

## AGENDA

### ASSEMBLY BUDGET SUBCOMMITTEE NO. 5 ON PUBLIC SAFETY

ASSEMBLYMEMBER SHIRLEY N. WEBER, PH.D., CHAIR

MONDAY, APRIL 29, 2019

2:30 P.M. OR UPON ADJOURNMENT OF SESSION – STATE CAPITOL, ROOM 437

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## ITEMS TO BE HEARD

### 8940 CALIFORNIA MILITARY DEPARTMENT

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#### ISSUE 1: SPRING FINANCE LETTERS: CALIFORNIA JOB CHALLENGE ACADEMY AND DISCOVERY CHALLENGE ACADEMY EXPANSION

The Military Department will provide an overview of the two spring proposals related to the California Job Challenge Academy and the Discovery Challenge Academy Expansion.

#### PANELISTS

- California Military Department
- Department of Finance
- Legislative Analyst's Office

#### BACKGROUND

**Job Challenge Program.** The Department of Defense, in partnership with the Department of Labor, established the Job Challenge Program in 2015 when it tasked the National Guard to assist in combating at risk youth who were dropping out of high school on a daily basis. California has three of the most successful of these programs that on average, graduate 90% of the youth they recruit. They also place 85% of graduates into continuing education, employment, or a combination of the two.

**Youth Challenge Program.** The U.S. Congress established the Youth Challenge Program in 1993 when it tasked the National Guard to assist in combating at-risk youth who were dropping out of high school on a daily basis. The state has three academies located in San Luis Obispo, Los Alamitos, and the newest one in Lathrop. This program is 75 percent federally funded and 25 percent state funded and is free to participants.

#### Proposed Funding

The Governor's spring proposal includes \$1 million General Fund, \$3 million Federal Trust Fund expenditure authority, and 27 positions to establish the California Job Challenge Academy at Joint Forces Training Base in Los Alamitos. The new program will serve 75 students per class cycle, or approximately 150 students annually.

The Governor's spring proposal includes \$2.2 million (\$1.65 Federal Trust Fund and \$550,000 General Fund) in 2019-20 and \$2.18 million (\$1.64 Federal Trust Fund and \$545,000 General

Fund) in 2020-21 and ongoing to expand the Discovery Challenge Academy in Lathrop, to serve an additional 50 students per class cycle, or 100 students annually.

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**Staff Recommendation: Hold Open.**

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**0250 JUDICIAL BRANCH**

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**ISSUE 2: SPRING FINANCE LETTERS: AUGMENTATIONS TO COURTHOUSE CONSTRUCTION PROJECTS****PANELISTS**

- Judicial Council
- Department of Finance
- Legislative Analyst's Office

**BACKGROUND**

The New Indio Juvenile and Family Courthouse project is expected to increase in costs, from \$54.02 million to \$75.15 million. In addition, the New El Centro Courthouse project is expected to increase in costs, from \$49.94 million to \$67.1 million. The subcontractor bids for these project were higher than the appropriated budget. According to the Judicial Council, contributing factors to the increase include the remoteness of the location of the project, high demand for labor in the area, and costs of materials have risen. In addition, due the lapse in time, the working drawings of the Indio project require an update, review, and reapproval by regulatory agencies.

**Proposed Funding**

The Governor's spring proposal includes the following:

- \$21.13 million (\$1.37 million Immediate and Critical Needs Account, 19.76 million Public Construction Fund) for working drawings and construction for the New Indio Juvenile and Family Courthouse project located in Riverside County.
- \$17.15 million Public Construction Fund for the construction phase of the New El Centro Courthouse project in Imperial County.

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**Staff Recommendation: Hold Open.**

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**0690 OFFICE OF EMERGENCY SERVICES**

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**ISSUE 3: EARLY EARTHQUAKE WARNING SYSTEM**

The Office of Emergency Services will provide an overview of the proposal to support the build out of the Early Earthquake Warning System (EEW).

**PANELISTS**

- Office of Emergency Services
- Department of Finance
- Legislative Analyst's Office

**BACKGROUND**

The EEW would build on the foundation of the state's existing California Integrated Seismic Network (CISN), which is a statewide network of earthquake sensors that provide information on the time, location, and magnitude of earthquakes in the state within 30 to 90 seconds after earthquakes begin. The implementation of the EEW system would require upgrading some of the existing CISN sensors to meet the needs of the new, more advanced planned system, as well as the installation of additional sensors and related infrastructure, such as the Global Positioning System (GPS) and telemetry equipment.

In recent years, the EEW system has received various sources of funding. For example, the 2016-17 budget provided \$10 million in one-time General Fund support for sensor stations, public education and training, the development of a business plan, and four positions to develop and manage the EEW system. In 2017-18, OES utilized one-time savings from other programs supported by the federal Emergency Management Performance Grant to continue funding the four positions provided in 2016-17 for an additional year. The 2018-19 budget included \$15.8 million from the General Fund (and \$750,000 from the General Fund annually thereafter) to support the build-out of the remaining sensor stations and continue funding the four positions on an ongoing basis. The EEW system has also previously benefited from other federal grants, such as through the Earthquake Hazards Program.

**Proposed Funding**

The Governor's Budget includes an increased one-time \$16.3 million General Fund to support the complete build out of the Early Earthquake Warning System (EEW).

**LEGISLATIVE ANALYST'S OFFICE (LAO)**

The Legislative Analyst's Office (LAO) finds there are reasonable rationales for funding the costs associated with the EEW system from either the General Fund or charges on specific user groups. On the one hand, the Legislature might view the EEW system primarily as providing a public benefit for all Californians. This is because there are broad benefits to society from having advance warnings of earthquakes that will enable people to take actions to prevent damage to themselves and their property. Based on this perspective, it would be reasonable to fund the system from the General Fund. On the other hand, the Legislature might decide that the CEEW system should be more self-sufficient and funded by those that benefit most directly, such as phone users that can receive text alerts of an impending earthquake and mass transit providers that could use notifications to change their operations to reduce the likelihood of collisions. This perspective would imply that relying on charges to user groups would be more appropriate. Alternatively, the Legislature could view EEW as a project with both specific beneficiaries that have a strong interest in building and maintaining the system, as well as serving a broader public interest. Under this scenario, it could choose to fund EEW from a mix of General Fund and charges. For example, the Legislature could choose to fund one-time costs from the General Fund (as it has done in recent years) and ongoing costs from charges paid by entities that benefit from the system.

There are various considerations associated with the different approaches to funding the EEW system. One consideration when evaluating any new charge should be whether the state and payers of the charge can implement it efficiently, including how costly it is to administer and comply with (relative to the amount of money collected). A second consideration is who bears the cost of the charge, including how the burden is distributed across different groups of payers, such as low-income consumers. Funding the EEW system from the General Fund would minimize administrative costs and avoid concerns about burdening specific groups. However, this option would mean that funding the EEW system would come at the expense of other General Fund priorities. In contrast, depending on the specific charges that are assessed, funding the EEW system from charges could potentially result in significant administrative costs relative to the amount of money collected. This could be particularly true if multiple charges were assessed—such as on the utility and transportation sectors—rather than just one charge because each charge would entail separate administrative costs. Additionally, some specific charges could affect certain groups of relatively lower incomes—such as transit users—more heavily than others.

As such, the LAO recommends that the Legislature consider the various funding options in the context of its priorities, weighing factors such as other demands on the General Fund, administrative costs, and the burdens of any charges that are assessed.

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**Staff Recommendation: Hold Open.**

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**ISSUE 4: HUMAN TRAFFICKING**

The Office of Emergency Services will provide an overview of the proposal to provide \$10 million ongoing to fund the Human Trafficking Victim Assistance Program.

**PANELISTS**

- Office of Emergency Services
- Department of Finance
- Legislative Analyst's Office

**BACKGROUND**

The Human Trafficking Victim Assistance program provides funding to victim/witness assistance centers that provide specialized services to victims of human trafficking. The recipients of this funding provide comprehensive safety and supportive services, including a 24-hour crisis hotline, emergency shelter, temporary housing, emergency food/clothing, counseling, transportation, legal assistance, and referrals to existing local resources. In previous budget years, this program has received various one-time augmentations. Most recently, the 2017 Budget Act provided \$5 million and the 2018 Budget Act provided one-time \$10 million General Fund.

**Proposed Funding**

The Governor's Budget includes \$10 million General Fund on an ongoing basis to fund the Human Trafficking Victim assistance Program.

**LEGISLATIVE ANALYST'S OFFICE (LAO)**

The Legislative Analyst's Office states that the absence of a budget change proposal leaves questions regarding how OES determined the ongoing level of funding that is needed throughout the state as well as how much of the funding should come from the General Fund versus other sources, including federal funds.

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**Staff Recommendation: Hold Open.**

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**VARIOUS DEPARTMENTS**

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**ISSUE 5: LOCAL AND STATE PUBLIC SAFETY PROPOSALS**

The Subcommittee is in receipt of various proposals for investments in local and statewide public safety from members of the Assembly. The following proposals reflect individual Member priorities and each Assemblymember will have an opportunity to present at this time:

**Specialized Human Trafficking Victims Services**

Assemblymember Miguel Santiago requests \$12.5 million to provide ongoing funding to ensure human trafficking survivors receive specialized, evidence based support services. With the Governor’s budget proposal of \$10 million, this is an additional \$2.5 million added to that request.

**Court Reporter Transcript Rate**

Assemblymember Miguel Santiago requests \$13.5 million over three years to fund an increase to the statutorily controlled rate for transcripts produced by court reporters.

**Indian Child Welfare Act**

Assemblymember Eloise Gomez Reyes requests \$1.7 million to establish a program that will provide legal representation to tribes in juvenile dependency cases where the Indian Child Welfare Act applies.

**Judgeships**

Assemblymember Jay Obernolte and other members request \$37.03 million for twenty five additional superior court judgeships and the expenses associated with these positions.

**Opioid Treatment Pilot Program in  
County Jails**

Assemblymember David Chiu requests \$5 million for an Opioid Treatment Pilot Program in County Jails which would allow cities and counties to participate in a 3 year pilot, for a medication assisted treatment program within their jails, to address the crisis.

**County of Stanislaus: Emergency  
Communications and Coordination**

Assemblymember Heath Flora requests \$12 million for the County of Stanislaus to improve communications and coordination between local emergency service personnel. This funding would be administered to local fire departments within the county to upgrade radios and improve radio communication infrastructure that would fail to meet state and federal regulations and also assist first responder needs.

**School Safety/Communications  
Interoperability**

Assemblymember Heath Flora requests \$5 million to create a grant program in the Office of Emergency Services to make interoperability technology available to every K-12 public school, community college campus and all California State University campuses.

**Peace Officer Hate Crime Refresher  
Training**

Assemblymember Chris Holden requests \$500,000 to reimburse local agencies and school districts for periodic refresher training on what constitutes a hate crime.

**Shake Alert Early Earthquake Warning  
system**

Assemblymember Chris Holden requests \$8.8 million in one-time funding and \$3.6 million ongoing for the creation and maintenance of the Shake Alert Early Earthquake Warning System.

**Sexual and Domestic Violence  
Prevention Programs**

Assemblymember Blanca Rubio requests \$50 million for the purpose of supporting sexual and domestic violence prevention programs through a competitive grant process.

**AB 109 Enforcement Teams**

Assemblymember Blanca Rubio requests \$1.2 million allocated to police departments in the 48<sup>th</sup> Assembly District for the purpose of AB 109 enforcement teams.

**Illegal Dumping Pilot Project**

Assemblymember Rebecca Bauer-Kahan requests \$750,000 to establish the one year Alameda and Contra Costa Illegal Dumping Pilot Project which would employ two full-time law enforcement officers, one from each county, for the purpose of enforcing dumping laws in those counties.

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**Staff Recommendation: Hold Open.**

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This agenda and other publications are available on the Assembly Budget Committee's website at: <https://abgt.assembly.ca.gov/sub5hearingagendas>. You may contact the Committee at (916) 319-2099. This agenda was prepared by Jennifer Kim.