

## AGENDA

### ASSEMBLY BUDGET SUBCOMMITTEE NO. 1 ON HEALTH AND HUMAN SERVICES

ASSEMBLYMEMBER TONY THURMOND, CHAIR

WEDNESDAY, APRIL 29, 2015  
3:00 P.M. - STATE CAPITOL ROOM 444

<b>CONSENT CALENDAR</b>		
<b>ITEM</b>	<b>DESCRIPTION</b>	
<b>5180</b>	<b>DEPARTMENT OF SOCIAL SERVICES</b>	
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ISSUE 2	TRAILER BILL LANGUAGE (TBL) #600 ON FINGERPRINT FEE EXEMPTION	2
ISSUE 3	SPRING FINANCE LETTER (SFL) IMPLEMENTING CHILD VICTIMS OF HUMAN TRAFFICKING REQUIREMENTS	2
ISSUE 4	TBL #604 EMPLOYMENT DEVELOPMENT DEPARTMENT DATA SHARING	2
<b>4170</b>	<b>CALIFORNIA DEPARTMENT OF AGING</b>	
ISSUE 1	SFL MEDICARE IMPROVEMENTS FOR PATIENTS AND PROVIDERS ACT 2014 GRANT	2
ISSUE 2	SFL AGING AND DISABILITY RESOURCE CONNECTION PROGRAM	2
ISSUE 3	SFL SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM EDUCATION PROGRAM EXTENSION	2
<b>VOTE-ONLY CALENDAR</b>		
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<b>5180</b>	<b>DEPARTMENT OF SOCIAL SERVICES</b>	
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ISSUE 4	LOCAL ASSISTANCE: CALFRESH REPORTING SIMPLIFICATION: ELIMINATE CHANGE REPORTING	3
ISSUE 5	LOCAL ASSISTANCE: CALFRESH AND CFAP CASELOAD IMPACT OF THE ACA	3
ISSUE 6	LOCAL ASSISTANCE: DROUGHT FOOD ASSISTANCE PROGRAM	3
ISSUE 7	LOCAL ASSISTANCE: CALFRESH STUDENT ELIGIBILITY LEGISLATION	3
ISSUE 8	BCP # 11 CALFRESH TECHNICAL ASSISTANCE AND PROGRAM COMPLIANCE	3
ISSUE 9	BCP #5 COORDINATED CARE INITIATIVE LIMITED-TERM POSITIONS EXTENSION	3

ISSUE 10	BCP #50 CHILD WELFARE SOCIAL WORKER EMPOWERMENT AND FOSTER CHILD PROTECTION ACT	3
ISSUE 11	LOCAL ASSISTANCE: CHILDREN AND FAMILY SERVICES PROGRAM LEGISLATION	3
ISSUE 12	BCP #3 AND TBL #601 CCLD NEXT PHASE: QUALITY ENHANCEMENT AND PROGRAM IMPROVEMENT	4
ISSUE 13	BCP #52 IMPLEMENTING LEGISLATION RELATED TO RCFEs (AB 1570, 2171, 2236; SB 911, 1153)	4
ISSUE 14	BCP #54 IMPLEMENTING LEGISLATION RELATED TO GROUP HOME COMPLAINTS (AB 388, GROUP HOMES, JUVENILES)	4
ISSUE 15	BCP #7 HOME CARE SERVICES CONSUMER PROTECTION ACT – AB 1217 PHASE II	4
<b>ITEMS TO BE HEARD</b>		
<b>ITEM</b>	<b>DESCRIPTION</b>	
<b>4170</b>	<b>CALIFORNIA DEPARTMENT OF AGING</b>	
ISSUE 1	TBL #607 SUCCESSOR FUND DESIGNATION	5
<b>5180</b>	<b>DEPARTMENT OF SOCIAL SERVICES</b>	
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## CONSENT CALENDAR

### 5180 DEPARTMENT OF SOCIAL SERVICES

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The following issues have been considered previously by the Subcommittee, as noted in the table below. Please see the cited past Subcommittee agenda narratives for detail and background.

Issue	Proposal Title	Hearing Date	Recommendation
1	Budget Change Proposal (BCP) #12 Registered Sex Offenders – Convert Limited-Term Positions to Permanent	March 18	Approve As Budgeted
2	Trailer Bill Language (TBL) #600 on Fingerprint Fee Exemption	March 18	Approve As Budgeted
3	Spring Finance Letter (SFL) Implementing Child Victims of Human Trafficking Requirements	April 22	Approve As Budgeted
4	TBL #604 Employment Development Department Data Sharing	April 22	Approve As Budgeted

### 4170 CALIFORNIA DEPARTMENT OF AGING

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The following issues have been considered previously by the Subcommittee, as noted in the table below. Please see the cited past Subcommittee agenda narratives for detail and background.

Issue	Proposal Title	Hearing Date	Recommendation
1	SFL Medicare Improvements for Patients and Providers Act 2014 Grant	April 22	Approve As Budgeted
2	SFL Aging and Disability Resource Connection Program	April 22	Approve As Budgeted
3	SFL Supplemental Nutrition Assistance Program Education Program Extension	April 22	Approve As Budgeted

## VOTE-ONLY CALENDAR

### 5180 DEPARTMENT OF SOCIAL SERVICES

The following issues have been considered previously by the Subcommittee, as noted in the table below. Please see the cited past Subcommittee agenda narratives for detail and background.

Issue	Proposal Title	Hearing Date	Recommendation
1	Local Assistance: Backfill for CalWORKs Grant Increase	February 25	Approve As Budgeted
2	Local Assistance: Implementing CalWORKs Legislation Estimate	February 25	Approve As Budgeted
3	Local Assistance: Maintaining Access to CalFresh	February 25	Approve As Budgeted
4	Local Assistance: CalFresh Reporting Simplification: Eliminate Change Reporting	February 25	Approve As Budgeted
5	Local Assistance: CalFresh and CFAP Caseload Impact of the ACA	February 25	Approve As Budgeted
6	Local Assistance: Drought Food Assistance Program	February 25	Approve As Budgeted
7	Local Assistance: CalFresh Student Eligibility Legislation	February 25	Approve As Budgeted
8	BCP # 11 CalFresh Technical Assistance and Program Compliance	February 25	Approve As Budgeted
9	BCP #5 Coordinated Care Initiative Limited-Term Positions Extension	March 11	Approve As Budgeted
10	BCP #50 Child Welfare Social Worker Empowerment and Foster Child Protection Act	March 18	Approve As Budgeted
11	Local Assistance: Children and Family Services Program Legislation	March 18	Approve As Budgeted

Issue	Proposal Title	Hearing Date	Recommendation
12	BCP #3 and TBL #601 CCLD Next Phase: Quality Enhancement and Program Improvement	March 18	Approve As Budgeted, with TBL approved as placeholder
13	BCP #52 Implementing Legislation Related to RCFEs (AB 1570, 2171, 2236; SB 911, 1153)	March 18	Approve As Budgeted
14	BCP #54 Implementing Legislation Related to Group Home Complaints (AB 388, Group Homes, Juveniles)	March 18	Approve As Budgeted
15	BCP #7 Home Care Services Consumer Protection Act – AB 1217 Phase II	March 18	Approve As Budgeted

## ITEMS TO BE HEARD

### 4170 CALIFORNIA DEPARTMENT OF AGING

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#### ISSUE 1: TBL #607 SUCCESSOR FUND DESIGNATION

##### PANEL

- John Silva, Department of Finance  
Please present on the Governor's Budget trailer bill request.
- Legislative Analyst's Office
- Public Comment

##### BACKGROUND AND PROPOSAL

The administration is proposing trailer bill language as part of the Governor's Budget to designate a newly created "California Senior Legislature Fund" as the successor fund of the phased-out "California Fund for Senior Citizens," changing all references in code to this new fund.

The California Senior Legislature (CSL) is a volunteer body whose primary mission is to gather ideas for legislation at the state and federal levels, craft the ideas into formal proposals, prioritize the proposals, present them to members of the Legislature or the Congress, and advocate for laws implementing the ideas. The CSL was founded largely through the efforts of Senator Henry Mello, who in 1980 requested through ACR 129 that the California Commission on Aging call a session of the Silver-Haired Legislature, a forum through which older Californians could develop their legislative priorities. In 1982 this became the California Senior Legislature and Senator Mello in SCR 44 asked that this be an annual event.

The CSL is established in Welfare and Institutions Code Sections 9300-9305. Revenue and Taxation Code Sections 18721-18724 provide for the California Fund for Senior Citizens using funds designated on California individual tax returns.

The successor fund was created because the California Fund for Senior Citizens (previous fund) donations were declining. In 2014, it was determined that the CSL was not going to meet the minimum contribution amount of \$250,000 and would fall off of the tax check-off for the 2014 tax return. This is the primary source of funding for the CSL. Members felt that there was confusion amongst the senior population, as to which senior fund to donate, thus creating a decline in donations. The California Senior Legislature Fund was therefore created, so that it would be easily identifiable with the organization's name for donors.

The work is accomplished in an annual cycle of activity whose focus is on a four-day model legislative session held at the State Capitol in Sacramento during October during which the proposals are prioritized. Prior to the annual session, ideas are researched and made into proposals. Following the session, the top ten state and top four federal proposals are taken to state legislators or members of Congress who are asked to author and carry these bills in the Legislature or Congress. The 40 Senior Senators and 80 Senior Assembly Members are selected in elections supervised by the Advisory Councils in the 33 Planning and Services Areas (PSAs) in California, which were established by the federal Older Americans Act of 1965. The elections are in May of even-numbered years not divisible by four so that the terms of office are four years.

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**Staff Recommendation:**

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Staff recommends approval of the proposed trailer bill language.

**5180 DEPARTMENT OF SOCIAL SERVICES****ISSUE 1: TBL #605 1991 Realignment Technical Clean-Up****PANEL**

- John Silva, Department of Finance  
Please present on this Governor's Budget trailer bill request.
- Legislative Analyst's Office
- Public Comment

**BACKGROUND AND PROPOSAL**

The Administration proposes trailer bill language to eliminate the need to redirect sales and use tax and vehicle license fee revenues between the Health and Social Services Subaccounts and make necessary technical and clarifying changes related to AB 85 (Committee on Budget), Chapter 24, Statutes of 2013.

AB 85 modified 1991 Realignment Local Revenue Fund (LRF) distributions to capture and redirect county savings resulting from the implementation of federal health care reform effective January 1, 2014. AB 85 established the Family Support Subaccount within the LRF beginning in 2013-14.

The Family Support Subaccount receives sales tax revenues redirected from the Health Subaccount, which then redistributes the funds to counties for the CalWORKs program. While this redirection mechanism frees up General Fund resources to pay for Medi-Cal costs, according to the Administration, the process to achieve this is significantly burdensome for the State Controller's Office and the Department of Finance.

The Administration indicates that this proposal to streamline the distribution of realignment funds will significantly reduce workload and improve administrative efficiencies for the State Controller's Office and the Department of Finance. This proposal does not result in any material change to 1991 State and Local Realignment. The Administration has also represented that this trailer bill proposal is supported by the California State Association of Counties, the County Welfare Directors Association of California, and the County Health Executives Association of California. No concerns have been raised with this technical trailer bill language.

**Staff Recommendation:**

Staff recommends approval of this proposed placeholder trailer bill language.

**ISSUE 2: ADVOCACY PROPOSAL – ONE CALIFORNIA: COORDINATING CITIZENSHIP AND IMMIGRATION ASSISTANCE****PANEL**

- Gina Da Silva, Policy Advocate, California Immigrant Policy Center
- Department of Social Services
- Department of Finance
- Legislative Analyst's Office
- Public Comment

**PROPOSAL DESCRIPTION AND BACKGROUND**

The Subcommittee has heard from various advocates and Legislators during its spring process regarding proposals and requests for funding. The Subcommittee is in receipt of letters from both the California Latino Legislative Caucus and the Asian Pacific Islander Legislative Caucus regarding this additional request, which has been included for discussion at this hearing.

**One California: Coordinating Citizenship and Immigration Assistance - \$20 M.**

A coalition of organizations, including the California Immigrant Policy Center and the California API Budget Partnership, requests support for the establishment of a program to support the implementation of President Obama's Immigration Accountability Executive Actions and further naturalization efforts toward citizenship for qualified individuals.

On November 20, 2014, President Obama announced administrative action that will provide relief for millions of undocumented immigrants across the country. The expansion of Deferred Action for Childhood Arrivals (DACA) and the creation of Deferred Action for Parents of Americans and Lawful Permanent Residents (DAPA) will provide eligible immigrants a temporary work permit and protection from deportation. Additionally, the President in his actions acknowledged the barriers that impede access to citizenship for lawful permanent residents. In California, over 1.1 million immigrants are estimated to be eligible for DACA and DAPA, and 2.48 million lawful permanent residents are eligible to naturalize. However, the advocates contend, our state is unprepared to integrate this eligible population of non-citizens.

From 1999 to 2008, through the Naturalization Services Program (NSP), California provided funding to community based and legal services organizations to assist eligible lawful permanent residents through the complicated process of applying for citizenship. That assistance ensured that hundreds of thousands of California's immigrants achieved the right to vote and a strong identification with our country's institutions, civic networks, and cultural life. At the height of the program's funding in 2000-2001, NSP

operated with a \$7 million budget. According to the budget reports, 118,488 clients were served by the program during its existence. Since the ending of the Naturalization Services Program, community collaboratives that provide this education and assistance have analyzed their models and highlighted successful factors for continuing to provide these services at an efficient and successful rate, however the limitations around capacity continue to hinder the reach of the resources due to the diverse landscape of communities in California. Restructuring and expanding the NSP model with strategic coordination of resources to support this work is necessary to meet the current needs of California's immigrant communities.

The advocates propose creating a One California program within the Department of Social Services (DSS), with first-year and on-going funding of \$20 million General Fund, to administer and provide grants to qualified non-profits to provide education, outreach, and application assistance to immigrants eligible for deferred action programs or citizenship. DSS recently administered the funding to support access to legal counsel for unaccompanied undocumented minors (UUM). The advocates state that DSS has familiarity with the organizations that would qualify for this program and the services they would provide. The sponsors of this proposal are proposing trailer bill language that would require nonprofit legal services organizations and community based organizations to meet all of the following criteria to be eligible for the funding:

- Have at least three years of experience handling outreach or legal services related to federal deferred action programs or naturalization.
- Have conducted seminars, trainings, or workshops related to deferred action programs or naturalization.
- Have at least one attorney or staff person accredited by the Board of Immigrant Appeals under the United States Department of Justice's Executive Office for Immigration Review.

Both the Latino and the Asian Pacific Islander Legislative Caucus letters state: "In California, immigrants comprise more than a quarter of our work force. They enrich our lives through their entrepreneurship and the diversity they bring to our society. The result of reestablishing and expanding the Naturalization Services Program will be widely beneficial for helping families integrate into California's communities. Naturalized citizens and those who are provided administrative relief are more likely to become homeowners once their status in the country is more secure, thereby investing and engaging in their community. Their investment in the health of our schools and businesses, all the while reducing dependency on state services, will expand our state's economy. Administrative relief alone could boost California's economy by almost \$27.5 billion over the next ten years."

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**Staff Recommendation:**

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Staff recommends holding this proposal open.

**ISSUE 3: ADVOCACY PROPOSAL – BASIC MATERIAL NEEDS ASSISTANCE FOR HOMELESS CHILDREN AND YOUTH****PANEL**

- Benito Delgado-Olson, Executive Director, K to College
- Department of Social Services
- Department of Finance
- Legislative Analyst's Office
- Public Comment

**PROPOSAL DESCRIPTION AND BACKGROUND**

The Subcommittee heard from various child welfare and foster care advocates at its March 18, 2015 hearing regarding proposals and requests for funding, with an additional proposal heard at its April 22, 2015 hearing. The Subcommittee is in receipt of this additional request, which has been included for discussion at this hearing.

**Basic Material Needs Assistance for Homeless Children and Youth - \$7.5 M.** The K to College organization requests consideration of this proposal for \$7.5 million General Fund to provide grants to individual counties, based on the number of homeless youth in the county, that would fund basic material needs assistance for homeless children and youth meeting the McKinney-Vento Homeless Assistance Act definition. DSS or the respective county agencies or consortia would contract with qualifying nonprofits that would be required to provide a 25% or higher match.

K to College states that with 297,617 children and youth experiencing homelessness in our public schools in the last decade, addressing their unmet material needs has grown into a substantial task that local efforts have been unable to meet. This is a significant contributing factor to poor academic and life outcomes. In human terms, a lack of basic material needs translates to youth not having soap and shampoo to bathe, adequate shoes and socks for walking, floss for their teeth, supplies for their studies, and other very basic dignity of life items that enable them to feel some sense of normalcy. The sponsor contends that through a modest investment that will not exceed an average of \$25.20 per homeless child, this proposal would take the innovative step of ensuring that every homeless child and youth has essential basic materials they need to feel normal at school and in life.

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**Staff Recommendation:**

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Staff recommends holding this proposal open.