SCO as the primary mainframe database software supporting the majority of SCO's legacy systems.

In May 2011, OTech notified SCO that beginning March 31, 2012, CA-IDMS technology services would be classified as a dedicated service, meaning that only customers utilizing CA-IDMS would incur the cost. At the time, there were three agencies (SCO, CHP, and CalSTRS) utilizing the CA-IDMS. On April 1, 2013, the number of customers was reduced to two (SCO and CHP), which meant a cost increase for SCO. It is anticipated that both SCO and CHP will continue to use the technology for the duration of the contract. Should SCO become the sole user of CA-IDMS, it is estimated to be a cost increase of \$1.1 million.

The SCO has many systems that are supported by the CA-IDMS technology and therefore will continue to incur these costs until these systems are transitioned into a new database. There are two major IT project efforts to replace the CA-IDMS legacy systems including FISCAL and the 21st Century Project. Since the suspension of the 21st Century project, SCO anticipates utilizing CA-IDMS for the foreseeable future.

SCO staff is currently researching technologies to replace CA-IDMS and will report to the DOF by September 15, 2016.

STAFF COMMENTS

Given the discussion on the 21st Century project in the prior item and concerns about the stability of the legacy systems, the Subcommittee may wish to inquire why the SCO will wait until 2016 to bring recommendations to the DOF.

Staff understands that SCO will have to determine whether it is more cost effective to continue to use the CA-IDMS or to move forward with a new technology that will better suit the current and future needs. However, in order to provide additional oversight on this project and to encourage the SCO to expedite its report to the DOF, staff recommends approving funding for the 2013-14 only.

Staff Recommendation: Adopt May Revision proposal for FY 2013-14.
