# **A**GENDA

## ASSEMBLY BUDGET SUBCOMMITTEE NO. 1 ON HEALTH AND HUMAN SERVICES

ASSEMBLYMEMBER ELOISE GÓMEZ REYES, ACTING CHAIR

## Monday, May 13, 2019 2:30 P.M. or Upon Adjournment of Session – State Capitol, Room 4202

(PLEASE CONSULT THE DAILY FILE FOR ANY POSSIBLE CHANGES.)

ITEMS TO	BE HEARD					
ITEM	DESCRIPTION	PAGE				
	GOVERNOR'S MAY REVISION FOR HUMAN SERVICES ISSUES					
0530	HEALTH AND HUMAN SERVICES AGENCY (HHSA)	1				
ISSUE 1	GOVERNOR'S MAY REVISION ADJUSTMENTS FOR HHSA					
4170	CALIFORNIA DEPARTMENT OF AGING (CDA)					
ISSUE 2	GOVERNOR'S MAY REVISION ADJUSTMENTS FOR CDA 3					
5160	DEPARTMENT OF REHABILITATION (DOR)	4				
ISSUE 3	GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DOR 4					
5175	DEPARTMENT OF CHILD SUPPORT SERVICES (DCSS)	5				
ISSUE 4	GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DCSS	5				
4300	DEPARTMENT OF DEVELOPMENTAL SERVICES (DDS)	6				
ISSUE 5	GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DDS	6				
ISSUE 6	GOVERNOR'S MAY REVISION TRAILER BILL PROPOSALS FOR DDS	9				
5180	DEPARTMENT OF SOCIAL SERVICES (DSS)	10				
ISSUE 7	GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DSS	10				
ISSUE 8	GOVERNOR'S MAY REVISION TRAILER BILL PROPOSALS FOR DSS	18				

## ITEMS TO BE HEARD

## 0530 HEALTH AND HUMAN SERVICES AGENCY (HHSA)

#### ISSUE 1: GOVERNOR'S MAY REVISION ADJUSTMENTS FOR HHSA

### **PANEL**

- Representative, Health and Human Services Agency
  - Please present briefly on the requests for funding, positions, language, and any other critical content for HHSA in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

#### **GOVERNOR'S MAY REVISION PROPOSALS**

# Amendment to Budget Bill Items 0530-001-0001 and 0530-001-9745, Support, Health and Human Services Agency

**State Verification Hub Activities (Issue 405)** — It is requested that Item 0530-001-9745 be increased by \$747,000 on a two-year limited-term basis to support 1 position and consultant services to begin planning activities for a State Verification Hub to enhance eligibility verifications in public assistance programs. See related Issue 405 in the Department of Health Care Services and the Department of Social Services Finance Letters.

**Staffing for Key Leadership Positions (Issue 406)** — It is requested that Item 0530-001-0001 be increased by \$2,571,000 and 9 positions to provide staffing resources for the recently established Office of the Surgeon General, the Deputy Secretary for Early Childhood Development, and the Deputy Secretary for Behavioral Health within the Health and Human Services Agency. These new appointments will be integral to advancing the Governor's health and human services agenda. In addition, the requested funds will support an Assistant Secretary position currently funded by the Department of State Hospitals. See related Issue 402 in the Department of State Hospitals Finance Letter.

**Staffing Resources for the Reorganization of the Office of the Secretary (Issue 407)** — It is requested that Item 0530-001-0001 be increased by \$873,000 and 6 positions to support a proposed reorganization of the California Health and Human Services Agency. The Agency has taken on a growing number of new projects under the Governor, such as the Alzheimer's Task Force, the Master Plan on Aging, and the Single-Payer Commission. These resources will enable the Agency to implement the Governor's vision for health and human services programs.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

# **Staff Recommendation:**

## 4170 CALIFORNIA DEPARTMENT OF AGING (CDA)

#### ISSUE 2: GOVERNOR'S MAY REVISION ADJUSTMENTS FOR CDA

## **PANEL**

- Representative, California Department of Aging
  - Please present briefly on the requests for funding, positions, language, and any other critical content for CDA in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

### **GOVERNOR'S MAY REVISION PROPOSALS**

## Amendment to Budget Bill Item 4170-102-0942, Local Assistance, Department of Aging

It is requested that Item 4170-102-0942 be increased by \$1 million to provide additional one-time funding to local Long-Term Care Ombudsman programs, pursuant to Provisions 1 and 4 of Item 4265-002-0942, Budget Act of 2018.

The 2018 Budget Act includes provisional language that allows the Department of Finance to augment Item 4170-102-0942 by up to \$1 million if the fiscal year 2018-19 ending fund balance of the State Health Facilities Citation Penalties Account is projected to exceed \$6 million. The Department of Finance currently projects the 2018-19 ending fund balance to be approximately \$9.9 million.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

_		-							4 .	
•	ナつナ		_	$\sim$	m	m	nη	~	atic	m.
	ıaı							.,,	71.11	<i>)</i>

#### 5160 DEPARTMENT OF REHABILITATION

#### ISSUE 3: GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DOR

### **PANEL**

- Representative, Department of Rehabilitation
  - Please present briefly on the requests for funding, positions, language, and any other critical content for DOR in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

### GOVERNOR'S MAY REVISION PROPOSALS

## Amendment to Budget Bill Item 5160-001-0001, Support, Department of Rehabilitation

It is requested that Item 5160-001-0001 be increased by \$1,317,000 to reflect a two-year limited-term provider rate increase for supported employment services, effective January 1, 2020. This adjustment aligns Vocational Rehabilitation program provider rates with those of the Department of Developmental Services for this service category.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

#### Staff Recommendation:

## 5175 DEPARTMENT OF CHILD SUPPORT SERVICES (DCSS)

### ISSUE 4: GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DCSS

#### **PANEL**

- Representative, Department of Child Support Services
  - ➤ Please present briefly on the requests for funding, positions, language, and any other critical content for DCSS in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

### **GOVERNOR'S MAY REVISION PROPOSALS**

Amendment to Budget Bill Items 5175-101-0890 and 5175-101-8004, Local Assistance, Department of Child Support Services

It is requested that Item 5175-101-0890 be increased by \$2,636,000 and Item 5175-101-8004 be decreased by \$2,636,000 to reflect revised forecasts of child support collections.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

## **Staff Recommendation:**

## 4300 DEPARTMENT OF DEVELOPMENTAL SERVICES (DDS)

#### ISSUE 5: GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DDS

#### **PANEL**

- Representative, Department of Developmental Services
  - ➤ Please present briefly on the requests for funding, positions, language, and any other critical content for DDS in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

### **GOVERNOR'S MAY REVISION PROPOSALS**

Amendment to Budget Bill Item 4300-001-0001 and Reimbursements, Support, and Items 4300-101-0001, 4300-101-0890, and Reimbursements, Local Assistance, Department of Developmental Services

## Headquarters

Relocation to the Clifford L. Allenby Building (Issue 410 BCP) — It is requested that Item 4300-001-0001 be increased by \$3,401,000 and 1 position to fund the services and equipment necessary to relocate the Department of Developmental Services (DDS) headquarters to the new Clifford L. Allenby building. See related issue in the Department of State Hospitals Finance Letter (Issue 077). Provisional language is requested to effectuate this proposal (see below).

Add the following provision to Item 4300-001-0001:

8. Notwithstanding any other law, contracts entered into or amended for document imaging or archival services related to the relocation of the Department's headquarters shall be exempt from the requirements of Article 4 (commencing with Section 19130) of Chapter 5 of Part 2 of Division 5 of Title 2 of the Government Code, and from the Public Contract Code and the State Contracting Manual, and shall not be subject to the approval of the Department of General Services.

Add the following provision to Item 4440-011-0001:

11. Notwithstanding any other law, contracts entered into or amended for document imaging or archival services related to the relocation of the department's headquarters shall be exempt from the requirements of Article 4 (commencing with Section 19130) of Chapter 5 of Part 2 of Division 5 of Title 2 of the Government Code, and from the Public Contract Code and the State Contracting Manual, and shall not be subject to the approval of the Department of General Services.

## **Developmental Centers**

**Porterville Stabilization Training Assistance and Reintegration Facilities (Issue 404)** — It is requested that Item 4300-001-0001 be increased by \$4,710,000 and reimbursements be increased by \$1,177,000 to operate two Stabilization, Training, Assistance, and Reintegration (STAR) homes at the Porterville Developmental Center General Treatment Area. This one-time augmentation provides interim acute crisis stabilization services pending the completion of the Central Valley STAR homes in fiscal year 2020-21.

**Population and Staffing Adjustment (Issue 405)** — It is requested that Item 4300-001-0001 be increased by \$11,654,000 and 20.2 positions and reimbursements be decreased by \$9,287,000 for the operation of one additional intermediate care facility at the Fairview Developmental Center and continued operation of all intermediate care facilities until December 31, 2019.

## **Regional Centers**

**Early Start Co-Payments (Issue 406)** — It is requested that Item 4300-101-0001 be increased by \$1 million. As a condition of federal Early Start grant funding, DDS must ensure that insured families are not disproportionately charged more than uninsured families for early intervention services. Currently, some privately insured families pay out-of-pocket copayments while regional centers cover all early intervention service costs for uninsured families. These changes enable regional centers to make co-payments on behalf of privately insured families in order to comply with federal requirements. Trailer bill language is requested to effectuate this proposal.

**Family Home Agency Oversight (Issue 407)** — It is requested that Item 4300-101-0001 be increased by \$1.1 million and reimbursements be increased by \$519,000. These funds will enable regional centers to expand Family Home Agency monitoring of individuals who transition out of high-cost models of care into more cost-effective, less restrictive settings.

**Specialized Home Monitors (Issue 408)** — It is requested that Item 4300-101-0001 be increased by \$207,000 and reimbursements be increased by \$99,000. This is a technical salary adjustment for regional center Board Certified Behavioral Analyst positions proposed in the Governor's Budget.

Caseload and Utilization Adjustment (Issue 409) — It is requested that Item 4300-101-0001 be increased by \$90,038,000, and reimbursements be increased by \$44,054,000, and Item 4300-101-0890 be decreased by \$696,000. These changes reflect updated expenditures in caseload-driven operations and purchase of service costs.

**Provider Rate Adjustment (Issue 410 ECP)** — It is requested that Item 4300-001-0001 be increased by \$2.5 million and 4 positions, Item 4300-101-0001 be increased by \$101,183,000, and reimbursements be increased by \$66,950,000. These adjustments reflect a two-year limited-term provider rate increase, effective January 1, 2020, and resources necessary for the implementation of regional center accountability and oversight reform measures.

**Uniform Holiday Schedule Suspension (Issue 411)** — It is requested that Item 4300-101-0001 be increased by \$30.1 million and reimbursements be increased by \$20.2 million to suspend the implementation of the Uniform Holiday Schedule. Provisional language is requested to effectuate this proposal. The May Revision proposes to continue the suspension through December 31, 2021.

**Best Buddies (Issue 412)** — It is requested that Item 4300-101-0001 be increased by \$500,000. This adjustment supports Best Buddies' delivery of peer-to-peer mentoring and supported employment services.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

#### Staff Recommendation:

#### ISSUE 6: GOVERNOR'S MAY REVISION TRAILER BILL PROPOSALS FOR DDS

#### **PANEL**

- Representative, Department of Developmental Services
  - ➤ Please present briefly on the requests for funding, positions, language, and any other critical content for DDS in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

## GOVERNOR'S MAY REVISION PROPOSALS

- Enhanced Behavioral Supports Homes Sunset Extension The proposed language would extend the Enhanced Behavioral Support Home program sunset from Jan. 1, 2020 – to Jan 1. 2021 This will allow for continued development of home that serve individuals who have challenging behavioral needs.
- 2. Canyon Springs Admissions Expansion Proposal would expand admissions into Canyon Springs for individuals currently admitted to acute psychiatric, Institution for Mental Disease, or state operated Stabilization, Training, Assistance, and Reintegration homes and have no community placement options to meet high intensity need.
- 3. **Early Start Co-Payments** Proposal would to enable regional centers to make Early Start co-payments on behalf of privately insured families.
- 4. **Regional Center Accountability, Oversight, and Monitoring** Proposal would provide additional measures to enhance regional center and provider oversight.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

~ .	-					
Staf		$\sim$	mm	and	コナルへ	n:
ola.			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		auc	

## 5180 DEPARTMENT OF SOCIAL SERVICES (DSS)

#### ISSUE 7: GOVERNOR'S MAY REVISION ADJUSTMENTS FOR DSS

#### **PANEL**

- Representative, Department of Social Services
  - ➤ Please present briefly on the requests for funding, positions, language, and any other critical content for DSS in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

#### GOVERNOR'S MAY REVISION PROPOSALS

Amendment to and Addition of Various Budget Bill Items and Reimbursements, Support and Local Assistance, Department of Social Services

## **State Support**

**State Verification Hub Planning Activities (Issue 405)** — It is requested that Item 5180-001-0001 be increased by \$149,000 and 1 position and Item 5180-001-0890 be increased by \$144,000 and 1 position on a two-year limited-term basis to support 2 positions to begin planning activities for a State Verification Hub to enhance eligibility verifications in public assistance programs. See related Issue 405 in the Department of Health Care Services and Health and Human Services Agency Finance Letters.

Child Welfare Services-California Automated Response and Engagement System (CWS-CARES) (Issue 406) — It is requested that Items 5180-001-0001 and 5180-001-0890 both be increased by \$539,000 to provide two-year limited-term resources through fiscal year 2020-21 to support continuing development and implementation of the CWS-CARES project.

**Resources for Disaster Services (Issue 407)** — It is requested that Item 5180-001-0001 be increased by \$2,943,000 and 20 positions to support mandated disaster preparedness, response, and recovery operations related to the Department of Social Services' mass care and shelter responsibilities.

#### **Local Assistance**

May Revision Caseload Adjustments (Issues 401, 402, 403, 404, and 405) — The May Revision proposes a net increase of \$266,357,000 (increases of \$71,611,000 General Fund, \$354,629,000 reimbursements, \$189,000 Emergency Food Assistance Program Fund, and \$146,000 School Supplies for Homeless Children Fund, partially offset by decreases of ASSEMBLY BUDGET COMMITTEE

\$160,216,000 Federal Trust Fund, and \$2,000 Child Health and Safety Fund) primarily resulting from updated caseload estimates since the Governor's Budget. Caseload and workload changes since the Governor's Budget are displayed in the following table:

Program	Item	Change from January
	5180-101-0001	(\$34,503,000)
California Work Opportunity and	5180-101-0890	(\$15,783,000)
Responsibility to Kids (CalWORKs)	Reimbursements	\$11,000
Kinship Guardianship Assistance Payment	5180-101-0001	\$1,145,000
Supplemental Security Income/ State Supplementary Payment (SSI/SSP)	5180-111-0001	(\$18,015,000)
	5180-111-0001	\$136,279,000
In-Home Supportive Services (IHSS)	Reimbursements	\$344,990,000
	5180-101-0001	(\$17,899,000)
Other Assistance Payments	5180-101-0122	\$189,000
Other Assistance Payments	5180-101-0890	(\$19,252,000)
	5180-101-8075	\$146,000
County Administration and Automotion	5180-141-0001	(\$2,421,000)
County Administration and Automation Projects	5180-141-0890	(\$19,784,000)
- <b>,</b>	Reimbursements	(\$6,935,000)
Community Care Licensing	5180-151-0890	\$214,000
Special Programs	5180-151-0001	\$7,723,000
Realigned Programs	-	
Adoption	5180-101-0890	\$1,777,000
	5180-101-0890	(\$283,000)
Foster Care	5180-141-0890	(\$366,000)
	5180-151-0001	\$8,061,000
	5180-151-0279	(\$2,000)
Child Welfare Services (CWS)	5180-151-0890	(\$61,907,000)
	Reimbursements	\$449,000
	5180-153-0001	(\$8,759,000)
Title IV-E Waiver	5180-153-0890	(\$44,913,000)
A L It Bustonii in Consi	5180-151-0890	\$81,000
Adult Protective Services	Reimbursements	\$16,114,000

Resource Family Approval Administration and Backlog (Issue 406) — It is requested that Item 5180-151-0001 be increased by \$14,420,000 and Item 5180-151-0890 be increased by \$6,181,000 to provide one-time funding to support Resource Family Approval administration workload, including application backlogs.

**Placement Prior to Approval (Issue 407)** — It is requested that Item 5180-101-0001 be increased by \$15,064,000 and Item 5180-101-0890 be increased by \$6,590,000 for counties to support up to four months of emergency assistance payments prior to resource family approval in 2019-20. This proposal requires trailer bill language.

**Foster Parent Recruitment, Retention, and Support (Issue 408)** — It is requested that Item 5180-151-0001 be increased by \$10,781,000, Item 5180-151-0890 be increased by \$5,065,000, and Item 5180-153-0001 be increased by \$10,849,000 to provide one-time funding to counties for recruitment, retention, and support of foster parents.

**Dependency Counsel Title IV-E Funding (Issue 409)** — It is requested that Item 5180-151-0890 be increased by \$33,955,000 to provide the Judicial Branch with federal Title IV-E reimbursements for legal support provided to certain children and parents who are involved with the child welfare system. See related Issue 401 in the Judicial Branch Finance Letter.

**IHSS: Public Authority Administration Funding (Issue 411)** — It is requested that Item 5180-111-0001 be increased by \$1,838,000 and reimbursements be increased by \$1,899,000 for public authority administration based on updated workload assumptions.

**IHSS: Electronic Visit Verification County Administration Funding (Issue 412)** — It is requested that Item 5180-111-0001 be increased by \$1,503,000 and reimbursements be increased by \$4,507,000 to reflect adjustments in county administrative workload associated with the final implementation plan for electronic visit verification.

IHSS: Restoration of the 7-Percent Across-the-Board Reduction to IHSS Service Hours (Issue 413) — It is requested that Item 5180-111-0001 be increased by \$15,250,000 and reimbursements be increased by \$22,151,000 to reflect the updated costs to restore the 7-percent across-the-board reduction to IHSS hours. The May Revision proposes to temporarily restore the 7-percent reduction through December 31, 2021, due to lower than expected revenues over the forecast period and ongoing efforts to contain costs.

Rapid Response Funding (Issue 414) — It is requested that Item 5180-151-0001 be increased by \$7,308,000 to provide funding for nonprofits who operate emergency shelters for migrants in San Diego and Riverside counties. A corresponding decrease will be made to the Rapid Response Reserve.

CalWORKs Single Allocation Employment Services Budget Methodology Changes (Issue 415) — It is requested that Item 5180-101-0001 be increased by \$128,000 and Item 5180-101-0890 be increased by \$41,296,000 to reflect a revised budgeting methodology for the employment services component of the CalWORKs Single Allocation to counties. It is also requested that Provision 11 be added to Item 5180-101-0001, and Provision 1 of Item 5180-101-0890 be amended to clarify that funding allocated for the purposes of CalWORKs Stage One Child Care services is independent of the CalWORKs Single Allocation (see below).

Add the following provision to Item 5180-101-0001:

11. Effective July 1, 2019, funding appropriated in this item for CalWORKs Stage One Child Care shall be allocated independent from the Single Allocation to counties for the CalWORKs program, and shall be used exclusively for direct child care services and child-care-related administrative costs.

Amend Provision 1 of Item 5180-101-0890 as follows:

"1. Provisions 1, 4, 6, 7, and 7 11 of Item 5180-101-0001 also apply to this item."

CalWORKs Outcomes and Accountability Review County Administration (Issue 416) — It is requested that Item 5180-101-0001 be increased by \$887,000 and Item 5180-101-0890 be increased by \$12,293,000 to support county administrative activities related to the CalWORKs Outcomes and Accountability Review Continuous Quality Improvement process.

**County Work Number Contract (Issue 417)** — It is requested that Item 5180-101-0890 be increased by \$1,916,000, Item 5180-141-0001 be increased by \$2,235,000, and Item 5180-141-0890 be increased by \$2,235,000 to reflect counties' increased usage of the Work Number Express Service for income and employment verification in the CalWORKs and CalFresh programs.

**Revised CalWORKs Home Visiting Assumptions (Issue 418)** — It is requested that Item 5180-101-0001 be decreased by \$3,289,000 and Item 5180-101-0890 be increased by \$13,969,000 to reflect revised projections of CalWORKs cases eligible for Home Visiting Services.

**Decreased Temporary Assistance for Needy Families (TANF) Funding for Cal Grants (Issue 419)** — It is requested that Item 5180-101-0890 be decreased by \$5,921,000 to reflect a decrease in the amount of federal TANF block grant funds available to offset General Fund costs in the Cal Grant program. See related Issue 502 in the California Student Aid Commission Finance Letter.

## One-time County Administration Funding for the Expanded CalFresh Population

(Issue 420) — It is requested that Item 5180-141-0001 be increased by \$15 million and Item 5180-141-0890 be increased by \$21,428,000 to support county administrative efforts to process new CalFresh applicants as a result of eliminating the SSI Cash-Out policy. It is also requested that Provision 9 be added to Item 5180-141-0001 to allow the Department of Social Services to provide the additional General Fund to counties upon approval by the Department of Finance (see below).

Add the following provision to Item 5180-141-0001:

9. Upon approval by the Department of Finance, up to \$15,000,000 of the amount appropriated in this item may be expended for unanticipated county administrative costs related to elimination of the SSI Cash-Out Policy, subject to documentation provided by county welfare departments and the Department of Social Services.

CalWORKs Stage One 12-Month Eligibility (Issue 421) — It is requested that Item 5180-101-0001 be increased by \$40,663,000 to establish a 12-month eligibility period for CalWORKs State One Child Care services, effective October 1, 2019. This proposal requires trailer bill language.

**Cal-Learn Case Management Standards Change (Issue 422)** — It is requested that Item 5180-101-0001 be increased by \$230,000 and Item 5180-101-0890 be increased by \$5,777,000 to reflect adherence to new case management standards in the CalWORKs Cal-Learn program.

**Special Olympics Additional Funding (Issue 423)** — It is requested that Item 5180-101-0001 be increased by \$2 million to provide one-time funding for the Special Olympics. It is also requested that Provision 12 be added to Item 5180-101-0001 to allow the Department of Social Services to provide the funding to the Special Olympics (see below).

Add the following provision to Item 5180-101-0001:

- (a) Of the amount appropriated in this item, \$2,000,000 shall be available to the State Department of Social Services for the purposes of allocation to the Special Olympics. The Special Olympics shall spend the moneys provided through the contract no later than June 30, 2022.
- (b) Notwithstanding any other law, the allocation pursuant to this provision shall be exempt from the personal services contracting requirements of Article 4 (commencing with Section 19130) of Chapter 5 of Part 2 of Division 5 of Title 2 of the Government Code, and from the Public Contract Code and the State Contracting Manual, and shall not be subject to the approval of the Department of General Services.

IHSS: Maintenance-of-Effort Increased Costs (Issue 424) — It is requested that Item 5180-111-0001 be increased by \$55,098,000 related to the rebenching of the County IHSS maintenance-of-effort to reflect revised 1991 Realignment revenue projections and revised IHSS caseload and cost estimates.

**Budget Bill Language: Bringing Families Home Reappropriation** — It is requested that Item 5180-492 be amended to allow the reappropriation of unexpended funds appropriated in the 2017 Budget Act for the Bringing Families Home Program (see below).

"Item 5180-492—Reappropriation, State Department of Social Services. The balances of the appropriations provided in the following citations are reappropriated for the purposes provided in those appropriations and shall be available for encumbrance or expenditure until June 30, 2020:

0001—General Fund

(12) Schedule (1) of Item 5180-151-0001, Budget Act of 2017 (Chs. 14, 22, and 54, Stats. 2017), as reappropriated by Items 5180-491 and 5180-492, Budget Act of 2018 (Chs. 29 and 30, Stats. 2018) for Bringing Families Home program."

**Budget Bill Language: Expansion of Immigration-Related Services** — It is requested that Provision 15 of Item 5180-151-0001 be amended and Provision 19 be added to Item 5180-

151-0001 to authorize \$5 million of the \$10 million General Fund budgeted in 2019-20 for the provision of legal services to unaccompanied undocumented minors and Temporary Protected Status beneficiaries to: (1) provide mental health screenings and evaluations related to legal defense and (2) develop a family reunification navigator pilot to link undocumented minors with services in the community (see below).

Amend Provision 15 of Item 5180-151-0001 as follows:

"15. Of the amount appropriated in this item, \$10,000,000 \$5,000,000 shall be available for legal services pursuant to Chapter 5.6 (commencing with Section 13300) of Part 3 of Division 9 of the Welfare and Institutions Code, for, but not limited to, unaccompanied undocumented minors and other minors in removal proceedings, and current or past beneficiaries of federal temporary protected status, to be allocated at the discretion of the State Department of Social Services. These funds shall be available for encumbrance or expenditure until June 30, 2022, and liquidation until June 30, 2025. Use of these funds shall be reported in updates provided to the Legislature on the department's immigration programs."

Add the following provision to Item 5180-151-0001:

- 19. (a) Of the amount appropriated in this item, the sum of five million dollars (\$5,000,000) is provided for either or both of the following purposes:
  - (1) Mental health assessments in support of applications for immigration remedies, such as asylum seekers and applicants for T visas, U visas, Special Immigrant Juvenile Status; or
  - (2) Navigation services to connect with existing services that support reunification and post-placement needs of undocumented minors arriving unaccompanied, including "unaccompanied alien children" as defined in Section 279(g)(2) of Title 6 of the United States Code, their sponsors, and the sponsor's family members.
  - (b) The department shall allocate funding available pursuant to this provision to qualified nonprofit providers or school districts, as determined by the department.
  - (c) <u>In accordance with Section 1621(d) of Title 8 of the United States Code, this section provides services for undocumented persons.</u>
  - (d) <u>Funds allocated in subdivision (a) may be used to conduct a formal evaluation of the services provided for in subdivision (a).</u>
  - (e) Notwithstanding any other provision of law, these funds shall be available for encumbrance or expenditure until June 30, 2022, and liquidation until June 30, 2025.

Budget Bill Language: California Statewide Automated Welfare System Augmentation – It is requested that Provision 8 be added to Item 5180-141-0001 and Provision 1 of Item 5180-141-0890 be amended to authorize an increase in expenditures related to mid-year changes in California Statewide Automated Welfare System project schedule and costs (see below).

Add the following provision to Item 5180-141-0001:

8. The Department of Finance may increase Expenditure authority in this item for costs associated with an updated project schedule, clarified requirements, and negotiated vendor costs for the California Statewide Automated Welfare System project, upon notification from the Office of Systems Integration. Any such increase shall be authorized no less than 30 calendar days following written notification to the Chairperson of the Joint Legislative Budget Committee, or a lesser period if requested by the department and approved by the Chairperson of the Joint Legislative Budget Committee, or his or her designee.

Amend Provision 1 of Item 5180-141-0890 as follows:

"1. Provisions 2, 3, 4, 6, 7 and 7 8 of Item 5180-141-0001 also apply to this item."

**Budget Bill Language: CalWORKs Housing Support Program Reappropriation** — It is requested that Item 5180-493 be amended for the purpose of reappropriating the unexpended balances from funds appropriated in the 2018 Budget Act for the CalWORKs Housing Support Program (see below).

"5180-493—Reappropriation, State Department of Social Services. The balances of the appropriations provided in the following citations are reappropriated for the purposes provided for in those appropriations and shall be available for encumbrance or expenditure until June 30, 2020:

## 0001—General Fund

(1) Item 5180-101-0001, Budget Act of 2018 (Chs. 29, 30, and 449, Stats. 2018)
(1) Funds allocated to counties pursuant to Provision 9 of Item 5180-101-0001,
Budget Act of 2018 (Chs. 29, 30, and 449, Stats. 2018) for housing support for those families in receipt of CalWORKs as required by Sections 11330 and 11330.5 of the Welfare and Institutions Code, but unexpended as of June 30, 2019, shall be reappropriated for transfer to, and in augmentation of, the corresponding items in this act..."

**Budget Bill Language: Cash Disbursement Authority** – It is requested that Provision 2 of Item 5180-101-0001 be amended to allow the Department of Social Services to ensure county cash disbursements are met when federal funds and the Local Revenue Fund are insufficient to cover county expenditures.

Amend Provision 2 of Item 5180-101-0001 as follows:

"2. Notwithstanding Chapter 1 (commencing with Section 18000) of Part 6 of Division 9 of the Welfare and Institutions Code, a loan not to exceed \$500,000,000 shall be made available from the General Fund, from funds not otherwise appropriated, to: (1) cover the costs of a program or programs when the federal funds have not been received or funds in any subaccount within the Local Revenue Fund have not been deposited prior to the usual time for the state to transmit payment to the counties, or (2) ensure cash disbursement needs in this item are met when abatements have not yet posted in time for disbursement. For this purpose, the Department of Finance may authorize an augmentation to this item to ensure cash disbursement requirements are met. This loan from the General Fund shall be repaid when the federal funds or the funds for any subaccounts within the Local Revenue Fund for the program or programs becomes available."

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

#### Staff Recommendation:

#### ISSUE 8: GOVERNOR'S MAY REVISION TRAILER BILL PROPOSALS FOR DSS

#### **PANEL**

- Representative, Department of Social Services
  - ➤ Please present briefly on the requests for funding, positions, language, and any other critical content for DSS in the May Revision. Please speak to each proposal individually and in the order included in this agenda.
- Department of Finance
- Legislative Analyst's Office
- Public Comment

## **GOVERNOR'S MAY REVISION PROPOSALS**

# 1. SB 726 Electronic Benefit Transfer (EBT) Terminology Change from Expunge to Discharge & Delayed Automation Timeline

This proposal makes a terminology change to the EBT expungement process changes as a result of Chapter 930, Statutes of 2018 (SB 726). SB 726 requires an expungement process for non-fraudulent cash assistance overpayments to former CalWORKs recipients who have not received cash aid for 36 consecutive months. SB 726 also allowed for mass overpayment expungement in the event overpayments were a result of negligence or major systemic error. The county welfare departments and Statewide Automated Welfare System (SAWS) consortia use the term "expunge" for a different process. This language changes the SB 726 terminology from "expunge" to "discharge." Additionally, the total automation changes necessary to implement this bill cannot be made in SAWS until 2023 when the single CalSAWS is completed. As such, this language delays implementation date from July 1, 2019 to July 1, 2020, at which point a phased implementation would be carried out through 2023 when all necessary functionality is built into SAWS.

## 2. Cal Fresh SSI Cash-Out Clean-Up

This proposal: (1) makes clear that the reversal of the SSI Cash-Out Policy in the CalFresh program, effective June 1, 2019, is not subject to an appropriation, (2) allows the Transitional and Supplemental Nutrition Benefit programs to be implemented via All County Letters, and (3) establishes that the California Assistance Program for Immigrants benefit amount is equal to that of SSI/SSP benefit amount.

# 3. CalWORKs Stage One Child Care 12-Month Eligibility

This proposal provides a 12-month eligibility period for CalWORKs Stage One Child Care services. Currently, county welfare departments have the discretion to determine when a CalWORKs household becomes "stable," at which point the county will shift the household into Stage Two, which is administered by the Department of Education. This proposal will have the effect of retaining new and existing CalWORKs households in Stage One services for longer periods of time, increasing costs for Stage One services. The Department notes

this policy change will provide CalWORKs clients more consistent access to child care services and allow for statewide conformity of Stage One eligibility.

## 4. Housing and Disability Advocacy Program (HDAP)

This proposal would include recognized tribes to the list of eligible recipients, clarify that funding for the Housing and Disability Advocacy Program can be used for either SSI advocacy or housing supports for potentially SSI-eligible individuals, and adds flexibility to the requirement that HDAP clients must be housed in units sustainable upon approval of disability benefits.

## 5. Emergency Caregiver Payments

Current law provides that emergency assistance payments to relative caregivers prior to resource family approval shall not exceed 90 days, effective July 1, 2019. This proposal would allow, through June 30, 2020, emergency assistance payments prior to resource family approval for up to 120 days, or up to 180 days if the county provides "good cause."

## 6. Continuum of Care Reform (CCR) Contracts

This proposal would exempt the Department from specified contract laws, rules, and review processes until July 1, 2021 for training or technical assistance grants and contracts related to the implementation or evaluation of the CCR initiative.

# 7. Kinship Guardianship Assistance Payment Program (Kin-GAP) Beginning Date of Aid

This technical language clarifies that foster care payments cease immediately upon discontinuance of dependency and that Kin-GAP assistance payments may begin the following day.

## 8. Refugee Services: Wilson-Fish Change

This proposal updates existing statute governing the administration of refugee social services and Refugee Cash Assistance, and provides the State with the authority to contract directly with a qualified nonprofit organization for services when necessary to ensure effective program delivery.

## 9. Rapid Response Reserve

This language transfers \$12.7 million General Fund to the Rapid Response Reserve Fund. These funds will be available over three years to assist qualified community-based organizations and nonprofit entities in providing services during immigration emergent situations when federal funding is not available. The total amount proposed in 2019-20 for Rapid Response is \$20 million General Fund, of which \$7.3 million has been shifted to the Department of Social Services.

Additional detail about the Governor's May Revision proposals is available at www.dof.ca.gov.

## **Staff Recommendation:**

Hold open.

This agenda and other publications are available on the Assembly Budget Committee's website at: https://abgt.assembly.ca.gov/sub1hearingagendas. You may contact the Committee at (916) 319-2099. This agenda was prepared by Nicole Vazquez.