

2009-10 Budget Conference Committee on SB 61

June 5, 2009 Upon Call of the Chair – Room 4203

### HEALTH

Assemblymember Noreen Evans, Chair Senator Denise Moreno Ducheny, Vice Chair Members: Senator Bob Dutton, Senator Mark Leno, Senator Alan Lowenthal, and Senator Mimi Walters Assemblymember Bob Blumenfield, Assemblymember Kevin De León, Assemblymember Roger Niello, and Assemblymember Jim Nielsen,

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4120	Emergency Medical Services Authority				
		2009	May		
Issue	Description	<b>Budget Act</b>	Revise	Comments	

### 4120-001-0001 Emergency Medical Services Authority

Elimination of General Fund funding for the California Poison Control System (CPCS)	5,900,000	-5,900,000	In addition to state General Fund, CPCS receives \$2.3 million in federal funding (not a match that requires state funding), funding from LA County, donations from private industry, foundations and individuals, and in-kind
The May Revise proposes to eliminate state support for the CPCS for a savings of \$5.9 million General Fund.			assistance from the U.C. The CPCS is exploring with MRMIB the potential of a federal CHIP match for services for approximately 37% of their clients who meet the state's Healthy Families income eligibility limits. This would
CPCS is a 24-hour toll-free number where both private			require a state plan amendment.
citizens and medical professionals can receive over- the-phone advice when a person has been exposed to poisonous or hazardous substances.			The CPCS states that it manages over 300,000 cases, prevents 164,000 emergency room visits, and saves the state \$70 million in health care costs annually. EMSA cites research that found that for every \$1 spent on poison control, \$7 is saved in other health care costs.
The Governor expects that this will result in the closure of the CPCS.			

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Item 4120------ Health

4260	Department of Health Care Services				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

### 4260-101-0001 Department of Health Care Services: The Medi-Cal Program, Local Assistance

<u>Summary</u>. Medi-Cal provides medical benefits to low-income individuals who have no medical insurance or inadequate medical insurance. Generally, California receives a 50 percent federal match for most Medi-Cal Program expenditures. This federal match will increase to 61.59 percent under the federal American Recovery & Reinvestment Act (ARRA) for a 27-month period (until December 31, 2010).

Medi-Cal is at least three programs in one: (1) a source of traditional health insurance coverage for low-income children and some of their parents; (2) a payer for a complex set of acute and long-term care services for the frail elderly and people with developmental disabilities and mental illness; and (3) serves as a wrap-around coverage for low-income Medicare recipients (such as nursing home coverage). Generally, Medi-Cal eligibles fall into four categories of low-income people as follows: (1) aged, blind or disabled; (2) low-income families with children; (3) children only; and (4) pregnant women. Medi-Cal eligibility is based upon family relationship, family income level, asset limits, age, citizenship, and California residency status. Other eligibility factors can include medical condition, share-of-cost payments (spending down to become eligible) and related factors.

The February Budget for 2009-10 appropriated a total of \$40.5 billion (\$15.4 billion General Fund, \$24.3 billion federal funds, and \$862.5 million in other state funds) for local assistance to serve 7,017,000 Medi-Cal eligibles.

The Governor's May Revision proposes a total of \$40.628 billion (\$11.757 billion General Fund) for 2009-10 which reflects a net increase of \$95.8 million (decrease of \$3.612 billion General Fund) as compared to the February Budget. The number of Medi-Cal eligibiles is estimated to be 7,185,700 people.

Issue	Description	2009 Budget Act	May Revise	Comments
	101-0001Department of HeaCONLY CALENDAR—Pages 3-1		ces: The M	edi-Cal Program, Local Assistance
393 & 400	<ul> <li>Additional Federal Funds for Medi-Cal Program.</li> <li>President Barrack Obama signed the American Recovery and Reinvestment Act (ARRA) which, among other things, provided a temporary "federal medical assistance percentage" (FMAP) increase for a 27- month period beginning October 1, 2008 through December 31, 2010.</li> <li>As such, California's current 50 percent FMAP increased by 11.59 percent for a total of 61.59 percent FMAP.</li> <li>(\$4,561,824,000 payable from Item 4260-101-0890.)</li> </ul>		-2,849,784,000	California will receive an increase of 11.59 percent under the federal ARRA for a total FMAP of 61.59 percent for the Medi-Cal Program for the 27-month period as noted. Compliance with certain federal requirements must be met in order to receive the enhanced federal funds. The DHCS states this figure reflects the estimated additional federal funds that will be received by the DHCS for the Medi-Cal Program, prior to any adjustments for the Federal Medi-Cal flexibility and stability proposal, as discussed below in the Agenda.

Item 4260------ Health

		2009	May	
sue	Description	Budget Act	Revise	Comments
L P A R an te p 2 1 A p p	Additional Federal Funds for Local Government. President Barrack Obama signed the American Recovery and Reinvestment Act (ARRA) which, among other things, provided a semporary "federal medical assistance percentage" (FMAP) increase for a 27-month period beginning October 1, 2008 through December 31, 2010. As such, California's current 50 percent FMAP increased by 11.59 percent for a total of 61.59 percent FMAP.			Local government will receive a portion of federal ARRA funds—an additional 11.59 percent. This is because federal Medicaid funds are used to support various health and human services programs operated by both the state and local governments where applicable. This \$469.5 million in additional federal funds for local governments is for Local Education Agencies, Multipurpose Senior Services Program and others who do "certified public expenditures" (CPE) or Intergovernmental Transfers (IGTs) through the Department of Health Care Services. (Reference: Medi-Cal Policy Change # 203.)
w cu fu M (S	A portion of this federal fund increase will benefit local government in certain program areas which use local funds as a match to draw federal Medicaid funds. (\$469,499,000 payable from Item 4260-101-0890.)			

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4260 Issue 375	Department of Health Care Services			
	Description	2009 Budget Act	May Revise	Comments
	Technical Baseline Medi-Cal Estimate.		-26,908,000	These series of adjustments are typical with any estimate package at the May Revision. These are baseline adjustments which occur and are listed as follows:
	The May Revision contains a series of technical caseload and cost changes not highlighted in other Medi-Cal issues as designated by the Department of Finance. The Budget Bill adjustments are noted to the right. In addition, a series of Non-Budget Act Items are also adjusted in a conforming manner.			<ul> <li>Item 4260-101-0080 be decreased by \$45,000</li> <li>Item 4260-102-0001 be increased by \$2,594,000</li> <li>Item 4260-113-001 be decreased by \$47,265,000</li> <li>Item 4260-101-0890 be increased by \$520,000</li> <li>Item 4260-102-0890 be increased by \$478,005,000</li> <li>Item 4260-106-0890 be increased by \$2,343,000</li> <li>Item 4260-113-0890 be decreased by \$64,815,000</li> <li>Item 4260-117-0890 be increased by \$1,349,000</li> </ul>

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4260	Department of Health Care Services			
Issue	Description	2009 Budget Act	May Revise	Comments
379	Conform May Revision Adjustments to SB 3X 24 to Obtain Federal ARRA Funds.		91,902,000	
	The May Revision provides a total of \$183.8 (\$91.9 million GF) to fund this law to temporarily restore eligibility and annual status reporting for children enrolled in Medi-Cal. This action ensures California will obtain federal ARRA funds			

(\$91,902,000 payable from Item 4260-101-0890.)

4260	Department of Health Care Services			
Issue	Description	2009 Budget Act	May Revise	Comments
	Trailer Bill Language: Changes to Hospital			The Assembly adopted technical trailer bill language as noted.
	Reimbursement. The Assembly adopted technical trailer bill language as contained in Assembly Bill 75, as amended on March 26, to correct existing statute regarding the reimbursement of hospitals not participating in the State's Selective Provider Contracting Program. Specifically it clarifies the intent of the Legislature to exclude State owned and operated hospitals from the calculation and it revises the cost report settlement criteria used in Medi-Cal. Existing statute excludes small and			<ul> <li>Due to the State's fiscal crisis, it is also recommended to delete the small and rural hospital exemption.</li> <li>Assembly Bill 1183, Statutes of 2008 (trailer bill), provides for the DHCS to reduce the reimbursement rate to certain acute care hospitals for inpatient services, except for small and rural hospitals, that do not participate in the State's Selective Provider Contracting Program as specified.</li> <li>If the small and rural hospital exemption is removed, a savings of \$21.3 million (\$10.650 million General Fund can be obtained, assuming an August 1, 2009 implementation date. This level of savings assumes a 1 percent rate reduction for those hospitals that choose not to contract with the state, as specified in the conditions</li> </ul>
	rural hospitals from being subject to the 10 percent rate reduction as adopted in the Budget Act of 2008 and as contained in AB 75. Due to the fiscal crisis, it is recommended to eliminate this exemption. This action would save \$21.3 million (\$10.650 million General Fund) from the Governor's May Revision.			of the statute.

4260	Department of Hea	ces		
Issue	Description	2009 Budget Act	May Revise	Comments
380	Adjustment for Disproportionate Share Hospital (DHS) Funding in the State's Hospital Financing Waiver.		5,600,000	
	The May Revision includes federal fund increases to DSH as contained in the federal ARRA. Allocation to hospitals will be based on the existing formula as contained in state law and the federal Waiver. A corresponding increase is required in General Fund support.			
	(\$5,600,000 payable from Item 4260-101-0890.)			

4260	Department of Health Care Services			
Issue	Description	2009 Budget Act	May Revise	Comments
384	Court Ordered Rate Adjustment for Medi-Cal Managed Care Plan.		7,300,000	
	The May Revision includes \$14.6 million (\$7.3 million GF) due to a court ruling which resulted in the DHCS having to adjust Medi-Cal Managed Care rates for a health plan from 1997-2002. (\$7,300,000 payable from Item 4260-101-0890.)			

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Issue	Description	2009 Budget Act	May Revise	Comments
385	Electronic Data Match Process with Social Security Administration (SSA).		-6,626,000	The federal SSA would validate the name, SSN, and the citizenship status and identity of each SSN submitted by the state and return results to the state. States must submit the data match at least monthly.
	The May Revision recognizes California's option under the federal Children's Health Insurance Program Reauthorization Act (CHIRPA) of 2009 to establish a monthly data match with the federal SSA to streamline existing citizenship and identity verification processes.			CHIPRA establishes a reasonable opportunity period of 90-days for individuals to provide acceptable documentation <i>if</i> the state adopts the SSN verification option and does <i>not</i> receive verification from the federal Social Security Administration for the individual's SSN CHIPRA also authorizes full-scope Medi-Cal coverage during this period for those who are otherwise eligible for Medi-Cal (meaning income eligible and the like).
	This process is expected to streamline existing processing requirements established in 2007 through the federal Deficit Reduction Act.			
	(\$6,626,000 payable from Item 4260- 101-0890.)			

4260	Department of Health Care Services				
Issue	Description	2009 Budget Act	May Revise	Comments	
386	Withdraw Trailer Bill for Aligning FQHC with Adult Day Health Care Rates.		6,205,000		
	The May Revision rescinds the DHCS trailer bill language and estimated savings from the February Budget which the Administration has subsequently concluded is prohibited by federal law. (\$6,206,000 payable from Item 4260-101-0890.)				

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4260	Department of Health Care Services			
	<b>D</b>	2009	May	
Issue	Description	Budget Act	Revise	Comments
387	Litigation Related Service Costs.		6,641,000	The DHCS states it continues to experience significant and increasing litigation costs in defense of the Medi-Cal Program. The number
	The May Revision requests \$10.1 million (\$6.6 million GF) due to increases in litigation costs due to lawsuits and attorney costs related to the Medi-Cal Program.			of open legal cases has risen from 757 in 2006 to 1,000 in 2008-09. In addition to the increase in cases, the Department of Justice rates have increased and other costs are incurred in support of litigating the open cases.

(\$10,122,000 payable from Item 4260-101-0890.)

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4260	Department of He					
Issue	Description	2009 Budget Act	May Revise	Comments		
382	Provider Payment Court Injunction.		68,650,000			
	The May Revision increases by \$137.1 million (\$68.7 million GF) due to the U.S. Court of Appeals injunction on specific provider payment reductions enacted by Chapter 758, Statutes of 2008.					
	This reflects the restoration of Fee-For-Service provider injunctions for Adult Day Health Care, Pharmacy, Distinct-Part-Nursing Facilities, Distinct-Part Subacute, hospital outpatient services and inpatient services for non-contract hospitals.					
	(\$68,452,000 payable from Item 4260-101-0890.)					
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Issue	Description	2009 Budget Act	May Revise	Comments
4260-101-000 <sup>-</sup>	1 Department of Hea	alth Care Servi	ces: Medi-Ca	al Program, Local Assistance
The Gover proposes a to Medi-C (\$323.3 m In signing 2007, the million Ge Cal. His w reduction data show the last the Cal expen than \$400 lower thar (\$518,403 4260-101-	d Budget Reduction. rnor's May Revision an unspecified reduction cal of \$841.7 million illion GF) in 2009-10. the Budget Act of Governor vetoed \$332 eneral Fund from Medi- veto message stated the was based on historical ing that on average over ree fiscal years, Medi- ditures have been more million General Fund a the Medi-Cal estimate. ,000 payable from Item		-323,297,000	It should also be noted that the Budget Act of 2008 had contained an unspecified budget reduction of \$646.6 million (\$323.3 million General Fund). However, the Governor's May Revision for the current-year deleted this assumption due to a short-fall.

_		2009	May	
Issue	Description	Budget Act	Revise	Comments
918 &	Governor's Federal Medi-Cal Flexibility and Stabilization.		-1,000,000,000	Details regarding the concepts that compose this reduction figure are unknown at this time.
924	The Governor will petition the federal government to work with California to secure flexibilities for the state to determine eligibility, the adequacy of provider rates and the scope of benefits. In addition, California will seek to resolve longstanding unreimbursed federal claims regarding certain issues, such as some permanent disability cases and Medicare Part D clawback. No trailer bill is being proposed at this time for this change. (\$1,000,000,000 payable from item 4260-101-0890.)			However, there are several areas where States have raised concerns with the federal government regarding federal reimbursement for certain Medicaid (Medi-Cal) expenditures. Most notably, for over 30 years, systemic errors by the Social Security Administration resulted in people being denied disability insurance benefits which resulted in their receiving health care from Medicaid (Medi-Cal) rather than Medicare (100 percent federally funded). At the same time States are receiving bills for reimbursement or prior-year Medicare Part B Premiums. As such, California has been paying the Part B Premiums retroactively to the federal government but has not been reimbursed for the health care costs incurred by Medi- Cal when Medicare should have been the payer. The DHCS states that California is owed about \$700 million (federal funds), which is based on an independent analysis. Another example is the DHCS has documented that California's portion of the Medicare Part D "clawback" paid to the federal government is too high and should be reduced by \$75 million.

Issue	Description	2009 Budget Act	May Revise	Comments
914	10 Percent Reduction to "Replacement DSH" for Private Hospitals.			Under California's Hospital Financing Waiver, there are several designated funds used to reimburse specified Hospitals that provide medical services to Medi-Cal enrollees.
	The May Revision proposes to reduce by 10 percent certain payments made to Private Hospitals participating in California's Hospital Financing			In the February Budget, a 10 percent reduction was enacted on Public Hospitals to backfill for General Fund support.
	Waiver within the Medi-Cal Program. This reduction in payments would follow the methodology in effect under the Waiver as specified.			The Governor's May Revision proposal to reduce 10 percent from Private Hospitals is consistent with the Public Hospital reduction.
	A total reduction of \$47.9 million (\$23.9 million GF) would be obtained.			
	(\$23,936,000 payable from item 4260-101-0890.)			
	(Medi-Cal Policy Change #201.)			

Issue	Description	2009 Budget Act	May Revise	Comments
381	Adjustments to Medi-Cal Managed Care. The May Revision proposes an increase of \$386.4 million (\$193.2 million GF) for caseload adjustments and estimated capitation payments. Of this total amount, about \$161 million is attributable to caseload and \$27.8 million is identified as a rate change. Further, due to federal law changes, the current assessment to plans of 5.5 percent for the Quality Improvement Fee is discontinued as of September 30, 2009. The DHCS states that this will result in a downward adjustment of capitation rates and a \$182 million loss of General Fund revenue in 2009-2010.		193,200,000	The Medi-Cal Managed Care Program covers 23 counties through three types of contract models—Two Plan Managed Care, Geographic Managed Care, and County Organized Health Systems (COHS). Twenty health plans have contracts with Medi-Cal. About 3.2 million people are enrolled. Federal law requires that capitation rates be actuarially sound and certified by an actuary.
	(\$193,200,000 payable from Item 4260-101-0890.)			

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		2009	May	
Issue	Description	Budget Act	Revise	Comments
911A	Therapeutic Category Review of Antipsychotic Drugs.		-1,500,000	Drugs are organized into 114 therapeutic categories for purposes of medical treatment and drug dispensing. Examples of categories
	The May Revision proposes savings of \$3 million (\$1.5			include: Vaccines, Antidepressants, and Cancer.
	million GF) from conducting a			Medi-Cal has authority, through Section
	therapeutic category review of			14105.37 of Welfare and Institutions Code, to
	antipsychotic drugs			perform annual therapeutic category reviews to
	administered for the treatment			add, delete or retain drugs on the Medi-Cal List
	of mental illness.			of Contract Drugs (List). The drug evaluation criteria include determining safety, efficacy,
	The savings are to be realized in			essential need, potential for misuse, and cost of
	the form of increased rebates			the drug. As required in statute, the DHCS
	from drug manufacturers and			works with the Medi-Cal Contract Drug
	possibly a shift to less costly			Advisory Committee prior to making any
	generic drugs where applicable.			changes to the Medi-Cal List.
	(\$1,500,000 payable from item 4260- 101-0890.)			Drugs not on the List require prior authorization to be reimbursed by Medi-Cal.
	(Medi-Cal Policy Change #188.)			

4260	Department of He	alth Care Servi		
Issue	Description	2009 Budget Act	May Revise	Comments
911B	Drug Manufacturer Rebates for HIV/AIDS and Cancer Drugs.		-1,250,000 TBL	Since 2002, drug manufacturers have been required to "negotiate" a state supplemental rebate on drugs used to treat HIV/AIDS and Cancer reimbursed in Medi-Cal.
	The May Revision proposes savings of \$2.5 million (\$1.250 million GF) through trailer bill language to mandate drug manufacturer rebates for HIV/AIDS and Cancer drugs effective as of January 1, 2010.			However, according to the DHCS, several manufacturers do not participate in the rebate program and DHCS' only recourse has been through administrative actions which are difficult to enforce. As such, the DHCS maintains that statutory change is needed to implement a "mandated" rebate.
	The proposed mandatory rebate would be set at 20 percent of the Average Manufacturer Price (AMP) rather than the present "negotiated" rebates for these drugs, <i>unless</i> the manufacturer has a 10 percent or greater rebate in place for all of its HIV/AIDS and Cancer drugs by no later than December 31, 2009. The penalty for not participating in rebates will be mandatory prior treatment authorization. (\$1,250,000 payable from item 4260- 101-0890.) (Medi-Cal Policy Change #188.)			<ul> <li>The proposed trailer bill language would serve as leverage to encourage drug manufacturers who are not providing drug rebates of 10 percent or greater on all of its HIV/AIDS and Cancer drugs to either agree to such level of rebate (10 percent or greater) or have their drugs placed on prior treatment authorization.</li> <li>Medi-Cal enrollees can still access drugs placed on prior authorization but providers prescribing the drugs may choose to use an equivalent drug on the Medi-Cal List of Contract Drugs (List).</li> <li>It is anticipated that savings will increase in 2010-11.</li> </ul>

4260	Department of Health Care Services					
Issue	Description	2009 Budget Act	May Revise	Comments		
911C	Require Eligible Entities to Use "340B" Drug Pricing for Medi-Cal Enrollees.		-3,750,000 TBL	The 340B Public Health Services Drug Pricing is a federal program that allows eligible entities to buy drug at very low prices. The eligible entities must be certain federal grantees, such as Federally Qualified Health		
	The May Revision proposes savings of \$7.5 million (\$3.750 million GF) by requiring			Center (FQHC) Clinics, Indian Health Centers, Migran Health Centers, certain family planning entities, Disproportionate Share Hospitals and others.		
	providers who are eligible entities in federal 340B Public Health Services Drug Pricing to dispense only 340B purchased drugs to Medi-Cal enrollees			Federal rules require entities dispensing 340B purchase drugs to Medi-Cal enrollees to pass the discount on by only billing Medi-Cal the actual acquisition cost plus the dispensing fee as contained in state statute. There are no drug rebates on drugs purchased through federal 340B pricing.		
	beginning as of October 1, 2009. (\$3,750,000 payable from item 4260-			Federal rules also allow the 340B eligible entity to carvo out Medi-Cal enrollees by purchasing " <i>non-340B</i> " dru and dispensing them to Medi-Cal enrollees at a higher reimbursement.		
	101-0890.) (Medi-Cal Policy Change #188.)			Many drugs, primarily generic, are less costly to the Medi-Cal Program through the 340B Program. It is anticipated that savings will increase in 2010-11.		

Issue	Description	2009 Budget Act	May Revise	Comments
911D	<ul> <li>Pharmacy Providers: Upper Billing Limitation for Medi-Cal Program.</li> <li>The May Revision proposes savings of \$45 million (\$22.5 million GF) by requiring Pharmacies to bill Medi-Cal at a rate that is no higher than the lower of:</li> <li>1. The lowest price reimbursed to Pharmacies by other third-party payers, excluding Medi-Cal Managed Care Plans and Medicare Part D Prescription Drug Plans; <i>or</i></li> <li>2. The lowest price routinely offered to any segment of the general public.</li> <li>(\$22,500,000 payable from item</li> </ul>			The DHCS contends that private third-party payers have contractual agreements with Pharmacies to limit drug reimbursement, and these reimbursement rates are often lower than the Medi-Cal reimbursement. Therefore, the DHCS is proposing to implemen by October 1, 2009, their policy, as specified, to ensure the Medi-Cal Program is billed at a third party payer rate, and not subsiding Pharmacies or other payers. It is anticipated that savings will increase in 2010-11.

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4260	Department of Hea	alth Care Servi	ces	
Issue	Description	2009 Budget Act	May Revise	Comments
910 912 & 913	Pharmacy Providers: Changes to Estimated Acquisition Costs The May Revision proposes savings of \$73.9 million (\$36.9 million GF) by (1) implementing new MAIC prices beginning June 2010; (2) recognizing a decrease in the value of AWP for about 1,400 drug products pursuant to a federal settlement agreement; and (3) recognizing the federal CMS release of the calculation of FULs for some generic drug prices.		-36,963,00 TBL	<ul> <li>The DHCS reimburses Pharmacies for drugs at the "Estimated Acquisition Cost" (EAC) and a dispensing fee. The EAC is defined as the <i>lowest</i> of the state "Maximum Allowable Ingredient Cost" (MAIC), the "Federal Upper Limit" (FUL), or the "Average Wholesale Price" (AWP).</li> <li>The EAC for brand name drugs is set at AWP minus 17 percent. The EAC for generic drugs is set at the <i>lower</i> of the FUL, MAIC, or AWP minus 17 percent.</li> <li>The DHCS implements FUL drug prices on generic drugs as they are released by the federal CMS. The new MAIC prices for generic drugs will commence in June 2010.</li> </ul>
	The MAIC will save \$2 million (total funds). The AWP adjustment will save \$37.5 million. The FUL changes will save \$34.4 million (total funds).			The federal settlement with "First Data Bank", a primar pricing reference source for many Medicaid programs including California's, will result in a reduction to the AWP for many brand name drugs—about 1,400—by about 4 percent. These adjustments are to become effective as of October 2009.
	(\$36,962,000 payable from item 4260-101-0890.) (Medi-Cal Policy Change #202.)			During budget Subcommittee process, both houses approved the DHCS proposal to implement MAIC changes for generic drugs and adopted draft trailer bill language.

Issue	Description	2009 Budget Act	May Revise	Comments
925	Freeze Reimbursement Rate for Long-Term Care Facilities (Non-AB 1629 & AB 1629).		-75,756,000 TBL	All of these facilities receive COLAs on an annual basis based on cost reports and calculations conducted by the DHCS.
	The May Revision proposes savings of \$151.5 million (\$75.8 million GF) by suspending annual cost-of-living adjustments (COLA) effective as of August 1, 2009, for all long-term care facilities, including the following:			The May Revision would suspend the COLA for one-year. On average, the DHCS estimates the COLA is about 5 percent for 2009-2010.
	<ul> <li>AB 1629 Nursing B facilities</li> <li>Nursing Facility Level A</li> <li>Distinct Part Nursing Facility</li> <li>Rural Swing Beds</li> <li>Distinct Part Subacute</li> <li>Pediatric Subacute</li> <li>Intermediate Care—DD, DD-N and DD-H</li> </ul>			
	(\$75,756,000 payable from item 4260-101-0890.)			

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4260	Department of He	alth Care Servi	ces	
Issue	Description	2009 Budget Act	May Revise	Comments
TBL	Expand Quality Assurance Fee of AB 1629 Nursing Homes to Include Medicare Revenues.		TBL	AB 1629 facilities presently pay a Quality Assurance Fee. These fees are used as revenue by the State to provide certain rate adjustments and to offset General Fund expenditures.
	The May Revision proposes trailer bill language to expand the "Quality Assurance Fee" (QAF) paid by AB 1629 facilities to include Medicare revenues, as well as Medi-Cal and private pay revenues.			AB 1629 facilities include freestanding skilled nursing facilities (Level B) and adult subacute.
	An additional \$18.3 million in QAF revenues would be retained by the state to offset General Fund support. These offsets do not backfill for General Fund support directly in the Medi-Cal Program.			

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		2009	May	
Issue	Description	Budget Act	Revise	Comments
<u>1ssue</u> 923	<ul> <li>Eliminate Certain "State Only" Programs.</li> <li>The May Revision proposes elimination of the following:</li> <li>1. Payment for ancillary health services provided in Institutions for Mental Disease (IMD) for a reduction of \$14.2 million (GF).</li> <li>2. Elimination of low-income women over 65 years, men and other low-income individuals with partial health coverage from the Breast and Cervical Cancer Treatment Program (BCCTP) for a reduction of \$11 million (GF).</li> <li>3. Elimination of specific non- emergency services, including the BCCTP and postpartum care, from individuals without documentation status for a reduction of \$8.8 million (GF).</li> </ul>	Budget Act	Revise -34,368,000 TBL	The State's Medi-Cal Program provides certain health care services funded solely with General Fund support. Often times these services are provided to a special population or for a certain medical condition. The elimination of State reimbursement for ancillary health services provided in IMDs is a unique issue since generally individuals in an IMD are not Medi-Cal eligible due to federal law. However, the DHCS has been repaying the federal government for claims because the Department of Mental Health was not properly posting these claims to distinguish for the proper billing, which should be county-operated indigent health care, and not the State. AB 1183, Statutes of 2008 (health trailer bill) provided clarifying language regarding this area. For the BCCTP, this would mean that individuals with breast or cervical cancer could not receive treatment services. The special dialysis program, established in the early 1970s serves a small number of individuals who, withou services, would probably become eligible for emergency
	<ol> <li>Eliminate the dialysis program as administered under Section 14140 of Welfare &amp; Institutions Code for a reduction of \$410,000 (GF).</li> <li>Eliminate IV and non-digestive nutrition for savings of \$47,000.</li> </ol>			Medi-Cal services due to dialysis needs. The IV and non-digestive nutrition program provides services to about 5 individuals and is a very unique program.

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4260	Department of Hea	alth Care Serv	vices	
Issue	Description	2009 Budget Act	May Revise	Comments
915	<text><text><text><text></text></text></text></text>		-\$14,131,000 TBL	Senate Bill 94, Statutes of 2007, provided an increase for eight specified family planning office visits equal to the weighted average of at least 80 percent of the amount that the federal Medicare Program reimburses for these same or similar office visits. The rate adjustment is based on the Medicare rates in effect on December 31, 2007, and the new Medi-Cal rates became effective as of January 1, 2008. The State receives a 90 percent federal match for these eight family planning office visits.

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		2009	May	
Issue	Description	Budget Act	Revise	Comments
902	Eliminate Adult Day Health		-170,562,000	The DHCS states there are 37,000 average monthly
917	Care (ADHC) Benefits to			Medi-Cal enrollees and the average monthly cost per
929	Medi-Cal Enrollees.			user is about \$960 (all inclusive/bundled rate). The AHDC rates were tied at 90 percent of Nursing Home
	The May Revision proposes to			Level-A rates beginning in 1997 per a State settlement.
	eliminate ADHC services from Medi-			Generally, cost-of-living adjustments provided to nursir
	Cal for a savings of \$341.1 million			homes are also provided to ADHCs.
	(\$170.6 million GF). Under federal			
	law ADHC services are "optional"			Issues regarding the ADHC Program have been
	for states to provide.			discussed over the years. In 2003 the federal CMS
				notified the DHCS that our program needed modification
	ADHC services are a community-			in order to continue to receive federal funds. Another
	based day program providing health, therapeutic, and social services			federal CMS report in 2008 also expressed continued concerns with the program's structure.
	designed to serve those at risk of			concerns with the program's structure.
	being placed in a nursing home.			In 2004, the State placed a moratorium on the expansion
	There are 320 active ADHC			of these providers, which is still in place. SB 1755,
	providers in Medi-Cal.			Statues of 2006, required certain reforms to occur,
	-			including unbundling rates, performing post payment
	Initially, the Administration proposed			reviews, and other policy changes. However, most of
	to limit AHDC services to 3 days per week and to increase DHCS Audit &			these changes will not occur until Fall of 2010.
	Investigations staff by an additional			Other options exist in lieu of elimination. One is to lim
	15 positions. These proposals were			eligibility to individuals most in need of services.
	rescinded to simply eliminate it.			Another is to limit services to 3 days per week for
	resenteed to simply eminine it.			savings of \$36.6 million (\$18.3 million General Fund).
	The DHSC states ADHC providers			TC is a limit of a solution of each sector of the identicity of the
	are at high risk for fraud and payment			If it is eliminated, additional savings can be identified in DUCS State operations related to the program
	error.			DHCS State operations related to the program.

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4260	Department of Hea	alth Care Serv		
Issue	Description	2009 Budget Act	May Revise	Comments
916	Restrict Medi-Cal Services for "Newly Qualified Legal Immigrants" (less than 5 years) and "PRUCOL" Individuals.		-125,478,000 TBL	California law has always provided legal immigrants with full-scope Medi-Cal services if they otherwise med all other Medi-Cal eligibility requirements, including individuals with PRUCOL status.
	The May Revision proposes net savings of \$57.7 million (reduction of \$125.5 million GF and an increase of \$67.3 million federal funds) by eliminating full-scope Medi-Cal for "Newly Qualified Legal Immigrants" in the U.S. for less than five years, and individuals "Permanently Residing Under the Color of Law (PRUCOL)". Effective July 1, 2009, these individuals would only receive emergency services, including prenatal care, pregnancy, long-term care, and tuberculosis care. The DHCS states that 70 percent of the cost for services and would then be partially reimbursed by the federal government. Therefore, they assume receipt of \$67.3 million in federal			<ul> <li>About 65,000 adults are presently eligible in these Med Cal categories. Of these, about 49,000 people are newly qualified legal immigrants and about 17,000 are PRUCOL. Medi-Cal provides these services using only General Fund support.</li> <li>Due to federal law changes enacted in 1996, federal matching funds are not provided for non-emergency services for these categories of individuals. Federal law does require states to provide emergency services and will reimburse for these services if they are identified as being an emergency medical service.</li> <li>It should be noted that the federal Children's Health Insurance Program Reauthorization Act (CHIPRA) includes a provision which gives states the option to provide full-scope Medi-Cal to eligible Newly Qualified Legal Immigrants who are children or pregnant women effective April 1, 2009. The Medi-Cal Program has incorporated this option and will save \$6.6 million General Fund in 2009-10.</li> </ul>

Item 4260------ Health

4260	Department of Hea	2009		
Issue	Description	Budget Act	May Revise	Comments
]	Potential State Transition		1,929,000	CA-MMIS is the claims processing system use
	Costs for Medi-Cal			for Medi-Cal. The current fiscal intermediary
I	Management Information			contract is ending on June 30, 2010 and a
	System (CA-MMIS).			Request for Application is currently in progress
-				to establish a new fiscal intermediary.
	The May Revision proposes an			
	increase of \$7.7 million (\$1.9			The DHCS states they have budgeted these
	million General Fund) in the			additional costs in the event there are any
	event a new fiscal intermediary			unforeseen transition costs from the existing
	contractor is awarded this			vendor to the new vendor (if the existing
	contract and additional costs are			contractor is not successful).
	incurred by the DHCS to			
	support two vendors (existing			Are these contingency expenditures necessary
	and new) during any transition			this time, particularly with the existing contract
(	of the existing system.			being operational through June 30, 2010?
(	(\$7,716,000 payable from Item			
	4260-101-0890.)			
(	(Medi-Cal Policy Change #21			
(	Other Administration.)			

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4260	Department of Hea	alth Care Servi		
Issue	Description	2009 Budget Act	May Revise	Comments
TBL	Trailer Bill Language: Mental Health Services Supplemental Payments Program		TBL	This issue was discussed during Subcommittee deliberations and the trailer bill was left "open" in order to have the County Mental Health Plan and providers further discuss the structure of the language.
	A Spring Finance Letter proposes to implement a Mental Health Services Supplemental Payment Program to be administered by the DHCS.			languager
	This program would be modeled after other existing DHCS "supplemental payment" programs in that it would authorize County Mental Health Plans to submit "certified public expenditures" (CPEs) for the purpose of claiming federal funds to reimburse counties for the cost of mental health services provided to Medi-Cal enrollees that exceed their current payment levels.			

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# 4260 Department of Health Care Services2009MayIssueDescriptionBudget ActReviseComments

### **DISCUSSION ISSUES—Trailer Bill Language Not Related to Funding Issues**

litigation costs, regarding Special Needs Trusts.

# **TBL-1Stand-alone Trailer Bill Issue:**<br/>Special Need Trust Recovery.TBLThis is a new issue raised by the Administration<br/>at the May Revision.The May Revision states the<br/>Administration will be seeking<br/>to propose trailer bill language<br/>to bring state law into<br/>compliance with federal law,<br/>and thereby improve Medi-Cal<br/>cost recoveries and reduceTBLThis is a new issue raised by the Administration<br/>at the May Revision.

4260	Department of Hea	alth Care Servio	es	
_		2009	May	
Issue	Description	Budget Act	Revise	Comments
TBL-2	Stand-alone Trailer Bill Issue:		TBL	5
	In-Home Supportive Services			at the May Revision.
	Plus.			
				As of this writing, no trailer bill language has
	The May Revision states the			been provided to the Legislature for review.
	Administration will be seeking			
	to propose trailer bill language			
	to authorize the DHCS to			
	convert the existing IHSS Plus			
	Waiver (a federal Section 1115			
	Waiver) to a 1915(j) Waiver			
	because the federal CMS has			
	informed the DHCS they are no			
	longer renewing or approving			
	self-directed personal assistance			
	service programs under Section			
	115 Waiver authority.			
	The DHCS states there are			
	28,000 enrollees presently in			
	this program.			
	ris ristini			

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4260	Department of Hea	alth Care Servio		
Issue	Description	2009 Budget Act	May Revise	Comments
TBL-3	Stand-alone Trailer Bill Issue: Technical Cleanup for Safety Net Care Pool 10 Percent Reduction.		TBL	As of this writing, no trailer bill language has been provided to the Legislature for review.
	The May Revision states the Administration will be seeking to propose trailer bill language to technically correct language provided previously for this reduction.			
	The February Budget reduced by 10 percent the amount provided through the Safety Net Care Pool for Designated Public Hospitals, as provided through California's Hospital Financing Waiver.			
	The DHCS states that technical clean-up language is necessary to their original language.			

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Issue	Description	2009 Budget Act	May Revise	Comments
CONFO 920	01-Various Department of			<ul> <li>Medi-Cal Program, Local Assistance (This issue will conform to other actions.) Presently, about \$45.1 million in Proposition 99 Funds (various indigent health care accounts) are used to aid in the funding of Medi-Cal outpatient services, including for the Orthopaedic Hospital Settlement which increased outpatient hospital rates between 2001 to 2004 (a total of 43.4 percent). The May Revision would shift Proposition 99 Funds from other programs as follows: <ul> <li>\$22.3 million from Uncompensated Care for Emergency Physicians.</li> <li>\$13.9 million from the Expanded Access to Primary Care Clinics.</li> <li>\$20.5 million from Rural Health Services</li> <li>\$800,000 from Managed Care County Allocation</li> <li>17 percent reduction from the following State-operated programs: (1) Access for Infants and Mothers; (2) Asthma Prevention; (3) Managed Risk Medical Insurance Program, and the (4) Breast Cancer Early Detection Program. </li> </ul></li></ul>

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Issue	Description	2009 Budget Act	May Revise	Comments
	IHSS Program: (1) Proposed Reduction in Share- of-Cost Buyout and Medi-Cal		-3,883,000	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)
	Share-of-Cost.			Currently there is a "buy-out" program administered by the Department of Social Services (DSS) for IHSS
	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)			recipients who are Medi-Cal eligible with a share-of-cost that is higher than their IHSS share-of-cost.
	The May Revision proposes to restrict the IHSS "buy-out" program.			Under this program, the DSS transfers funds for these applicable individuals to the DHCS to pay the difference
	This DSS proposal would affect the Medi-Cal Program by reducing the number of people in the "buy out" program from 9,250 enrollees to			between the IHSS share-of-cost and the Medi-Cal share of-cost for the IHSS recipients. Presently, 9,250 IHSS recipients are in this "buy-out" program. The DSS May Revision would reduce this to be only 1,800 enrollees.
	about 1,800 enrollees or 80 percent less.			(Medi-Cal Policy change # 197.)
	This reduces the transfer of funds from the DSS to the DHCS to provide for the buy-out (i.e., reduction of \$3.9 million General Fund). In turn, the DHCS repays the federal government for the services that should have been paid by the IHSS recipient as part of meeting their Medi-Cal share-of-cost.			
	(\$3,883,000 payable from Item 4260- 101-0890.)			

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Issue	Description	2009 Budget Act	May Revise	Comments
	IHSS Program: (2) Proposed Reduction in Share-		-8,897,500	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)
	of-Cost Buyout and Medi-Cal Share-of-Cost. (This issue <i>will conform</i> to Item 5180, Department of Social Services.)			Currently there is a "buy-out" program administered by the Department of Social Services (DSS) for IHSS recipients who are Medi-Cal eligible with a share-of-co that is higher than their IHSS share-of-cost.
	The May Revision proposes to restrict the IHSS "buy-out" program within the DSS and assumes 80 percent of the current IHSS recipients, who also have Medi-Cal eligibility through a share-of-cost,			Under this program, the DSS transfers funds for these applicable individuals to the DHCS to pay the difference between the IHSS share-of-cost and the Medi-Cal share of-cost for the IHSS recipients. Presently, 9,250 IHSS recipients are in this "buy-out" program. The DSS May Revision would reduce this to be only 1,800 enrollees.
	will no longer be eligible to have their share-of-cost paid for by the DSS.			Medi-Cal has a share-of-cost requirement whereby a person's countable income is too high to otherwise qualify for an eligibility category. As such, the person must meet a share-of-cost requirement in any month the
	As such, the DHCS assumes these 7,432 individuals will no longer meet their share-of-cost requirement in Medi-Cal and will discontinue			want to use services before Medi-Cal will reimburse fo any services. The share-of-cost requirement is based of a sliding-scale monthly payment based on the income above the no cost Medi-Cal income level.
	enrollment in the program for a reduction of \$11.8 million (\$8.9 million General Fund)			Without the DSS buyout program for existing IHSS recipients, the DHCS anticipates that these individuals will not pay their share-of-cost for Medi-Cal and will
	(\$11,819,000 payable from Item 4260-101-0890.) (Medi-Cal Policy change # 196.)			terminate their eligibility.

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4260	Department of Hea	alth Care Servi	ices	
Issue	Description	2009 Budget Act	May Revise	Comments
	CalWORKs Elimination: County Administration of Medi-Cal Only Enrollees.		Unknown but considerable General Fund	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)
	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)			The May Revision in the Department of Social Services proposes to eliminate the CalWORKs Program for low-income women and children. If this occurs, these families will still be eligible for Medi-Cal services and would have to be processed
	The May Revision in the Department of Social Services			for Medi-Cal eligibility by county human services departments as required by federal law.
	proposes to eliminate the CalWORKs Program for low- income women and children.			The May Revision for the Medi-Cal Program did not include funding, which would be considerable, for this purpose.
	The DHCS May Revision does not address this issue due to the timing of the Administration's changes.			However the May Revision for Medi-Cal does include an increase of \$3,101,000 (total funds of which 50 percent is General Fund) for County Administration if the CalWORKs program is retained and the DSS implements certain cost- containment measures as of October 1, 2009. These funds would be used to process eligibility for 95,363 CalWORKs cases.
				(Medi-Cal Policy # 20 County Administration.)

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4260 Issue	Department of Hea			
	Description	2009 Budget Act	May Revise	Comments
	Reduction of SSI/SSP Grants. County Administration of Medi-Cal Only Enrollees.		858,500	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)
	(This issue <i>will conform</i> to Item 5180, Department of Social Services.)			
	The May Revision for the Department of Social Services proposes to reduce SSI/SSP maximum monthly grants to the federally allowed levels for individuals and couples effective as of September 1, 2009.			
	An estimated 18,000 Medi-Cal enrollees would potentially lose SSI/SSP-based Medi-Cal services and would need to be processed by county human services departments to see if they qualify for other categories of Medi-Cal eligibility, such as blind and disabled (i.e., SB 87 reviews).			
	(\$1,717,000 payable from Item 4260- 101-0890.) (Medi-Cal Policy Change # 21 County Administration).			

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4260	Department of Hea	alth Care Serv	ices		
Issue	Description	2009 Budget Act	May Revise	Comments	
921	Impact of Proposed Reductions on Federal ARRA and General Fund Savings.		134,548,000		
	The May Revision proposes an increase of \$269.1 million (\$134.5 million GF) to serve as a "balancer" to make adjustments to the fiscal estimate since all technical solutions are contained at the 50 federal medical assistance percentage (FMAP) and 50 percent of the State General Fund savings amount.				

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4260	Department of Health Care Services				
		2009	May		
Issue	Description	<b>Budget Act</b>	Revise	Comments	

## 4260-111-0001 Department of Health Care Services—Family Health Programs & Clinics

## VOTE ONLY CALENDAR

Item which pertains to the Safety Net Care Pool Funds.)

340	Update the CA Children's	7,058,000	The CCS Program provides specialized,
	Services Program.		pediatric health care services to low-income children and young adults, aged 21 years and
	The May Revision proposes		under, who have CCS-eligible medical
	technical caseload adjustments		conditions.
	and contains no new policy		
	changes.		
	(\$2,602,000 payable from Item		
	4260-111-0890.)		
	(\$5,100,000 payable from Item		
	4260-601-7503 Non-Budget Act		

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4260	Department of Health Care Services			
Issue	Description	2009 Budget Act	May Revise	Comments
341	Update the Child Health Disability Prevention (CHDP) Program. The May Revision proposes technical caseload adjustments and contains no new policy changes. (Reduce by \$3,000 Item 4260-111- 0080.)		62,000	The Child Health Disability Prevention (CHDP) Program provides comprehensive health screens developmental assessments, and immunizations for low-income children, and serves as an entry point for referral to more comprehensive programs such as Medi-Cal for Children or the Healthy Families Program.
342	Update the Genetically Handicapped Persons Program. The May Revision proposes technical caseload adjustments and contains no new policy changes. (\$219,000 payable from Item 4260- 601-0995.) (\$6,943,000 payable from Item 4260- 601-7503 Non-Budget Act Item which pertains to the Safety Net Care Pool Funds.)		2,065,000	The Genetically Handicapped Persons Program (GHPP) provides comprehensive health care coverage for persons with specified genetic disease including Cystic Fibrosis, Hemophilia, Sickle Cell Disease, Huntington's Disease, Metabolic diseases and others.

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# 4260Department of Health Care Services2009MayIssueDescriptionBudget ActReviseComments

## 4260-111-0001 Department of Health Care Services—Family Health Programs & Clinics

#### **DISCUSSION ISSUES**

LAO Additional Savings in the GHPP by accelerating.

The February Budget proposed savings by enrolling eligible persons with Hemophilia in employer sponsored insurance plans and having the State pay the monthly premiums for insurance coverage that will reimburse a person enrolled within the GHPP.

The LAO proposes that the DHCS can enroll two persons per month, instead of one person per month as proposed earlier. As such, a savings of \$400,000 (General Fund) could be achieved. -400,000 The DHCS already has significant experience in LAO this area as it has been operating similar programs for many years (such as the Medical Health Insurance Premium Payment Program).

The LAO's proposal seems reasonable.

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4260	Department of Health Care Services			
Issue	Description	2009 Budget Act	May Revise	Comments
926	Eliminate General Fund Support for Clinic Programs.		-34,200,000	California has a network of community-based clinics which serve low-income, uninsured, or under insured individuals and families.
	<ul> <li>The May Revision proposes to eliminate all General Fund support for community clinic programs, including the following:</li> <li>Rural Health Services Clinics at</li> </ul>			The cost-benefit of clinic provided health care services has been well documented in several studies. These clinics provide assistance to rural areas and urban areas and often serve special populations in need of primary care, public health nursing, and dental services.
	<ul> <li>Kurai Treatin Services Chines at \$8.2 million</li> <li>Seasonal Migratory Worker Clinics at \$6.9 million</li> <li>American Indian Health Clinics at \$6.5 million</li> <li>Expanded Access to Primary Care (EAPC) Clinics at \$13.5 million.</li> </ul>			The DHCS clinic programs have been in existence for decades and generally have been flat funded. Based or updated figures from the DHCS, elimination of funding for clinics would actually result in a reduction of \$35.1 million (GF), or about \$900,000 (GF) more than identified in the May Revision.
	(See Issue 920, below too.) These funds are used to provide about 2.3 million visits annually (medical, dental and nutritional). These community clinic program funds are used for low-income, uninsured or under insured populations who are not eligible for			The LAO notes that many of the clinics participating in these programs also receive federal grant funding, and that the federal ARRA provided a considerable increas for some California clinics. Further, many of these clinics are FQHCs or Rural Health Centers and receive cost-based reimbursement. Therefore, the LAO recommends to temporarily suspend funding for two- years. Further the LAO recommends eliminating associate State staff in the clinic program area.

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4260	Department of Heat	alth Care Servi	ces	
Issue	Description	2009 Budget Act	May Revise	Comments
920	Eliminate Proposition 99 Funds from EAPC Clinics to Backfill GF in Medi-Cal. The May Revision proposes to eliminate \$13.9 million (Proposition 99 Funds) from the Expanded Access to Primary Care Clinics. This action, coupled with Issue 926, above, would eliminate all State support for this clinic program, established in 1988.			The cost-benefit of clinic provided health care services has been well documented in several studies. These clinics provide assistance to rural areas and urban areas, and often serve special populations in need of primary care, public health nursing, and dental services. The EACP clinics are focused on serving low-income individuals who are uninsured or underinsured. The EAPC Clinic Program was one of the originally funded programs when Proposition 99, Statutes of 1988 was enacted.
	(Reduce Item 4260-111-0236 by \$14,301,000; and Reduce Item 4260-111-0233 by \$774,000).			

4260	Department of He	alth Care Servi	ces	
Issue	Description	2009 Budget Act	May Revise	Comments
4260-0	001-0001 Department of Hea	alth Care Servio	ces—State S	upport
358 354 353	<ul> <li>State Staff for Medi-Cal.</li> <li>The May Revision requests seven positions for an increase of \$812,000 (\$207,000 GF) to:</li> <li>Implement an Incentive Program for providers who use electronic health records as directed in federal Health Information Technology for Economic and Clinical Health (HITECH) Act. The three positions would be funded using foundation and federal funds for a total of \$399,000. No GF cost.</li> <li>Automate capitation payment processes in Medi-Cal Managed Care and analyze data to further enhance the accuracy of payments. The two positions would cost \$193,000 (\$97,000 GF).</li> <li>Conduct financial audits of health plans in Medi-Cal Managed Care. The two positions would cost \$220,000 (\$110,000 GF).</li> </ul>		207,000	First, the proposed establishment of an Incentive Program under the HITECH Act would enable California to expand the use of electronic health records and to obtain additional federal funds in future years. There would be no General Fund impact for this piece. It should also be noted that a total of \$10 million (\$9 million federal funds and \$1 million foundation funds) is in the Medi-Cal local assistance budget and will be available for awards in 2009-2010. Second, the four staff requested to automate capitation payments and generally improve and standardize financial data used for capitation payments within the Medi-Cal Managed Care Program would be beneficial for program operations if funds were available. There may be resources available for redirection to address higher priority needs within the Medi-Cal Managed Care Program.

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4260	Department of He	alth Care Servi	ces	
Issue	Description	2009 Budget Act	May Revise	Comments
352	Extend Clinical Positions for ICF-DD Nursing Pilot Program. The May Revision requests an increase of \$190,000 (\$81,000 GF to extend 1.5 limited-term positions another two years to transform the existing Intermediate Care Facility for		81,000	The existing ICF-DD Nursing Pilot Program established in 2000, provides services to medically fragile, disabled infants, children and adults in a community setting. The purpose of this pilot is to have a more flexible and effective service delivery model that would provide continuous skilled nursing care in the least restrictive environment. This project has been cost-effective as determined by the DHCS.
	Developmentally Disabled- Nursing Pilot Program into a more comprehensive federal Waiver. (\$109,000 payable from Item 4260-001-0890.)			The existing pilot operates under a limited federal Waiver and is set to expire in Fall 2009. The federal CMS is interested in having California submit a more comprehensive federal Waiver for this specialized area. Therefore, the DHCS is seeking to extend the positions.

4260	Department of Hea			
Issue	Description	2009 Budget Act	May Revise	Comments
355	Medi-Cal Provider Enrollment Automation Project. The May Revision proposes to reappropriate \$2 million (\$501,000 General Fund) from the current-year to 2009-10 for the Provider Enrollment Automation Project due to delays in implementation.		501,000	The DHCS is responsible for enrolling and re-enrolling Medi-Cal Fee-for-Service providers into the Medi-Cal Program and maintaining provider-related data. Each year the DHCS receives about 30,000 Medi-Cal provide applications for enrollment or re-enrollment. The purpose of this automation project is to acquire a commercial off-the-shelf system and modify it to meet DHCS intake, workflow and data processing requirements for the provider enrollment process.
	Of the amount requested \$1.2 million (total funds) is for contract services for software customization, project oversight and independent validation. The remaining \$800,000 is to purchase the off-the-shelf software. (\$1,503,000 payable from Item 4260- 001-0890. Reappropriate in Item 4260-490.)			In 2008, the DHCS received \$2.4 million (total funds) for this project and spent \$373,000. Due to delays affecting the procurement schedule, the DHCS is requesting to re-appropriate \$2 million in 2009-10. Due to continued concerns from providers regarding DHCS processing of applications, AB 1226, statutes of 2008, requires the DHCS to process these applications within 90 days of receipt or be automatically enrolled without a thorough review or background check.

4260	Department of Hea	alth Care Serv	vices	
Issue	Description	2009 Budget Act	May Revise	Comments
365 state and	Increased Staff for Audits & Investigations Branch For ADHC, Physician and Pharmacy Anti-Fraud Efforts.		state support 2,899,000	The DHCS annually produces a Medi-Cal Payment Error Study (Study). The purpose of this Study is to: (1) have a systematic approach to detect, identify, and prevent fraud and abuse in Medi-Cal; (2) gauge the seriousness of the problem; and (3) develop fraud control strategies.
917 local	<ul> <li>The May Revision requests an increase of \$8.3 million (\$2.9 million GF) to hire 62 staff within DHCS Audits &amp; Investigations.</li> <li>In addition, the May Revision proposes a reduction of \$133.6 million (\$66.8 million General Fund) to Medi-Cal due to increased investigation efforts. About 67 percent of the proposed savings would be obtained from oversight of Physicians.</li> <li>Staff would be used to: (1) conduct compliance-focused sweeps of suspicious Physician providers; (2) institute a "report card" to highlight Physician payment patterns and billing errors; (3) provide training for</li> </ul>		local assistance -66,832,000	<ul> <li>The 2007 Study, released in May 2009, states there is about \$400 million (\$200 million General Fund) in billing that showed potential characteristics of fraud. Currently, the study identifies Physician Services, Pharmacies, and Adult Day Health Care providers at highest risk for payment error and potential fraud.</li> <li>The LAO notes the DHCS' A&amp;I Branch has 734 positions to ensure the integrity of the program, and the Department of Justice has 254 positions related to Medi-Cal fraud and patient abuse.</li> <li>The LAO recommends providing a total of four new positions, to focus efforts on Physician Services, for total overall savings from anti-fraud efforts of \$35.9 million (GF). This savings level assumes the DHCS captures savings from existing efforts related to oversight of ADHCs, provider enrollment and Physicians.</li> </ul>
	Physicians on billing; and (4) use data mining to identify Pharmacies involved in suspicious activities.			

4260	Department of Hea	alth Care Servi	ces	
Issue	Description	2009 Budget Act	May Revise	Comments
366	Additional Medi-Cal Anti- Fraud Efforts—IHSS Program.		1,682,000	(This issue will conform to Item 5180, Department of Social Services.)
	(This issue will conform to discussions in Item 5180, Department of Social Services.)			The DSS administers the IHSS Program and has several proposals regarding IHSS Program structure, operations and integrity.
	The May Revision proposes an increase of \$3.4 million (\$1.7 million General Fund) to hire an			The February Budget for the DHCS provided an additional 6 positions to focus on IHSS anti- fraud efforts for a total of 8 existing positions at the DHCS presently for this purpose.
	additional 30 staff to develop a "Program Integrity and Anti- Fraud Prevention Unit" within the Madi Cal Program to focus			The LAO recommends denying this request completely.
	the Medi-Cal Program to focus solely on the In-Home Supportive Services Program (IHSS). (\$1,682,000 payable from Item 4260-001-0890.)			(Note: The May Revision for the Medi-Cal Program, local assistance, assumes a reduction of \$62,136,000 in federal funds in Item 4260- 101-0890. This DHCS state support proposal has no General Fund impact to the Medi-Cal Program within the DHCS.)

Item 4260------ Health Page 49 -

	Department of He			
Ŧ		2009	May	
Issue	Description	Budget Act	Revise	Comments
4260-	495 Department of Hea	alth Care Servio	ces—Revers	ion of 2008-09 Funding
495	<b>Reversion Language:</b>		BBL	The DOF states this language is needed to
	Assisted Living Waiver Pilot.			correct for a technical error.
	The May Revision proposed			
	Budget Bill Language to revert			
	funds reappropriated in the			
	Budget Act of 2008 for the			
	National Cooperative Bank			
	Development Corporation			
	Contract within the Assisted			
	Living Waiver Pilot.			
	The project has been completed			
	and the item will return			
	unneeded funds.			

Item 4260	Health	Page	50 -
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4265	Department of	f Public Health		
		2009	May	
Issue	Description	<b>Budget Act</b>	Revise	Comments

### 4265-001-0001 Department of Public Health--State Support

#### VOTE ONLY CALENDAR Pages 51-56, inclusive

## 002 Award of Collaborative Federal Grant for Health Promotion.

The May Revision increases by \$1.6 million (federal funds) to reflect a federal grant focused on health promotion and activities to reduce morbidity and premature mortality as a result of chronic diseases.

Funds are to be used for healthy community grants, the tobacco control program, diabetes control, and behavioral risk factor surveillance.

(Increase Item 4265-001-0890 by \$1,606,000.)

Item 4265------ Health Page 51 -

Issue	Description	2009 Budget Act	May Revise	Comments
003	State Support for Safe Drinking Water State Revolving Fund and Federal ARRA.			
	The May Revision requests an increase of \$5 million (special funds) to establish 15 positions, primarily Sanitary Engineers, for two-year limited-terms to oversee and administer the increased Safe Drinking Water Funds made available through the federal ARRA.			
	Of the total amount, \$3.2 million would be used for one- time contracts to provide technical assistance to Small Water Systems.			
	(\$5,150,000 payable from Item 4265-116-0890.)			

Item 4265------ Health Page 52 -

4265	Department of Pul	2009	May	
Issue	Description	Budget Act	Revise	Comments
060	ICF-DD Nursing Pilot Program.			
	The May Revision requests an increase of \$67,000 (special funds) to continue a Health Evaluator for two years for clinical licensing purposes. (\$21,000 payable from Item 4265-001-3098.) (\$46,000 payable from Item 4265-001-0995.)			
	Capital Outlay: Modifications at Richmond Laboratory The February Budget appropriated \$3.1 million (GF) to modify the Laboratory to meet newly established federal guidelines for "enhanced" biosafety Level III laboratories.			It is recommended to eliminate this \$3.1 million (GF) augmentation from February due to the fiscal crisis and potential reductions to core health programs.

Item 4265------ Health Page 53 -

4265	Department of	<sup>-</sup> Public Health		
		2009	May	
Issue	Description	Budget Act	Revise	Comments

## 099 Reduce Contract Costs due to Decline in Proposition 99 Funds.

The May Revision reduces by \$573,000 (special funds) to reflect elimination of 5 contract positions funded by the Proposition 99 Research Account due to a decline in revenues.

(Reduce by \$573,000 Item 4265-001-0234.)

Item 4265	lealth	Page	54 -
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4265	Department of Pul	olic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
	Lead-Related Construction Program. Assembly adopted the Governor's Finance Letter to appropriate \$500,000 (GF) to support five new positions within this program. Senate denied Finance Letter and instead, did the following:			It is recommended to adopt the Senate version in order to save \$500,000 (GF), establish a special fund to collect the fees and to continue the program through a one-year loan from a lead-related special fund The Lead-Related Construction (LRC) Program was created in 1993 to protect children, families and workers by preventing lead exposure from housing and public buildings. The LRC accredits training providers that teach others. Individuals pay a \$75 fee to the State to receive the certification, resulting in revenue to the State
	<ul> <li>Eliminated \$500,000 GF augmentation.</li> <li>Adopted technical language to provide a loan of \$500,000 from the Occupation Lead Poisoning Prevention Account on a one-time basis; and</li> <li>Established a special fund to collect the fees under the LRC beginning July 1, 2010.</li> </ul>			General Fund About \$1 million (General Fund) was vetoed from the LRC in 2008 and the Administration now recognizes that about \$500,000 is annually deposited into the General Fund from fees collected through this program. The LRC Program is needed because it enables the State to receive \$22 million (federal funds) annually in the Department of Community Services and Development.

4265	Department of Public Health			
Issue	Description	2009 Budget Act	May Revise	Comments
Revenue	Increase to Small Water Systems Fee.		TBL	The DPH administers a Small Drinking Water Program to ensure that consumers are protected from waterborne disease and chemical
	The May Revision proposes to increase fees on Small Water Systems, which would raise an additional \$1.5 million in annual			contamination. About 7,000 of the public water systems in California have less than 1,000 service connections, and pay flat fees.
	revenue.			The fees have not been adjusted since 1993 when the program was created. State law requires the fees to raise sufficient revenue to cover the state costs of regulating them, and no more. If the State does not fulfill its mandate to protect public health in this way, the State risks losing its primacy in this area, as well as over \$70 million in federal funds.

ltem 4265	Health	Page	56 -
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	Department of	Public Health			
Issue	Description	2009 Budget Act	May Revise	Comments	
4265-111-00 /OTE ONLY (	•	Public Health s 57- 63 inclusive	Local Assistance		
& One-' 100 The M time o million Accou funds a years. offset expend cancer uninsu offset fundin shifts ( In add requess of the availal 2008-( (Increa	st Cancer Early Detect Time Augmentation. (ay Revision requests a one- nly augmentation of \$13.8 in (Breast Cancer Control nt) for this program. These are unspent funds from prior These funds will be used to \$9.3 million in existing ditures associated with breas screening services for ured women and men, and as to the program's reduced g from the Proposition 99 (i.e., reduction of \$4.5 millio ition, Budget Bill Language ted to allow up to \$6.3 milli appropriated amount to be ble for costs incurred during 09. se by \$13,800,000 Item 4265- (Decrease by \$4,497,000 Item	r st s an on). is on			

4265	Department of Pul	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
010	Increased Federal Funds For Women, Infants and Children Program.			
	The May Revision increases by \$58 million (federal funds) to reflect additional funds from the U.S. Department of Agriculture for this program. (Increase by \$58,000,000 Item 4265- 111-0890.)			

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4265	Department of Pu	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
057	First Time Motherhood & Parents Federal Grant.			
	The May Revision provides an increase of \$500,000 (federal funds) to recognize receipt of this federal grant for California. The grant award is \$500,000 for two years.			
	Funds will be used to support a preconception and interconception health social marketing campaign targeting African American and Latina women of childbearing age, addressing pregnancy risk factors within two existing social marketing campaigns.			
	(Increase by \$500,000 Item 4265- 111-0890.)			

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4265	Department of Public Health			
Issue	Description	2009 Budget Act	May Revise	Comments
003	Local Assistance: Safe Drinking Water State Revolving Fund and Federal ARRA			
	The May Revision provides an increase of \$74.9 million (federal funds) made available through the federal ARRA for various Safe Drinking Water Program purposes, including local grants and loans for water projects (Increase by \$74,905,000 Item 4260-			
	(increase by \$74,903,000 item 4200- 115-0890.)			

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		2009	May	
Issue	Description	Budget Act	Revise	Comments
050	Increase Proposition 50 Bond Expenditure Authority.			
	The May Revision increases by \$164.7 million (special funds) to ensure sufficient expenditure authority is available for drinking water infrastructure and protection grants and loans. The May Revision also requests to increase by \$15.5 million (special			
	increase by \$15.5 million (special funds) to provide sufficient transfer authority of Proposition 50 bonds to the Safe Drinking Water State Revolving Fund.			
	(Increase by \$164,671,000 Item 4265-111-6031.)			
	(Increase by \$15,499,000 Item 4265- 115-6031.)			

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4265	Department of Pu	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
084	Reduce Proposition 84 Bond Expenditure Authority.			
	The May Revision requests to eliminate Item 4265-111-6051 to reflect the fact that there is sufficient carryover expenditure authority (i.e., \$106.8 million) to support safe drinking water grants and loans. As such, the \$36.2 million provided in the February Budget is unnecessary. Proposition 84 bond funds are authorized by the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Act of 2006.			

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4265	Department of Pul	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
058	Increase Federal Ryan White CARE Act, Part B Grant.			
	The May Revision reflects an increase of \$3.8 million (federal funds) which represents California's share of this grant.			
	The DPH notes that the total amount of the grant award is \$6.2 million (federal funds) but only \$3.8 million of additional appropriation authority is necessary for the to expend the full grant award.			
	(Increase by \$3,848,000 Item 4265-111-0890.)			

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4265	Department of F	Public Health		
Issue	Description	2009 Budget Act	May Revise	Comments
4265- <sup>-</sup>	111-0001 Department of P	ublic Health	Local Assista	ance
DISCU	SSION ISSUES			
LAO	One-time Elimination of Support for the Immunizatio Assistance Program	n	-18,000,000 LAO	
	The Legislative Analyst's Offic (LAO) proposes to eliminate \$18 million (GF) on a one-time basis in light of the impending			million in new federal ARRA funds in 2009 specifically for immunizations.

receipt of new federal ARRA

funds.

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4265	Department of Pul	olic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
702	Proposed Elimination of State Support for Domestic Violence Shelter Program The May Revision proposes to eliminate all General Fund support of Domestic Violence Shelters for a reduction of \$20.4 million (GF). This proposal requires trailer bill to enact.		-20,421,000 TBL	The Battered Women Protection Act of 1994 created a grant program for Domestic Violence Shelters and related services, including prevention and outreach. There are 94 entities that receive grants. Direct services include emergency shelter, 24-hour crisis line, counseling, transitional housing, legal assistance, and emergency food and clothing. The DPH estimates this reduction would reduce services to 105,000 people.

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Issue	Description	2009 Budget Act	May Revise	Comments
701	Proposed Elimination of Maternal, Child, and Adolescent Health (MCAH) Programs.		-16,760,000	The Black Infant Health Program identifies "at risk", pregnant and parenting African-American women and provides them assistance in using appropriate medical care and other family support services. The program provides assistance to ensure appropriate pediatric care through the first years of an infant's life.
	The May Revision proposes to eliminate \$16.8 million (GF) from MCAH programs including:			The Adolescent Family Life Program has enrollment of 17,000 teens up to age 18 for females and age 20 for males and their children. The program provides assistance in completing school, parenting, case management and other services.
	<ul> <li>Black Infant Health Program</li> <li>Adolescent Family Life Program</li> <li>Birth Defects Monitoring</li> <li>Local County MCH</li> <li>Human Stem Cell Activity</li> </ul>			The Birth Defects Monitoring Program is high efficacious in its data analysis and surveillance and strives to gather data on core group conditions in large representative samples of births.
	(A corresponding reduction to State Operations is proposed under Item 4265-001-001, Issue 701.)			The local county grants are designed to improve the health of California's women of reproductive age, infants, children, adolescents and their families.

4265	Department of Pu	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
700	Suspends Children's Dental Disease Prevention Program		-2,938,000 TBL	
	The May Revision proposes to suspend the Children's Dental Disease Prevention Program for a reduction of \$2.9 million (GF).			\$500,000; it is anticipated that these ARRA grants will be issued by September 1, 2009. The Administration states that should California be awarded this ARRA grant, the funding could be used for an oral health purpose, but not for the CCDDPP (if this reduction is
	Under this program, funds are allocated to 32 programs in 30 counties serving approximately 300,000 school children annually. The program provides fluoride supplementation, dental sealants, oral health education, and brushing and flossing instruction.			approved), as this program would lack the necessary infrastructure.

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Issue	Description	2009 Budget Act	May Revise	Comments
99	Eliminate Proposition 99 Funds for County Health Services.			The Proposition 99 Funds eliminated from these programs would be used to backfill for General Fund support in the Medi-Cal Program, under Item 4260-101 0001, Issue 920.
	The May Revision proposes to eliminate \$25.6 million (Proposition 99 Funds) from County Health Services to backfill for General Fund support within the Medi-Cal Program to fund the Orthopaedic Hospital Settlement which increased outpatient hospital rates between 2001 to 2004 (a total of 43.4 percent).			<ul> <li>The programs proposed for elimination are as follows:</li> <li>\$22.3 million from reimbursement to Emergency Physicians.</li> <li>\$2.5 million from Rural Health Services</li> <li>\$800,000 from Managed Care County Allocation</li> </ul>
	Counties utilize these Proposition 99 Funds for uncompensated care at the local level.			
	(Reduce by \$21,106,000 Item 4265-111- 0232.). (Reduce by \$3,470,000 Item 4265-111-0233.) (Reduce by \$1,027,000 Item 4265-111-0236.)			

Item 4265 He	ealth	Page	68 -
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4265	Department of Pub	olic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
101	Reduce Proposition 99 Funds for the Asthma Program The May Revision proposes to reduce by \$438,000 (Proposition 99 Funds), or by 17 percent, the Asthma Program in order to backfill for General Fund support to fund the Orthopaedic Hospital Settlement in the Medi-Cal Program. (Reduce by \$438,000 Item 4265-111- 0236.)			This program partners with local, state, and national organizations as well as health care providers, foundations, and academic institutions.
LAO	Eliminate General Fund Support for Alzheimer's Research Centers. The Legislative Analyst's Office (LAO) proposes to eliminate funding for the Centers for a reduction of \$6.2 million (GF)		-6,200,000 LAO	

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-	<b>D</b>	2009	May	
Issue	Description	Budget Act	Revise	Comments
001 704	<ul> <li>AIDS Drug Assistance Program (ADAP)</li> <li>The May Revision proposes a reduction of \$12.3 million (GF) by:</li> <li>1. Reducing the ADAP Formulary to achieve a reduction of \$10 million. This reduction would require consultation with the ADAP Medical Advisory Committee. The DPH presently has statutory authority to modify the ADAP formula after consultant with the Committee.</li> <li>2. Requiring premium payments for ADAP clients who earn more than 200 percent of poverty. This program modification will result in increased program revenue of \$2.3 million.</li> </ul>		-12,300,000 TBL	ADAP is a subsidy program for low and moderate income persons with HIV/AIDS. Under the program, eligible individuals receive drug therapies through participating pharmacies under subcontract with the state's pharmacy benefit manager. The state provides reimbursement for drug therapies listed on the ADAP formulary. Both federal and state laws require that ADAP funds be used as the payer of last resort. Drug rebates constitute a significant part of the annual ADAP budget. The ADAP Drug Rebate Fund captures all drug rebates associated with ADAP, including both mandatory and supplemental rebates. The May Revision estimates a reserve of \$47.7 million for 2009-2010. Studies consistently show that early intervention and treatment adherence with HIV/AIDS-related drugs prolongs life, reduces more costly treatments, and increases an HIV-infected person's health and productivity.

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4265	Department of Pul	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
705A	Office of AIDS: Therapeutic Monitoring Program (TMP). The May Revision proposes to eliminate all \$8 million (GF)		-8,000,000	Therapeutic Monitoring provides assays for HIV positive individuals who cannot otherwise afford them. Viral load and resistance testing is done to measure how much an individual's HIV has become resistant or less sensitive to anti- retroviral drugs. Approximately 20,000 clients
				in this program are also enrolled in ADAP.
703	Eliminate State Support for HIV Education and Prevention.		-24,600,000	The HIV Education and Prevention Services Programs focus on preventing HIV transmission, changing individual attitudes about HIV and risk behaviors, promoting the development of risk-reduction skills, and
	The May Revision proposes to eliminate all \$24.6 million (GF)			changing community norms.
	for HIV Education and Prevention programs.			These funds are distributed to local health jurisdictions that provide health education and risk-reduction interventions to California's population at highest risk for contracting or transmitting HIV.

Issue	Description	2009 Budget Act	May Revise	Comments
705B	Office of AIDS: Local Assistance Programs.		-31,729,000 TBL	
	The May Revision proposes to eliminate all remaining \$31.7 million (GF) support for the following programs:			The 36 EIP clinics serve 8,000 clients. The goals of the program are to prolong health and productivity and to interrupt the transmission of HIV. The services include client assessments, case conferencing, and individual services plans.
	<ul> <li>HIV Counseling &amp; Testing at \$8,225,000.</li> <li>Early Intervention Projects (EIP) at \$7,433,000.</li> <li>Home &amp; Community-Based Care at \$6,327,000.</li> <li>Epidemiologic Studies and Surveillance at \$8,651,000.</li> </ul>			The Home & Community-Based Care administers AIDS case management services to clients who would otherwise require hospitalization. These are direct care services that serve as an alternative to nursing facility care or hospitalization. The Epidemiologic Studies and Surveillance conducts a variety of epidemiologic studies, evaluates the efficiency and effectiveness of publicly funded HIV/AIDS
	• Housing at \$1,093,000			prevention and care programs, and maintains California's HIV/AIDS Case Registry which faciltiates the receipt of federal funds.
				The Office of AIDS allocates HOPWA funds annually through a formula process to eligible counties to be used for short-term emergency rent, mortgage, and utility payments to prevent homelessness. Housing is funded in part through the federal HUD as well

Issue	Description	2009 Budget Act	May Revise	Comments
	•001-0001 Department of Pu USSION ISSUES	blic Health	State Support	
703	<b>State Operations for the Office of AIDS.</b>		-3,427,000	
	The May Revision proposes to eliminate all State General Fund support for the Office of AIDS (OA) for a reduction of \$3.5 million (GF).			
	The Administration states this is a corresponding action to the Governor's proposal to eliminate all State General Fund support for various education, prevention, and early treatment programs except for the ADAP. Specific position reductions are to be determined.			
	(See corresponding issues # 703 and #705, above, within Item 4265-111-0001.)			

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4265	Department of Pu	blic Health		
Issue	Description	2009 Budget Act	May Revise	Comments
701	State Operations for Maternal & Child Health Programs.		-3,554,000	
	The May Revision proposes to eliminate all State General Fund for MCAH Programs			
	The Administration states this is a corresponding action to the Governor's proposal in local assistance.			

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4265	Department of Public Health				
		2009	May		
Issue	Description	<b>Budget Act</b>	Revise	Comments	

#### 4265-495 **Department of Public Health--** Reversion of Drinking Water Infrastructure (Proposition 50)

#### VOTE ONLY CALENDAR

BBL

**Reversion.** The May Revision proposes to revert unspent Proposition 50 funds from prior year appropriations through 2008-09, effective June 30, 2009. These funds were previously allocated for drinking water infrastructure grants and loans as authorized by Proposition 50. Reversion authority is necessary to align actual and estimated expenditures and to maintain cumulative appropriations within the authorized bond allocation.

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4265	Department of Public Health			
		2009	May	
Issue	Description	<b>Budget Act</b>	Revise	Comments

4265	-496 Departm	ent of Public Health	Reversion of Safe Drinking Water & Water Quality Projects
VOTE	ONLY CALENDAR		
496	Reversion.		BBL
	The May Revision propos \$35.6 million in unspent I 84 funds, appropriated in Act of 2007, effective Jun	Proposition the Budget	
	These funds wee previous to provide grants for smal community drinking wate infrastructure improvement Reversion authority is nec- align actual and estimated expenditures and to maint	1 or system nts. cessary to l	

cumulative appropriations within the

authorized bond allocation.

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4265	Department of Public Health					
		2009	May			
Issue	Description	<b>Budget Act</b>	Revise	Comments		

## 4265-497 Department of Public Health-- Reversion of Breast Cancer Early Detection

## VOTE ONLY CALENDAR

#### 497 Reversion.

BBL

The May Revision proposes to revert unspent Breast Cancer Control Account funds, appropriated in the Budget Act of 2007, effective June 30, 2009. These funds were previously allocated to the Breast Cancer Early Detection Program. Reverting these unspent funds provides additional funding for the program on a one-time basis.

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4280	Managed Risk N	Medical Insurance	Board	
		2009	May	
Issue	Description	Budget Act	Revise	Comments
4280-	101-0001 and Various	Managed Risk Mee	dical Insura	ince Board
VOTE	ONLY PAGES 78 - 80			
502	May Revise Estimate for the Access for Infants and Mothers (AIM) Program			AIM is funded with Prop 99 and federal CHIP funds (that are a 2-1 match with state Prop 99 funds), and receives no General Fund.
	<ul> <li>The May Revise estimates a decrease \$85.6 million in total funds in the AIM program. This reflects the following:</li> <li>Caseload decrease of 547;</li> <li>A 5.7 percent average increase in provider rates;</li> <li>A 17 percent Prop 99 reduction as part of a \$60 million shift to Medi Cal (see item 599);</li> <li>A new provider payment methodology for Prop 99 savings \$28.5 million; and</li> <li>Offsetting decrease in federal function due to a decrease in state funds.</li> </ul>	1 - of		<ul> <li>The new provider payment methodology involves paying providers on a monthly basis, which replaces the current methodology which pays providers one up-front lump sum payment.</li> <li>This new proposed monthly payment methodology can be expected to reduce costs due to the fact that a percentage of pregnancies terminate prematurely or women voluntarily leave the program during their pregnancy.</li> <li>This estimate, including the \$28.5 million savings from the change in payment methodology, is payable from the following:</li> <li>Federal funds:</li> <li>4280-101-0890 -\$47,458,000</li> </ul>
	AIM provides health care to 13,656 pregnant women between 200 and 300 percent FPL. Once born, their babies enrolled in Healthy Families.			Prop 99: 4280-111-0232 -\$44,035,000 (Hosp. Services) 4280-111-0233 -\$7,951,000 (Physician Service) 4280-111-0236 \$18,543,000 (Unallocated)

Item 4280------ Health Pa

		2009	May	
Issue	Description	Budget Act	Revise	Comments
503	Decrease in County Health Initiative Matching Fund			The County Health Initiative Matching Fund allows counties to use county funding to receive federal matching dollars to provide health
	The May Revise estimates a lower caseload in this program			coverage for children between 250 and 300 percent of the federal poverty level and who
	and therefore a decrease in total funds of \$321,000 (county			meet federal eligibility criteria.
	funding of \$113,000).			MRMIB states that overall caseload has decreased by 239 individuals, including 90
	Since these county funds are matched with federal dollars,			individuals due to natural attrition and 149 individuals as a result of Santa Cruz County
	this will result in a decrease of \$208,000 in federal funds.			withdrawing from the program.
	(\$113,000 payable from Item			
	4280-103-3055 and \$208,000 payable from Item 4280-103- 0890)			

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	Managed Risk Mec	2009	May	
Issue	Description	Budget Act	Revise	Comments
596	Increase in Managed Care Penalty Fees for MRMIP			
	The May Revise reports an increase in funding for the MRMIP program from managed care penalties of \$274,000.			
	(\$274,000 is payable from Item 4280-112-3133)			

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4280	Managed Risk Medical Insurance Board					
		2009	May			
Issue	Description	<b>Budget Act</b>	Revise	Comments		

## **DISCUSSION ITEMS**

#### 4280-101-0001 Managed Risk Medical Insurance Board:

## **The Healthy Families Program**

#### HEALTHY FAMILIES PROGRAM OVERVIEW

The Healthy Families Program (HFP) is California's version of the federal Children's Health Insurance Program (CHIP) and was created in 1997-98. The HFP provides health, dental and vision coverage through managed care arrangements to children (up to age 19) in families with incomes up to 250 percent of the federal poverty level, who are *not* eligible for Medi-Cal but meet citizenship or immigration requirements. The HFP directly contracts with participating health, dental and vision care plans. Participation from these plans varies across the state but historically consumer choice has been available. Children in the HFP also have access to the California Children's Services (CCS) Program if they have a CCS-eligible medical condition. California receives a 66 percent federal match for each state dollar provided. Federal CHIP funding is an *"allotment,"* and as such, this program is not an entitlement. In addition to the federal allotment and State General Fund support, premium payments received from families for the enrollment of their children (i.e., subscribers) are used to offset expenditures. The Budget Act of 2008 contained several cost saving reforms to the HFP as follows:

**Premium Increases**: Effective February 1, 2009, the Managed Risk Medical Insurance Board (MRMIB), which oversees the program, began applying premium increases. For families with incomes between 150 and 200 percent of the federal poverty level (FPL), the premiums were increased from \$9 to \$12 per child per month. For families with incomes over 200 percent FPL, the premiums were increased from \$15 to \$17 per child per month. MRMIB reports seeing some families disenrolling due to insufficient or non-payment of premiums.

**Dental Cap**: Effective July 1, 2009, MRMIB will proceed with an annual benefit limit of \$1,500 for dental coverage. MRMIB estimates that about 5 percent of the HFP enrolled children *may* hit this limit in 2009-10.

**Rate Reduction**: Effective February 1, 2009, MRMIB implemented an overall 5 percent rate reduction for plans participating in the HFP. Three plans dropped HFP coverage in certain geographic regions because of the rate reduction, resulting in 81,000 children needing to change plans. This year, prior to the Governor proposing to eliminate the Healthy Families Program altogether, the MRMIB Board approved a rate increase for participating plans for 2009-10 and made this contingent on the availability of non-state funding.

In this year's initial May Revisions, the Governor proposed to reduce eligibility from 250 to 200 percent of the federal poverty level and to eliminate Certified Application Assistance. Subsequently, the Governor replaced these proposals with one proposal to fully eliminate the program. All of these proposals are outlined in the following pages of this agenda.

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4280	Managed Risk Me	dical Insurance	e Board	
		2009	May	
Issue	Description	Budget Act	Revise	Comments
501	Elimination of Healthy	403,900,000	-368,786,000	The Healthy Families Program is California's
	Families Program			federal "CHIP" program and receives a 66-34 federal-state match.
	The May Revise proposes to			
	eliminate the Healthy Families			This program provides health insurance, through
	Program for a total funds			private HMOs, to children up to 250 percent of
	reduction of \$1.018 billion			the federal poverty level (FPL). The February
	(\$368.8 million General Fund),			package included \$403.9 million General Fund
	and is payable as follows:			dollars for this program and assumed enrollment of 941,786 as of June 30, 2010. All 941,786
	4280-101-0001 -\$344,268,000			children would lose comprehensive health
	4280-102-0001 -\$24,518,000			coverage as a result of this program.
	Total GF -\$368,786,000			F
	4280-101-0236 -\$175,000			
	4280-104-0236 -\$729,000			
	Total Prop 99 -\$904,000			
	4280-101-0890 -\$606,608,000			
	4280-102-0890 -\$36,794,000			
	4280-104-0890 -\$1,354,000			
	Total FF -\$644,756,000			
	4280-602-0995 -\$3,695,000			
	Reimbursements			
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4280	Managed Risk Me	dical Insurance		
Issue	Description	2009 Budget Act	May Revise	Comments
	Reduces eligibility for the Healthy Families Program from 250 percent to 200 percent of the federal poverty level	403,900,000	-54,500,000	Of an estimated 941,786 enrollees, 240,276 are between 200 and 250 percent FPL and would lose coverage under this proposal. This program is supported by a 66 percent federal match.
	The May Revise proposes to reduce eligibility in the Healthy Families Program from 250 to 200 percent of the federal poverty level (FPL) for a reduction in total funds of \$163.5 million (\$54.5 million General Fund).			

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4280	Managed Risk Medical Insurance Board			
Issue	Description	2009 Budget Act	May Revise	Comments
	Elimination of Certified Application Assistance	2,700,000	-2,700,000	CAAs get paid \$50 for each assisted enrollment and an additional \$10 for using the online Health-e-app. Eliminating funding for CAAs
	The May Revise proposes to eliminate Certified Application Assistance for a reduction in total funds of \$8.1 million (\$2.7 million General Fund).			would result in an estimated reduction of approximately 56,000 enrollees in the Healthy Families Program.
	Certified Application Assistants (CAAs) work for community organizations and help families fill out the joint Medi- Cal/Healthy Families application.			

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4280	Managed Risk Me	edical Insurance	Board	
Issue	Description	2009 Budget Act	May Revise	Comments
4280-1	01-0001 Managed Risk Medi	ical Insurance Bo	ard:	Access for Infants and Mothers (AIM)
	AIM Program Coverage of Private Coverage High Deductibles			AIM is funded with Prop 99 and federal CHIP funds and receives no General Fund. Federal funds are only available for women who have no insurance at all. Out of a total caseload of
	The Legislative Analyst's Office (LAO) proposes covering high deductibles, rather than providing comprehensive coverage, for participants of the AIM program who have private insurance with high deductibles.			13,656, approximately 10 percent of participants have private insurance coverage but have such high deductibles that realistically they cannot afford to use their insurance to access prenatal care. Therefore, they are eligible for AIM under a state-only program. The LAO proposes the state pay the deductible rather than enrolling these women in AIM. In terms of precedent, the
	The LAO estimates annual savings of \$11 million in Proposition 99 funds.			state pays for private insurance premiums through the HIPP program, and the Administration is proposing a similar policy in the Genetically Handicapped Persons Program
	The Access for Infants and Mothers (AIM) program provides health care to pregnant women between 200 and 300 percent of the federal poverty level.			(GHPP).

		2009	May	
Issue	Description	Budget Act	Revise	Comments
599	Reduction in Proposition 99 funding for the Access for Infants and Mothers (AIM) Program - fund shift to Medi- Cal			AIM provides health care to 13,656 pregnant women between 200 and 300 percent of the federal poverty level. Once born, their babies are enrolled in Healthy Families. AIM is funded with Prop 99 and federal CHIP funds, and receives no General Fund.
	The May Revise reduces \$60 million in Proposition 99 funding from various state programs and shifts these funds to General Fund support of Medi-Cal.			receives no General Fund.
	This particular proposal reduces \$4.9 million in Prop 99 funds from the AIM program, which leads to a loss of \$7.8 million federal funds.			

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			2009	May	
Issue		Description	Budget Act	Revise	Comments
4280-1	01-0001	Managed Risk Me	edical Insurance Bo	ard:	Major Risk Medical Insurance Program (MRMIP)
595	support f Medical I (MRMIP Medi-Cal The May million in the MRM these func	n in Proposition 99 For the Major Risk Insurance Program P) - fund shift to I Revise reduces \$6.6 Prop 99 support for IP program and shift ds to General Fund f Medi-Cal.			MRMIP is supported by revenue from fees on managed care companies imposed by the State, Proposition 99 funds, and program participant premiums. There is no General Fund support for this program. MRMIP has 7,100 individuals and a waiting list of approximately 200-300 people. The Administration states that this reduction equates to a potential decrease in caseload of up to approximately 1,900 individuals.
	program f not have e coverage uninsurab health car to a "pre-e	s a health coverage for individuals who d employer-sponsored and are considered ble in the individual re market, usually du existing condition."	e		

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4300	Department of Developmental Services				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

## 4300-003-0001 Department of Developmental Services—State Developmental Centers

<u>Summary</u>. The State's Developmental Centers (DCs) are licensed and federally certified as Medi-Cal providers. They provide direct services which include the care and supervision of all residents on a 24-hour basis, supplemented with appropriate medical, health maintenance activities, assistance with activities of daily living and training.

The Department of Developmental Services (DDS) operates five DCs—Agnews (warm-shut down), Fairview, Lanterman, Porterville and Sonoma. Porterville is unique in that it provides forensic services in a secure setting. In addition, the DDS leases Sierra Vista, a 54-bed facility located in Yuba City and Canyon Springs, a 63-bed facility located in Cathedral City.

The population of the DCs has continued to decrease over time. The development of community services as an alternative to institutional care mirrors national trends that support integrated, community-based services. Implementation of the Coffelt Settlement agreement resulted in a transition of more than 2,320 persons between 1993 and 1998. This was accomplished by creating new community living arrangement, developing new assessment and individual service planning procedures. The U.S. Supreme Court decision in Olmstead (1999) stated that services should be provided in community settings when it has been determined that community placement is appropriate.

The May Revision proposes total expenditures of \$675.3 million (\$295.7 million General Fund) which reflects a reduction of \$14.2 million (decrease of \$74.7 million General Fund) for 2009-2010, as compared to the February Budget. This decrease reflects a reduction of 184 residents, primarily due to the Agnews Developmental Center closure, for a total of 2,220 residents. The May Revision also reflects the availability of the federal American Recovery and Reinvestment Act (ARRA) funds for the DCs at the enhanced federal fund rate of 61.59 percent which reduces General Fund support.

The DDS states the average cost for a resident living in a DC is \$299,000, with Sierra Vista being the most costly at \$318,000 per resident.

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4300	Department of Developmental Services				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

#### **VOTE ONLY CALENDER**

## 201 Reduction to Out-Patient Clinic at Agnews DC

The May Revision proposes to reduce by \$1.9 million (\$192,000 General Fund) to reflect a reduction in specific outpatient clinic services as the Agnews DC continues warmshutdown. This reduction reflects a decrease of 14 positions, which leaves 10 positions to continue to provide services.

The clinic would continue providing primary care, psychiatry, and dental services through the warm-shutdown.

(\$1,699,000 payable from Item 4300-503-0995.)

-192,000 State stature requires the DDS to operate a primary care clinic at Agnews DC until the DDS is no longer responsible for the property and it's declared surplus. This was done to provide clinical services to individuals residing in the community and to better utilize existing medical resources at Agnews for a temporary period.

Though all residents have been transitioned from Agnews (as of late April), the DDS notes that "warm-shut" activities need to occur, such as transferring medical records, furniture and other state resources as surplus and related functions. This warm-shut down is to utilize minimum staff and is expected to continue until the Department of General Services transfers possession and control of the property from the DDS. The DDS is obligated to properly maintain the property until such time as DGS transfers possession.

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Item 4300------ Health Page

4300	Department of Dev	velopmental S		
Issue	Description	2009 Budget Act	May Revise	Comments
DISCU	USSION ITEMS			
202 203 214	Adjustments for State Developmental Centers (DCs). The May Revision proposes a series of adjustments for the DCs. Key adjustments are as follows:		-73,767,000	The May Revision primarily reflects the effects of the Agnews DC closure, and receipt of the enhanced federa ARRA funds.
	<ol> <li>Decrease of \$12.3 million (\$6.3 million GF) to reflect a decrease of 184 residents and corresponding staff adjustments.</li> <li>Decrease of \$67.7 million (GF) to reflect the enhanced federal funds available from ARRA.</li> <li>Technical adjustment to restore Lottery Education Fund for state special schools. (Non-Budget Act Item, issue 205)</li> </ol>			
	(Reduce by \$218,000 Item 4300-004- 0001.) (\$73,464,000 payable from Item 4300-503-0995 for caseload and federal ARRA adjustments).			

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4300	Department of Developmental Services				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

#### 4300-101-0001 Department of Developmental Services—Community Services & Regional Centers

<u>Summary</u>. The DDS contracts with 21 Regional Centers (RC) (not-for-profit) which have designated catchment areas for service coverage throughout the state. The RCs are responsible for providing a series of services, including case management, intake and assessment, community resource development, and individual program planning assistance for consumers.

RCs also "purchase services" for consumers and their families from various approved vendors and coordinate consumer services with other public entities. Generally, RCs purchase services only if an individual does not have private insurance or they cannot refer an individual to so called "generic" services that are provided at the local level by the State, counties, school districts and other agencies (such as Medi-Cal and IHSS).

RCs purchase services such as: (1) residential care provided by Community Care Facilities; (2) support services for individuals in supported living arrangements; (3) Day Programs; (4) transportation; (5) respite; and (6) some health care, in addition to others.

Services and supports provided to individuals with developmental disabilities (consumers) are coordinated through the Individualized Program Plan (IPP). The IPP is prepared jointly by an interdisciplinary team. Services included in the consumer's IPP are considered to be entitlements (court ruling). To be eligible for services, the disability must begin before the consumer's 18th birthday, be expected to continue indefinitely, present a significant disability, and be attributable to certain medical conditions, such as mental retardation, autism and cerebral palsy.

The May Revision proposes total expenditures of \$3.933 billion (\$2.160 billion General Fund) which reflects a decrease of \$163.8 million (decrease of \$170.7 million General Fund) over the February Budget. These funds will be appropriated to serve 242,495 people with developmental disabilities living in the community.

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4300	Department of Developmental Services			
		2009	May	
Issue	Description	Budget Act	Revise	Comments

# **VOTE ONLY CALENDAR** (Pages 92 - 96 inclusive)

305	<b>Regional Centers:</b>	265,000,000	Proposition 1D would have allowed \$265
	Restore Funding for Early		million in funds obtained through Proposition
	Start Program.		10, Statutes of 1998California Children and Families First Trust Funds—to be used to
	The May Revision increases by		support the Early Start Program.
	\$265 million (GF) to reflect the		
	decision of the voters in not		The Early Start Program, administered by the
	approving Proposition 1D.		DDS through Regional Centers, provides coordinated early intervention services to infants and toddlers (aged 0 to 3 years) and their families with, or at-risk of, developmental delays
	(Reduce by \$265,000,000 Item 4300-101-3148.)		or disabilities.

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4300	Department of Developmental Services			
Issue	Description	2009 Budget Act	May Revise	Comments
207	Regional Centers: Baseline Purchase of Services. The May Revision increases by \$138.5 million (\$82.4 million GF) to reflect baseline caseload adjustments and service utilization, and the later implementation date of the Self Directed Services Program.		82,383,000	The DDS states that baseline expenditures are increasing primarily due to the increased utilization of services and some caseload adjustments.
	(Reduce Item 4300-103-0001 by \$1,175,000.) (\$57,048,000 payable from Item 4300-601- 0995). (Increase Item 4300- 101-0890 by \$268,000.)			

4300	Department of Developmental Services			
Issue	Description	2009 Budget Act	May Revise	Comments
209	<b>Regional Centers: Federal ARRA Offset for GF in Purchase of Services.</b>		-231,510,000	California will receive an increase of 11.59 percent under the federal ARRA for a total FMAP of 61.59 percent for the Medi-Cal Program for the 27-month period. Compliance
	The May Revision decreases by \$231.5 million (GF) to reflect the enhanced federal ARRA funds, including both the Federal Medicaid Assistance Participation (FMAP) funds and			with certain federal requirements must be met i order to receive the enhanced federal funds. The DDS administers the Home and Community-Based Waiver and receives federal FMAP funds through this Waiver.
	Early Start Program funds. (\$204,894,000 payable from Item 4300-601-0995). (Increase by \$26,616,000 Item 4300-101- 0890.)			The DDS will also receive an increase of \$26.6 million (federal funds) for the Early Start Program.

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4300 Issue	Department of Developmental Services			
	Description	2009 Budget Act	May Revise	Comments
210	<b>Regional Centers: Provide Funds for Medi-Cal Optional Services.</b>		8,226,000	Certain Medi-Cal Optional services were not included in the February Budget, including Adult Dental Services, psychologist services, incontinence creams and washes, podiatry,
	The May Revision increases by \$12 million (\$8.2 million GF) to			audiologist, Optical Labs, Opticians and others
	provide certain Medi-Cal			Without the availability these generic services,
	Optional services, such as Adult			Regional Centers will need to purchase them for
	Dental, for eligible individuals receiving Regional Center services.			eligible individuals receiving Regional Center services.

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Issue	Description	2009 Budget Act	May Revise	Comments
211 212	Regional Centers: Baseline Adjustments and Federal ARRA Offset for GF in Operations.		-38,620,000	The DDS budget provides funds for Regional Center "Operations" and for the "Purchase of Services".
	The May Revision adjusts baseline Regional Center's Operations to reflect the following:			Operations funds are used for intake and assessment, case management and service coordination, development of Individual Program Plans (IPPs), community resource development and administration.
	<ol> <li>Shifts \$35.9 million in expenditures to federal funds due to the enhanced federal ARRA funds.</li> </ol>			
	<ol> <li>Decreases expenditures by \$8.5 million (\$2.7 million GF) to reflect a series of baseline adjustments related to caseload and enrollment.</li> </ol>			
	(\$150,000 payable from Item 4300-101-0496.) (\$41,963,000 payable from Item 4300-601- 0995.)			

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4300	Department of Developmental Services					
		2009	May			
Issue	Description	<b>Budget Act</b>	Revise	Comments		

#### 4300-101-0001 Department of Developmental Services:

#### **DISCUSSION ISSUES**

208

Regional Centers: Plan to Reduce by \$100 million (GF) Reduction.

The May Revision includes the \$100 million (GF) reduction identified from February budget deliberations. The Workgroup Plan to obtain this reduction includes:

- 1. Transportation Reforms
- 2. Uniform Holiday Schedule
- 3. New program for seniors
- 4. Custom Endeavors Option
- 5. Maximizing Generic Resources in Supported Living
- 6. Amend Supported Living
- 7. Utilization of local Preschools
- 8. Early Start—private insurance
- 9. Early Start—restrict eligibility
- 10. Change respite services
- 11. Cap Operations one-time costs
- 12. Eliminate RC Triennial Review
- 13. Update Parental Fee
- 14. Consolidate Quality Assurance
- 15.Use Group Instruction-behavioral

## **Community Services & Regional Centers**

TBL In the February Budget, trailer bill directed DDS to submit a Plan to the Legislature to identify specific cost containment measures to achieve a reduction of \$100 million (General Fund) in services and administration. Since this time, a comprehensive Workgroup has been convening and has crafted comprehensive proposals to achieve this level of reduction during this fiscal crisis.

A total of 15 proposals were identified through this process and draft trailer bill language has been developed.

This Plan, including draft trailer bill language, was vetted during the Subcommittee process. The draft trailer bill language can soon be presented to the Conference Committee for adoption.

The total reduction is \$118.9 million (total funds). (\$19,800,000 payable from Item 4300-601-0995. Reduce Item 4300-101-0172 by \$900,000.)

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4300	Department of Developmental Services			
Issue	Description	2009 Budget Act	May Revise	Comments
213	<b>Regional Centers:</b> <b>Additional Reduction of \$234</b> <b>million (GF) Proposed.</b>		-234,000,000 TBL	The DDS is continuing discussions using the expertise of the members of the Workgroup. It is the intent of the DDS to continue to use this consensus building process to identify addition
	The May Revision proposes an additional reduction of \$234			cost-containment proposals across the system.
	million GF) to services provided through the Regional Centers.			It is very likely that most of these additional proposals will require trailer bill changes, and some may involve adjustments to the
	The Administration's May Revision does not provide specific proposals for this additional reduction, and instead, intends to use the			Developmental Centers.
	expertise of the Workgroup to craft proposals for the			
	Conference Committee to consider.			

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4300	Department of Developmental Services					
		2009	May			
Issue	Description	<b>Budget Act</b>	Revise	Comments		

## 4300-101-0001 Department of Developmental Services—Community Services & Regional Centers

<b>CONFORMING ISSUES</b>	(Issues to conform	to actions taken	in other areas.)
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216	Impacts from Other Department Reductions to Services (Generics) Used by Consumers in DDS.	37,000,000	(These issues will conform to issues in Item 5180, DSS, and issues in Item 4260, DHCS.)
	(Issues will conform to Item 5180, DSS, and Item 4260, DHCS.)		Generally, Regional Centers purchase services only if an eligible individual does not have private insurance or
	<ul> <li>The May Revision increases by \$47.1 million (\$37 million GF) to reflect the impact to DDS of other department's proposed reductions to services, including:</li> <li>1. \$4.8 million (\$4 million GF) to limit IHSS services to most functionally impaired.</li> </ul>	they cannot refer an individual to so called "ge services that are provided at the local level by counties, school districts and other agencies (s IHSS). When these generic services are not av Regional Centers would need to purchase then	they cannot refer an individual to so called "generic" services that are provided at the local level by the State, counties, school districts and other agencies (such as IHSS). When these generic services are not available, Regional Centers would need to purchase them from various vendors. Therefore, the DDS budget would need to be increased.
	<ol> <li>\$20.4 million (\$12.2 million GF) by reducing SSI/SSP grants to the federal minimum.</li> </ol>		
	3. \$15.4 million (GF) from IHSS cost containment.		
	4. \$6.5 million (\$5.4 million GF) by reducing Adult Day Health.		
	(\$10,100,000 payable from Item 4300-601- 0995)		

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4300	Department of Developmental Services			
Issue	Description	2009 Budget Act	May Revise	Comments
217	Restore General Fund in TANF.		42,000,000	(This issue will conform to Item 5180, DSS.)
	(This issue will conform to Item 5180, DSS.)			This is a fund shift to account for the proposed elimination of CalWORKS within the Department of Social Services (DSS). Federal TANF grant funds have been used for several
	The May Revision increases by \$42 million (GF) to backfill for the loss of funds provided through the Temporary Assistance for Needy Families			years as an offset for General Fund support within the DDS.
	(TANF) federal grant funds due to the proposed elimination of CalWORKS within the DSS.			

(\$42,000,000 payable from Item 4300-601-995.)

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4440	Department of Me	ental Health		
Issue	Description	2009 Budget Act	May Revise	Comments
4440-	Various Department of Me	ntal Health		
VOTE	ONLY CALENDAR—Pages 101 - 105	inclusive		
280 & 281	<ul> <li>Additional Federal Funds: Projects for Assistance in Transition from Homelessness (PATH).</li> <li>The May Revision proposes an increase of \$966,000 (federal funds) to reflect additional federal PATH grant funds.</li> <li>Of this amount, \$984,000 would be allocated to counties and \$18,000 would be used to support State administrative costs.</li> <li>(Increase Item 4440-101-0890 by \$966,000, and Item 440-001- 0890 by \$18,000.)</li> </ul>			California began receiving federal PATH grants in 1992 and has allocated most of the funds to counties for services to individuals with mental illness. Funds can be used for housing services, service coordination, alcohol and drug treatment, outreach, community mental health services, supportive services in residential settings and related functions. Adoption of the May Revision would provide a total of \$8.5 million (federal funds) for PATH in 2009-10.

Item 4440------ Health Page 101 -

4440	Department of Mo	ental Health		
Issue	Description	2009 Budget Act	May Revise	Comments
282	Additional Federal Funds: Substance Abuse & Mental Health Services Grant.		268,000 (federal funds)	These federal block grant funds are allocated to counties by the DMH. The DMH maintains oversight of these funds through annual reviews of county applications, and through program
	The May Revision proposes an increase of \$268,000 (federal			performance and peer review activities. The funds support more than 160 projects statewide.
	funds) in Substance Abuse and			
	Mental Health Services Administration Community			Approval of the May Revision would provide a total of \$55.4 million (federal funds) for efforts
	Services grant funds. This increase is to be allocated to			pertaining to dual diagnosis and diverse mental health treatment services.
	counties to provide mental			nearm treatment services.
	health services to adults and			
	children with serious emotional disturbances.			
	(Increase Item 4440-101-0890 by \$268,000.)			

Item 4440------ Health Page 102 -

4440	Department of Me	ental Health		
Issue	Description	2009 Budget Act	May Revise	Comments
300	Technical Adjustment for Lottery Education Fund.		138,000 (Lottery)	
	The May Revision proposes a technical adjustment to reflect an increase of \$138,000 (Lottery Education Fund) for certain education services provided in the State Hospitals.			
	This technical adjustment is needed to reflect the denial of the Lottery Modernization Act.			
	(Increase Item 4440-511-0814 by \$138,000.) (Decrease Item 4440- 511-0001 by \$153,000 as a Non- Budget Act Item.)			

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4440	Department of Mental Health			
Issue	Description	2009 Budget Act	May Revise	Comments
Fee	Licensing and Certification Fee Increase. The May Revision proposes to increase licensing and certification fees paid by Psychiatric Health Facilities (PHF) and Mental Health Rehabilitation Centers (MHRCs). The DMH states that this 18 percent fee increase would generate ongoing additional revenues in the amount of \$63,000 annually. The DMH contends the fee increase is necessary to meet statutory obligations for licensing, investigation responsibilities, criminal background clearance activities, and health and safety. (Increase Item 4440-001-3099 by \$63,000.)		63,000 (fee revenue)	<ul> <li>The DMH is responsible for assuring compliance with laws related to facility licensing and program certification (required by federal law) of a range of 24-hour psychiatric and rehabilitation care facilities. In addition, DMH conducts investigations of incidents and unusual occurrences in facilities.</li> <li>Psychiatric Health Facilities (PHF) are licensed by the DMH to provide in-patient services to people with acute major mental disorders. There are 21 licensed PHFs with a total of 450 beds but only eleven are charged licensure fees. Licensure fees are waived for any facility operated by a local hospital district, city or county. In the May Revision, the eleven PHFs would have their fees increased by \$480 per facility (total fees would be \$3,200 for 16-bed facilities).</li> <li>Mental Health Rehabilitation Centers (MHRCs) provide intensive support and rehabilitation services to assist persons, 18 years and older, to develop skills to become self-sufficient. There are twenty MHRCs and their fees would be increased from \$170 per bed to \$200 per bed.</li> </ul>

4440	Department of Me	2009	May	
Issue	Description	Budget Act	Revise	Comments
250	Technical Adjustments for the		830,000	The San Mateo Mental Health Plan is
&	San Mateo Pharmacy and		(134,000 GF)	responsible for pharmacy services prescribed by
251	Laboratory Program.			its psychiatrists to treat mental illness and for related laboratory services when these services
	The May Revision proposes a			were carved out of the contract between the
	net increase of \$830,000			Department of Health Care Services and the
	(\$134,000 GF) to reflect			Health Plan of San Mateo in 1999.
	adjustments to pharmacy and			
	laboratory claims, an increase in			Adoption of the May Revision would provide a
	clients, and adjustments to			total of \$3.2 million (total funds) for this
	reflect enhanced federal funds			program that serves individuals with severe
	under the federal American			mental illness.
	Recovery and Reinvestment Act			
	(ARRA).			
	(Increase Item 4440-101-0001			
	by \$134,000.) (\$696,000			
	payable from Item 4440-601-			
	0995.)			

Item 4440------ Health Page 105 -

4440	Department of Mental Health				
		2009	May		
Issue	Description	Budget Act	Revise	Comments	

## 4440-011-0001 Department of Mental Health—State Hospitals

<u>Summary.</u> The February Budget appropriates \$1.268 billion (\$1.175 billion General Fund) for the State Hospital system, including operation of five State Hospitals—Atascadero, Metropolitan, Napa, Patton, and Coalinga—and two acute psychiatric programs at the California Medical Facility in Vacaville, and Salinas Valley State Prison. Patients admitted to the State Hospitals are generally either civilly committed, or judicially committed. County Mental Health Plans contract with the DMH to purchase beds, when applicable, for civilly committed patients. Counties reimburse the DMH for these beds using county realignment funds. Generally, reimbursement under federal Medicaid law (Medi-Cal) is not available for State Hospital services.

Judicially committed patients are treated solely using State General Fund support. About 95 percent of the patients are judicially committed. Judicially committed patients include individuals who are classified as: (1) Sexually Violent Predators; (2) Mentally Disordered Offenders; (3) Not Guilty by Reason of Insanity; (4) Incompetent to Stand Trial; (5) other miscellaneous categories. Under *Coleman v. Schwarzenegger*, patients must be accepted by the DMH for treatment as required by the federal court. Generally under this arrangement, the DMH must have State Hospital beds available for these California Department of Corrections and Rehabilitation (CDCR) patients as required by the Special Master. If a DMH bed is not available, the inmate remains with the CDCR and receives mental health treatment by the CDCR.

The May Revision proposes a current-year reduction of \$39.2 million (\$28.9 million General Fund) due to a reduction of 180 patients and related technical adjustments for a revised appropriation of \$1.214 billion (\$1.131 billion General Fund) for 2008-09.

The May Revision for 2009-10 proposes expenditures of \$1.274 billion (\$1.90 billion General Fund) for a *net* increase of \$5 million (General Fund) over the February appropriation for the budget year. Most of this adjustment is due to two changes, a lower project of the patient population as compared to January, and a \$25 million (General Fund) increase due to the *Coleman v. Schwarzenegger*. The patient population is estimated to be 6,202 patients.

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		Department of	2009	May	
Issue		Description	Budget Act	Revise	Comments
4440-	011-0001	Department of I	Mental Health—S	tate Hospitals	5
DISCU	USSION IS	SUES			
221 & 222		aseload, Staffing an Adjustments.	nd	-7,080,000	The May Revision typically proposes adjustments to patient population estimates, corresponding staffing ratios and applicable operating expenses.
	\$15.6 millio the State Ho	evision reduces by a net on (\$7.1 million GF) for ospitals to reflect as follows:			The May Revision estimates a total patient population of 6,202, including the psychiatric programs at Vacaville and Salinas.
		rease of 113 judicially ted patients.			
	2. Decreas patients	e of 71 civil commitme	nt		
	populati	nent for current-year ion decrease which affect line staffing ratio for ).	cts		
		adjustments to reflect staffing needs related to alation.	)		
		) payable from Item 444 which are county lents.)	40-		

Department of Mental Health				
Description	2009 Budget Act	May Revise	Comments	
<ul> <li>Coleman v. Schwarzenegger Bed Capacity Options.</li> <li>The May Revision proposes an increase of \$25.3 million (GF) to address four short-term proposals to meet immediate "Coleman" needs of 162 beds, mainly at the acute- psychiatric and Intermediate Care levels.</li> <li>The \$25.3 million is for 250 positions, including clinical staff and security personnel, to provide mental health services and security over the course of the year.</li> <li>It should be noted that the DMH assumes full implementation of this plan within 12 months.</li> <li>The DMH states that the CDCR is responsible for any and all physical plan modifications that may be required in this bed expansion plan.</li> </ul>	Budget Act	25,325,000		
	Description Coleman v. Schwarzenegger Bed Capacity Options. The May Revision proposes an increase of \$25.3 million (GF) to address four short-term proposals to meet immediate "Coleman" needs of 162 beds, mainly at the acute- psychiatric and Intermediate Care levels. The \$25.3 million is for 250 positions, including clinical staff and security personnel, to provide mental health services and security over the course of the year. It should be noted that the DMH assumes full implementation of this plan within 12 months. The DMH states that the CDCR is responsible for any and all physical plan modifications that may be required in this bed expansion plan. It is unknown at this time if any	Description2009 Budget ActColeman v. Schwarzenegger Bed Capacity Options.The May Revision proposes an increase of \$25.3 million (GF) to address four short-term proposals to meet immediate "Coleman" needs of 162 beds, mainly at the acute- psychiatric and Intermediate Care levels.The \$25.3 million is for 250 positions, including clinical staff and security personnel, to provide mental health services and security over the course of the year.It should be noted that the DMH assumes full implementation of this plan within 12 months.The DMH states that the CDCR is responsible for any and all physical plan modifications that may be required in this bed expansion plan. It is unknown at this time if any	2009May Budget ActDescriptionBudget ActReviseColeman v. Schwarzenegger Bed Capacity Options.25,325,000The May Revision proposes an increase of \$25.3 million (GF) to address four short-term proposals to meet immediate "Coleman" needs of 162 beds, mainly at the acute- psychiatric and Intermediate Care levels.25,325,000The \$25.3 million is for 250 positions, including clinical staff and security personnel, to provide mental health services and security over the course of the year.1It should be noted that the DMH assumes full implementation of this plan within 12 months.1The DMH states that the CDCR is responsible for any and all physical plan modifications that may be required in this bed expansion plan.2009 x009 x009 x009 x009	

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4440	Department of Me	ental Health		
Issue	Description	2009 Budget Act	May Revise	Comments
4440-1	01-0001 Department of Me	ntal Health—C	ommunity-Ba	ased Mental Health Services
230 231 232 233 235 & 299	<ul> <li>Early &amp; Periodic Screening, Diagnosis and Treatment Program (EPSDT) for 2009-10.</li> <li>The May Revision proposes to: <ol> <li>Reduce by \$53.4 million (GF) to reflect elimination of State support for county programs developed using Mental Health Services Act (MHSA) funds that DMH contends increased services within EPSDT.</li> <li>Increase by \$226.7 million (GF) to reflect the lack of passage of Proposition 1E and use of Mental Health Services Act Funds.</li> <li>Increase by \$19 million (GF) to reflect court order (Emily Q.) requiring DMH to implement a nine point plan regarding certain services.</li> <li>Decrease by \$4.9 million (GF) to reflect revised caseload and expenditures.</li> <li>Decrease of \$122.1 million (GF) to reflect enhanced federal funds under the federal ARRA.</li> </ol> </li> <li>Make technical adjustments to reimbursements for above actions.</li> </ul>		65,252,000	EPSDT provides mental health services to adolescents under age 21 who are diagnosed with severe emotional disturbance. It is federally mandated and provides mental health services that are medically necessary. Several settlement agreements have further defined the mandate for services. Cost-containment measures have been enacted over several years, including increased DMH monitoring and establishment of performance improvement measures. The Special Master for the Emily Q. Settlement has a nine-point plan which the DMH and County MHPs are required to implement per a December agreement. The reduction of \$53.4 million (GF) is the amount the DMH attributes to expenditures within the EPSDT that are related to new county programs established using MHSA Funds. About \$28 million of this amount the DMH states is due to new programs from 2007-08 and 2008-09 and the remaining amount of \$25.4 million is baseline costs attributed to MHSA children's programs. Adoption of the May Revision would provide a total of \$1,038,886,000 (\$364.8 million General Fund and \$674.1 million federal reimbursements) for the EPSDT. This reflects a reduction of \$14.6 million (General Fund) as compared to the current year.

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4440	Department of Me	ental Health		
Issue	Description	2009 Budget Act	May Revise	Comments
234	Prior Year Cost Settlement Claims for EPSDT. The May Revision proposes an increase of \$34.9 million (\$15.8 million GF) for the DMH to reimburse prior year cost settlement claims for the EPSDT Program.		15,796,000	The DMH and County Mental Health Plans have a cost settlement process which is used to complete claims from prior years.

(\$19,101,000 payable from Item 4440-101-0890.)

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4440	Department of Me	2009		
Issue	Description	2009 Budget Act	May Revise	Comments
260	Adjust Healthy Families Program for CHIRPA.		-704,000	The enabling Healthy Families Program statute linked the insurance plan benefits with a supplemental program to refer children who have been diagnosed as being seriously emotionally disturbed (SED).
	The May Revision provides an increase of \$1.4 million (federal funds) to reflect the enactment of the federal Children's Health Insurance Program Reauthorization (CHIRPA) of 2009. This action results in a reduction of \$704,000 (GF)			The supplemental mental health services provided to Healthy Families children who are SED can be billed by County Mental Health Plans to the state for a federal match (Children's Health Insurance Reauthorization Ac funds at a 65 percent match). County Mental Health Plans use County Realignment Funds for this purpose.
	Among other things, CHIRPA provides states the option to obtain federal funds for legal immigrant adolescents (under age 20) residing in the U.S. for less than five years. As such, no General Fund support is needed for these supplemental mental health services provided to Healthy Families Children when applicable. County funds are used to obtain the federal match.			State General Fund support was also used in this program for legal immigrant children residing in the U. for less than five years. However, with the federal CHIRPA, State General Fund support is no longer needed since a federal match is now provided.
	(This May Revision proposal is applicable if program not eliminated.)			
	(\$1,406,000 payable from Item 4440-601-0995.)			

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Issue	Description	2009 Budget Act	May Revise		Comments
261	Proposal to Eliminate Healthy Families Program Services.			0	(This will conform to Issue 501, Item 4280-101- 0001, Managed Risk Medical Insurance Board.)
	(This will conform to Issue 501, Item 4280-101-0001.)				
	The May Revision proposes to eliminate the Healthy Families Program, including funding for supplemental mental health services.				
	(Decrease Reimbursements in Item 4440-101-0001 as transferred from the Managed Risk Medical Insurance Board.)				

4440	Department of Me	ental Health		
Issue	Description	2009 Budget Act	May Revise	Comments
270	Proposal to Eliminate the Caregiver Resource Centers Program.		-10,547,000	The DMH allocates funds to eleven Caregiver Resource Centers (CRCs). CRCs provide services and supports to caregivers of family members with a cognitive impairment to enable
	The May Revision proposes to eliminate all State General Fund support for the Caregiver Resource Centers for a reduction of \$10.5 million (GF).			those adults to remain in their homes for as long as possible. Some of the assistance provided includes respite care, consultation and care planning, counseling and support planning groups, education and training, and legal and financial assistance. The DMH states that the availability of this family assistance helps to delay if not eliminate the admission of family members to long-term care institutions.
				CRCs also receive some funding from other sources, including some portion of federal funds.

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4440	Department of Mental Health				
Issue	Description	2009 Budget Act	May Revise	Comments	
4440-′	103-0001 Department of Me	ental Health—N	Mental Health	Managed Care Program	
240 241 & 242	<ul> <li>Restrict State Funding to Federally Required Services.</li> <li>The May Revision proposes three changes, including elimination of State support for mental health services other than federally required inpatient hospitalization and medication services. The proposals are as follows:</li> <li>Eliminate State support for mental health services other than federally required inpatient hospitalization and medication services for a reduction of \$166.6 million (\$64 million GF). No changes to the existing federal Waiver are necessary.</li> <li>Provide an increase of \$9.2 million (\$4.1 million GF) for increases to patient caseload and technical adjustments.</li> <li>Adjustment to recognize increased federal funds as provided in ARRA for a reduction of \$53.5 million GF, and a corresponding increase in federal funds.</li> </ul>		-113,380,000	<ul> <li>Under Mental Health Managed Care, psychiatric inpatient hospital services and outpatient specialty mental health services are the responsibility of County Mental Health Plans (County MHP). This program operates under a federal Medicaid Waiver. Medi-Cal recipients must obtain their mental health services through the counties. The DMH is responsible for oversight of the counties and administration of the federal Waiver, along with the DHCS.</li> <li>County MHPs use county realignment funds (Mental Health Services Account) to obtain federal fund reimbursement where applicable. An annual State General Fund allocation is also provided and is updated to reflect some adjustments as contained in state statute, such as for caseload. The State's allocation is contingent upon appropriation through the annual Budget Act.</li> <li>The DMH states that under federal Medicaid requirements, inpatient hospitalization and medications are entitled services for Medi-Cal enrollees, whereas other outpatient mental health services (non-hospital) that were not federally reimbursable. The DMH notes that County MHPs can choose to provide these services on their own.</li> </ul>	

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4440	Department of Mental Health			
Issue	Description	2009 Budget Act	May Revise	Comments
4440- <sup>,</sup>	104-0001 Department of Me	ental Health—	AB 3632 Servi	ces & Mandates
271	Defer AB 3632 Mandate to Counties. The May Revision defers 50 percent of the State's payment for county claims for providing mental health services to students with serious emotional disturbances who are enrolled in special education for a reduction of \$52 million (General Fund). Budget Bill Language requires that first priority of these funds be used to offset the mandate reimbursement claims for 2006-07. Remaining funds may be used to		-52,000,000 BBL	Federal law requires that children with special education needs are to receive services to benefit from a free and appropriate public education. Among other things, these services include mental health services. Assembly Bill 3632, Statutes of 1984, shifted responsibility for providing mental health treatment services to special education pupils from Local Education Agencies to County Mental Health Plans. However, appropriate funding was not shifted to countie for this purpose at the time. Presently the State reimburses approved claims submitted by County Mental Health Plans through the State Mandate process.
	offset the mandate for 2007-08, 2008- 09, and 2009-10. The February Budget appropriated a total of \$104 million (General Fund) for approved claims from County Mental Health Plans for this purpose.			Adoption of the May Revision would appropriate a total of \$52 million (General Fund) for AB 3632 claims as noted, versus \$104 million (General Fund) as provided i the February Budget.

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4440 Issue		Aental Health 2009 Budget Act	May	Comments
	Description		Revise	
4440-	001-0001 Department of Me	ental Health— S	State Support	
223	Decrease in Evaluations and Court Testimony in Sex Offender Commitment Program. The May Revision proposes a		-5,281,000 GF	Existing state statute requires the Department of Mental Health to perform psychological evaluations on inmates referred from the California Department of Corrections and Rehabilitation through the Board of Parole Hearings who meet screening criteria as potential Sexually Violer Predators (SVP).
	decrease of \$5.3 million (GF) to reflect lower than projected expenditures for evaluations to identify Sexually Violent Predators and related court testimony.			A total of \$30.3 million (General Fund) is appropriated in the February Budget. Adoption of the May Revision request would provide a total appropriation of \$25 million (GF), or about \$5.3 million less.
	Specifically, mid-year caseload adjustments project year-end expenditures to be less than initially estimated.			The LAO has raised issues regarding the proposed savings level and believes that an additional reduction o \$6 million (GF) can be achieved (i.e., \$3 million current year and \$3 million budget year.)
	(Reduce Item 4440-001-0001 by \$5,281,000.)			

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